The Highland Council

Resources Committee - 25 November 2015

Agenda Item	4(c)
Report	RES/
No	91/15

Transformational Savings Programme

Report by Depute Chief Executive/Director Corporate Development

Summary

The Transformational Savings Programme (TSP) is progressing with a target to achieve £18 m in efficiency savings for the period 2015/16 - 2018/19, as agreed by Council in December 2014.

1 Introduction

- 1.1 This is the second report to Committee on progress of the TSP, and provides detail of projects at risk (i.e. projects with a status of Red and Amber) as well as a full listing of all savings and their respective status
- 1.2 The financial position of TSP will be included as a specific section in the Corporate Revenue Monitoring Report to this Committee.

2 Projects

2.1 Projects Approved at December 2014 Council

Projects have been identified to enable the delivery of targeted savings, and these projects were approved at December 2014 Council. Each of these projects has a cashable target, defined remit and assigned ownership.

2.2 Deliverability, Risks and Assumptions

All saving proposals approved by Council included an assessment based on known factors at that point in respect of their deliverability, along with note of any risks and assumptions made in this regard.

All Projects will have levels of uncertainty, and risk and issues continue to be managed through effective governance and risk management methods. However the totality of savings cannot be guaranteed and therefore timeous financial decision making including finding alternate savings is part of the governance process.

3 Progress Monitoring & Control

3.1 Governance

The scale of change required to be undertaken by the organisation to meet agreed savings targets requires consistent and robust governance and monitoring to ensure delivery. The Executive Leadership Team, are the Programme Board, chaired by the Chief Executive, and meet monthly to assess progress, and take intervening action as required.

3.2 Portfolio Management

To ensure accountability at a senior level for the delivery of projects and savings, each project is owned by a member of the Executive Leadership Team, fulfilling the role of Portfolio Holder and ultimately accountable for the progress and delivery of the Project.

3.3 Project Lead

Each project has an identified Project Lead, responsible for the day to day management of the project and reporting progress to the portfolio holder.

3.4 Reporting

The reporting mechanism to each portfolio holder is the same, providing a consistent approach across the organisation that will ensure greater transparency and auditability.

3.5 Project Status

All Projects are assessed on their status in terms of progress against their respective targets, and the table below lists the status colours allocated and what these mean. This approach provides visibility of where specific projects are in need of attention (i.e. projects with a status of Red and Amber).

COLOUR	Because
RED	Project is delayed, over budget or out with quality criteria. Immediate action including up to executive leadership action required - recovery will take extra ordinary effort.
AMBER	Project may be at risk if issues are not addressed, however situation is recoverable with specific management actions.
YELLOW	Project has some issues that need watching but no immediate action is required to remain on track in terms of delivering savings.
GREEN	Everything is, as should be

3.6 Scrutiny

Officers from the Corporate Improvement Team meet with each project lead and their respective portfolio holders on a monthly basis to assess progress against plan. These meetings provide the opportunity to discuss any risks or issues and recommended mitigating actions. The output of these meetings is presented in a monthly report to the Executive Leadership Team, highlighting exceptions, risk and issues, and recommending remedial action as required.

3.7 Support

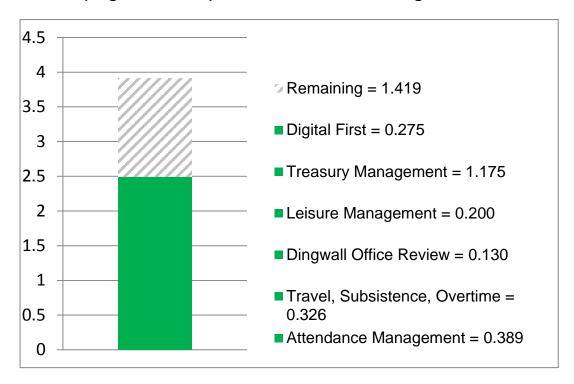
As well as being responsible for the delivery of a number of key projects, the Corporate Improvement Team provide support and advice (e.g. project and change management) where required to project leads across all TSP projects. In addition to this support, where certain projects are in need of attention, the Chief Executive will call on officers to act as "Trouble shooters", working alongside projects leads and portfolio holders to objectively assess

issues and problems, and identify solutions where practical to do so.

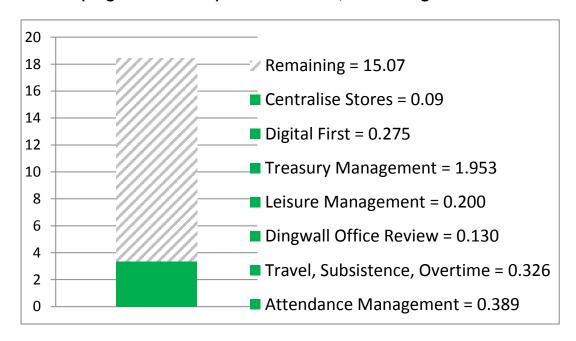
4 Programme Progress & Status

4.1 The following provides a running total of 2015/16 savings and the savings delivered against the overall target:

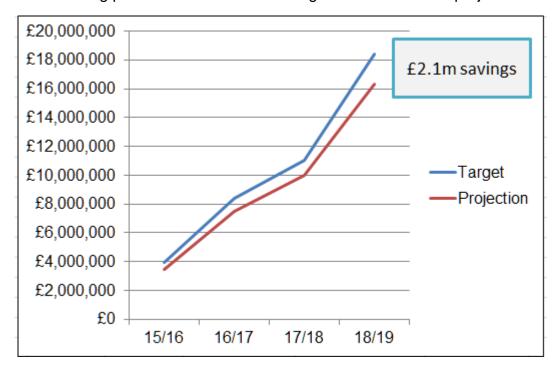
2015/16 (target = £3.91 m): Achieved 64%; Remaining 36%



Overall (target = £18.43 m): Achieved 18%; Remaining 82%



4.2 The following presents a forecast of savings based on current project status:



4.3 The full list of Projects is shown at Appendix 1, and shows the status of each years saving

5 Project Exceptions (Reds and Ambers)

5.1 The status for all savings in each year has been assessed, and the following details the actions to be taken against any with a Red or Amber status. These actions include a change to the timing of saving, specific intervention to deliver the saving as planned, and to seek alternate savings where assessed as non-deliverable.

5.2 Red Status – Red projects (11) account for £1.50 m of TSP savings

Project	Year	Saving £m	Action
Support for Council	16/17	0.231	
Renewable Projects Capital investment in wind	17/18	0.116	
farms, solar panels and exploitation of methane gas from Longman landfill site to generate electricity	18/19	0.136	Chief Executive to assign officers, to work alongside project leads and portfolio holders to
P&D Services Levy a fee for accelerating the delivery of discharge of conditions for large scale projects (generally renewables) within specified timescales	15/16	0.040	objectively assess issues and problems preventing progress, and identify solutions
Share Support Services –	16/17	0.040	Portfolio holder to

Building Standards Lead agency model with Moray Council being explored			investigate alternative approach by considering other Council delivering the
Share Support Services – Trading Standards Lead agency model with Moray Council being explored	16/17	0.040	services on behalf of Highland
Transport Programme Seeking contract variation opportunities for school and public bus services provision; home-to-school transport efficiencies; future services provision re-tendering	15/16	0.367	£250k saving to be delivered 15/16 - recommend to Resources Committee that remaining years savings are re-profiled
Waste Disposal - Anaerobic Digestion Develop and operate Anaerobic Digestion plant to produce renewable power and heat from food and garden waste	18/19	0.200	The proposal was to save £200k through the construction and operation of an anaerobic digestion plant. The proposal was examined by external consultants who concluded that our existing practice offered better value. Recommend to Resources Committee that saving not deliverable – alternative to be identified
Supporting Community Organisations Support to community groups to run services for their community as an alternative to council provision of service	15/16	0.050	Recommend to Resources Committee to move 15/16 (£50k) and 16/17 (£200k) savings into 17/18 and 18/19
Mobile Service Delivery Roll out of processes developed for Housing in support of mobile working, scheduling and appointments	15/16	0.128	£40k saving to be delivered 15/16 - recommend to Resources Committee that 15/16 savings balance of £88k be carried forward to 16/17
Shared Services - Business Support Shared Service opportunity	16/17	0.100	Recommend to Resources Committee that alternative saving

through more effective working across public sector bodies within and outwith Highland			to be found	
Shared Services - Learning & Development Shared Service opportunity through more effective working across public sector bodies within and outwith Highland	15/16	0.025	NHS to be contacted to assess potential for shared services; If no	
Shared Services - Health & Safety Shared Service opportunity through more effective working across public sector bodies within and outwith Highland	15/16	0.025	interest, then alternative savings to be identified	

5.3 Amber Status – Amber projects (11) account for £4.49 m of TSP savings

Project	Year	Saving £m	Action
Income Generation Opportunities to be identified through on-going work within the IG Project £0.137m b/fwd from unallocated CIP savings	15/16	0.180	Continue to progress as planned and manage risk to 15/16 saving
Employability	16/17	0.150	Alternative approach
Social Impact Bonds	17/18	0.150	being progressed, seeking partnerships
	18/19	0.250	for funding opportunities
Waste Disposal - Energy from Waste Replace the current disposal regime with one based on Energy from Waste	18/19	2.800	A review of the financial model has been completed, and a report in this regard will be submitted to the Executive Leadership Team
Supporting Community Organisations Support to community groups to run services for their community as an alternative to council provision of service	16/17	0.200	Recommend to Resources Committee to move 15/16 (£50k) and 16/17 (£200k) savings into 17/18 and 18/19
Attendance Management	16/17	0.148	15/16 saving of £388k
Reduction in sickness	17/18	0.072	delivered; Continue to

	1	7	
absence by continuing to adopt a robust and consistent approach to attendance management	18/19	0.071	progress as planned and manage risks to remainder of savings
Information Management Generate cashable savings through the implementation of better information management processes.	15/16	0.090	Continue to progress as planned and manage risk to 15/16 saving
ICT Develop ICT architecture & related efficiencies	16/17	0.200	Continue to progress as planned and manage risk to 16/17 saving
Shared Services - Care Performance & Contracting Opportunity to generate efficiency savings through a Shared Service model	16/17	0.032	Continue to progress as planned and manage risk to 16/17 saving
Shared Services - Finance - Computer Audit Potential to increase income by selling service to other local authorities	16/17	0.020	Continue to progress as planned and manage risk to 16/17 saving
Shared Services - Revenues Shared Service opportunity through more effective working with other local authorities	16/17	0.100	Continue to progress as planned and manage risk to 16/17 saving
Shared Services - Corporate Fraud Shared Service opportunity through more effective working with other local authorities	16/17	0.025	Continue to progress as planned and manage risk to 16/17 saving

5.4 Red/Amber Projects - Recommended Action Impact on Savings

The following table reflects the impact on year on year savings of the recommended actions in respect of savings with a status of Red and Amber:

	15/16 (m)	16/17 (m)	17/18 (m)	18/19 (m)	Total (m)
Budget	3.914	4.483	2.659	7.374	18.430
Revised	3.659	4.371	2.659	7.741	18.430
Variance	(0.255)	(0.112)	0.000	0.367	0.000

5.5 Alternative Savings

As the totality of savings approved in December 2014 cannot be guaranteed, timeous financial decision making including finding alternate savings is part of the governance process, and the following are the alternative savings identified to date:

Project	Saving (Year)
Integra – maximising benefits from the implementation of	tbc
the new Finance Management System	
Lease Breaks – report to the TSP Board December 2015	tbc
identifying lease breaks coming up over the next 3-5 years,	
and to the extent these may provide saving opportunities	
Inverness Service Point - Service Point to be moved to	£115k
refurbished area of Town House March 2017	(16/17)
Invergordon, 62 High Street - lease termination	£50k
	(16/17)
Shared Payroll System – discussions ongoing to explore	tbc
potential opportunity of sharing the Council's system with	
another organisation	
The Highland Council's Water Spend: potential access	tbc
to grant to reduce costs below the typical local authority	
benchmark	

6 Risk Implications

6.1 All projects and programmes in the Transformational agenda will maintain a risk and issue management method. There are no headline risks to be raised at this point.

7 Resource Implications

- As part of the standards set out for the management of projects, resources are identified on a project by project basis, detailing requirements for support and resource for ICT, Workforce Planning, Finance, Procurement, Project and Change Management.
- 7.2 The Corporate Improvement Team are deployed to deliver specific key projects, and also provide support and advice where required to project leads across all TSP projects.
- **7.3** Service specific resource is managed by Project Leads in conjunction with relevant Portfolio Holders.

8 Legal Implications

8.1 No issues

9 Equalities and Climate Change Implications

9.1 All projects or initiatives will undertake equalities and/ or climate change

impact screening where appropriate, to date no issues have been identified.

10 Gaelic Implications

10.1 No issues

11 Rural Implications

11.1 There are no Rural implications as a result of this report, though Rural Impact Screening and Assessments will be undertaken on individual projects as required.

12 Recommendations

- **12.1** Members are asked to:
 - 1. Note progress with the delivery of the Transformational Savings Programme.
 - 2. Note actions being taken to ensure savings are delivered.
 - 3. Approve recommended changes to savings as follows:
 - a) Transport Programme: 15/16 savings balance of £117k carried forward with remaining years savings re-profiled
 - b) Waste Disposal Anaerobic Digestion: saving not deliverable and alternative to be identified
 - c) Supporting Community Organisations: move 15/16 (£50k) and 16/17 (£200k) savings into 17/18 and 18/19
 - d) Mobile Service Delivery: 15/16 savings balance of £88k carried forward to 16/17
 - e) Shared Services Business Support: alternative saving to be found

Designation: Depute Chief Executive/ Director of Corporate Development

Date: 16/11/15

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Appendix 1: List of all TSP Projects and latest reported status

Description of Proposal	Year	Savings £m	Status
		2	
Community Development / Health	2015/16		
Improvement Joint Management of Community	2016/17		
Development / Health Improvement	2017/18		
·	2018/19	0.050	G
	Total	0.050	
Marine Fuel	2015/16		
Commercial approach to the supply of marine fuel	2016/17		
manne ruei	2017/18		
	2018/19	0.200	Y
	Total	0.200	
Income Generation	2015/16	0.180	Α
Opportunities to be identified through ongoing work within the IG Project	2016/17		
going work within the 19 Project	2017/18		
	2018/19		
	Total	0.180	
Income Generation - Planning	2015/16	0.045	G
Introduce charge for local pre-application advice packs	2016/17		
auvice packs	2017/18		
	2018/19		
	Total	0.045	
Support for Council Renewable	2015/16	0.003	G
Projects Capital investment in wind farms, solar	2016/17	0.231	R
panels and exploitation of methane gas	2017/18	0.116	R
from Longman landfill site to generate	2018/19	0.136	R
electricity	Total	0.486	
Offshore Wind Farms Community	2015/16		
Benefit Secure community benefit income from	2016/17		
the development of offshore wind farms	2017/18		
·	2018/19	1.000	G
	Total	1.000	
P&D Services	2015/16	0.040	R
Levy a fee for accelerating the delivery of discharge of conditions for large scale projects (generally renewables) within specified timescales	2016/17		
	2017/18		
	2018/19		
	Total	0.040	

Description of Proposal	Year	Savings £m	Status
Employability	2015/16		
Social Impact Bonds	2016/17	0.150	Α
	2017/18	0.150	Α
	2018/19	0.250	Α
	Total	0.550	
Share Support Services – Trading	2015/16		
Standards	2016/17	0.040	R
Lead agency model with Moray Council being explored	2017/18		
Soling explored	2018/19		
	Total	0.040	
Share Support Services – Building	2015/16		
Standards	2016/17	0.040	R
Lead agency model with Moray Council being explored	2017/18		
being explored	2018/19		
	Total	0.040	
Dingwall Office Review	2015/16	0.130	G
Savings as included in HC report 13	2016/17	0.100	
March 2014, based on report to 26	2017/18		
February 2014 FHR Committee	2018/19		
	Total	0.130	
Fort William Office Review	2015/16	01100	
Savings as included in HC report 13	2016/17	0.105	G
March 2014, based on report to 27 November 2013 FHR Committee	2017/18	0.100	
November 2013 FFIX Committee	2018/19	0.268	G
	Total	0.373	
Invergordon SW Office Relocation	2015/16	0.070	
Relocation of SW Office, 62 High St,	2016/17	0.050	G
Invergordon to Osprey House, Alness	2017/18	0.000	
	2017/10		
	Total	0.050	
Inverness Service Point Relocation	2015/16	0.030	
Termination of lease for 21-23 Church	2016/17	0.115	C
Street, Inverness and relocation of Service Point to Town House		0.113	G
	2017/18		
	2018/19 Total	0.445	
Centralise Stores	Total	0.115	
Centralise stores Centralise stores under one management	2015/16	0.000	
	2016/17	0.030	G

Description of Proposal	Year	Savings £m	Status
structure and use suppliers	2017/18	0.060	G
	2018/19		
	Total	0.090	
Fuel Procurement	2015/16	0.210	G
Rationalise arrangements for fuel	2016/17		
procurement	2017/18		
	2018/19		
	Total	0.210	
Transport Programme	2015/16	0.367	R
Seeking contract variation opportunities	2016/17	0.894	G
for school and public bus services provision; home-to-school transport	2017/18	0.766	G
efficiencies; future services provision re-	2018/19	0.219	G
tendering	Total	2.246	
Reduction in Light Vehicles and Plant	2015/16	0.100	Y
3 year programme to reduce the number	2016/17	0.100	G
of items of light vehicles and plant utilised full-time by the Council	2017/18	0.100	G
Tan time by the Council	2018/19		
	Total	0.300	
Waste Disposal - Energy from Waste	2015/16		
Replace the current disposal regime with	2016/17		
one based on Energy from Waste	2017/18		
	2018/19	2.800	Α
	Total	2.800	
Waste Disposal - Anaerobic Digestion	2015/16		
Develop and operate Anaerobic Digestion	2016/17		
plant to produce renewable power and heat from food and garden waste	2017/18		
and garden nacto	2018/19	0.200	R
	Total	0.200	
Supporting Community Organisations	2015/16	0.050	R
Support to community groups to run	2016/17	0.200	Α
services for their community as an alternative to council provision of service	2017/18	0.300	G
The state of the s	2018/19	0.450	G
	Total	1.000	
Transferring Council Assets into	2015/16		
Community Ownership	2016/17		
Support the transfer of assets to community organisation to run and be responsible for on-going maintenance	2017/18		
	2018/19	0.500	G

Description of Proposal	Year	Savings £m	Status
	Total	0.500	
Entitlements & Digital Services Simplifying & streamlining entitlements applications processes	2015/16	0.370	G
	2016/17	0.340	G
Channel shift activity - increase the	2017/18	0.240	G
number of services accessible on-line, via the Council's website, and via the Council's Service Centre	2018/19	0.350	G
	Total	1.300	
Attendance Management	2015/16	0.388	G
Reduction in sickness absence by	2016/17	0.148	Α
continuing to adopt a robust and consistent approach to attendance	2017/18	0.072	Α
management	2018/19	0.071	Α
	Total	0.679	
Travel, Subsistence and Overtime	2015/16	0.326	G
Reduction in the costs of staff travel, subsistence and overtime through	2016/17	0.124	G
management action and greater use of	2017/18	0.061	G
technology	2018/19	0.060	G
	Total	0.571	
Licensing	2015/16		
Creation of a single licensing team to deal with the administration of all licenses	2016/17		
with the administration of all licenses	2017/18		
	2018/19	0.050	G
	Total	0.050	
Mobile Service Delivery	2015/16	0.128	R
Roll out of processes developed for Housing in support of mobile working,	2016/17	0.256	G
scheduling and appointments	2017/18	0.128	G
3 11	2018/19		
	Total	0.512	
PFN - SWAN	2015/16		
Scottish Wide Area Network to replace the Pathfinder North Network	2016/17		
	2017/18	0.354	G
	2018/19		
	Total	0.354	
Information Management Generate cashable savings through the implementation of better information	2015/16	0.090	Α
	2016/17	0.160	G
management processes.	2017/18		
	2018/19		
	Total	0.250	
ICT	2015/16		

Description of Proposal	Year	Savings £m	Status
Develop ICT architecture & related efficiencies	2016/17	0.200	Α
	2017/18	0.200	G
	2018/19	0.250	G
	Total	0.650	
Share Support Services – Legal &	2015/16		
Democratic Services Potential to share services with neighbouring council and to reduce cost	2016/17	0.040	G
	2017/18		
of purchasing external legal services	2018/19		
	Total	0.040	
Debt Recovery and Management	2015/16		
Review effectiveness of existing service	2016/17		
	2017/18		
	2018/19	0.250	G
	Total	0.250	
Treasury Management	2015/16	1.175	G
Tactical borrowing including continuation	2016/17	0.778	G
of existing practice of utilising cash balances as an alternative to new	2017/18		
borrowing	2018/19		
	Total	1.953	
Procurement	2015/16	0.062	G
Approach to procurement - examine extent of contract use and cost of buying	2016/17	0.063	G
off-contract	2017/18	0.062	G
	2018/19	0.063	G
	Total	0.250	
Procurement	2015/16		
Procurement product rationalisation	2016/17	0.050	G
	2017/18	0.050	G
	2018/19	0.050	G
	Total	0.150	
Leisure Management	2015/16	0.200	G
Rationalisation of leisure management	2016/17		
	2017/18		
	2018/19		
	Total	0.200	
Shared Services - Care Performance &	2015/16		
Contracting Opportunity to generate efficiency savings	2016/17	0.032	Α
Opportunity to generate efficiency savings	2017/18		

Description of Proposal	Year	Savings £m	Status
through a Shared Service model	2018/19		
	Total	0.032	
Shared Services - Finance -	2015/16		
Procurement Shared Service apportunity through more	2016/17	0.040	Y
Shared Service opportunity through more effective working across public sector bodies within and outwith Highland	2017/18		
	2018/19		
	Total	0.040	
Shared Services - Finance - Computer	2015/16		
Audit	2016/17	0.020	Α
Potential to increase income by selling service to other local authorities	2017/18		
	2018/19		
	Total	0.020	
Shared Services - Business Support	2015/16		
Shared Service opportunity through more	2016/17	0.100	R
effective working across public sector bodies within and outwith Highland	2017/18		
Journal outman ingrisult	2018/19		
	Total	0.100	
Shared Services - Revenues	2015/16		
Shared Service opportunity through more	2016/17	0.100	Α
effective working with other local authorities	2017/18		
	2018/19		
	Total	0.100	
Shared Services - Corporate Fraud	2015/16		
Shared Service opportunity through more	2016/17	0.025	Α
effective working with other local authorities	2017/18		
dutionics	2018/19		
	Total	0.025	
Shared Services - Learning &	2015/16	0.025	R
Development	2016/17		
Shared Service opportunity through more effective working across public sector	2017/18		
bodies within and outwith Highland	2018/19		
-	Total	0.025	
Shared Services - Health & Safety Shared Service opportunity through more effective working across public sector bodies within and outwith Highland	2015/16	0.025	R
	2016/17		
	2017/18		
	2018/19		
	Total	0.025	

Description of Proposal	Year	Savings £m	Status
Money Advice Review internal and external provision	2015/16		
	2016/17		
	2017/18		
	2018/19	0.130	G
	Total	0.130	
Savings to be Identified Replacing IG2 Catering: £0.052m Shortfall in FW Office Review: £0.027m	2015/16		
	2016/17	0.052	R
	2017/18		
	2018/19	0.027	R
	Total	0.079	