The Highland Council

Community Services Committee

5 February 2015

Joint Health Protection Plan

Report by Head of Environmental & Regulatory Services

Summary

This report invites Members to approve the next version of the Joint Health Protection Plan and approve a review of the previous plan. The statutory plan is developed jointly by the Highland Council, Argyll and Bute Council and the NHS Highland.

1. Background

- 1.1 The Joint Health Protection Plan is prepared to ensure the requirements of the Public Health (Scotland) Act 2008 are carried out by Health Boards and local authorities. Guidance on preparing the plan requires it to cover working arrangement and priorities for the protection of public health for a two year period. For Highland Council the plan was developed in conjunction with Argyll and Bute Council and NHS Highland.
- 1.2 Health Protection is the branch of public health which seeks to protect the public from being exposed to hazards which damage their health and to limit any impact on health when such exposures cannot be avoided. This includes the prevention, investigation and control of communicable diseases and environmental hazards. Many of the areas covered by the plan match the statutory duties of the Environmental Health team.
- 1.3 The Joint Health Protection Plan formalises the existing working relationships which exist between the three bodies and identifies national and local health protection priorities.
- 1.4 Further background on environmental hazards in the Highlands is provided in the Director of Public Health's Annual report for 2014. In this report the Director considered issues including air quality, drinking water, recreational waters, Lyme disease, radon and the works being done by NHS Highland and other agencies, including Highland Council, to address the risks presented. A link to the report is provided below.

2. Review of Joint Health Protection Plan 2012 to 2014

2.1 A review of the 2012-2014 has been carried out by the three agencies and this is detailed in **Appendix 1.**

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- 2.2 It is noted that work progressed well against the plan with good progress noted against almost all of the national and local priorities.
- 2.3 Some particular areas of work to highlight include:
 - a) work done in 2012 across the Council and with NHS Highland on addressing the potential risks from pandemic outbreak;
 - b) the three bodies have updated joint plans to address norovirus infection, blue-green algae, and enteric diseases, and update information leaflets that are provided to the public;
 - c) joint training has taken place on the management of E.coli outbreaks. The exercises have proved effective and worthwhile. As members will be aware, unfortunately there have been outbreaks of E.coli infection and the prompt use of procedures and outbreak control teams are essential to minimise the risks to the public from these incidents;
 - exercises were also undertaken which looked at the recovery phase of major incidents. Following the emergency phase of an incident the Council have responsibility for co-ordinating the effective recovery phase to ensure the community returns to normal as quickly as possible. The exercise of the recovery phase has been very useful to check arrangements and identify areas of improvement; and
 - e) in Highland a successful project in 2013 focussed again on minimising the risks to the public from E.coli through contact with animals at petting farms or other visitor attractions. Outbreaks have occurred in the UK with a particularly bad outbreak in England in 2009 resulted in 93 people becoming ill including 17 children with kidney related health. The project ensured operators complied with the latest guidance on the issue.
- 2.4 Four priorities were not fully addressed and these will be carried forward into the 2015-2017 plan. These included:
 - a) work on port health procedures which was delayed awaiting national guidance on implementation of the International Health Regulations;
 - b) plans to consider local arrangements for health protection following a national review were not taken forward as the national review was not concluded;
 - c) plans to develop key performance indicators for the response and investigation of public health incidents were not taken forward due to competing priorities; and
 - d) although some work was done on promoting the risks from ticks and Lyme disease it was felt that a more co-ordinated approach could be done and this will be taken forward.

3. Joint Health Protection Plan 2015 to 2017

- 3.1 A new version on the joint Public Health Protection Plan has been prepared to cover the period of April 2015 through to March 2017 and is attached in **Appendix 2.**
- 3.2 The national and local priorities identified for the period are given in table 1 in the middle of the plan. These have been developed by the three bodies to ensure the key health protection priorities are addressed. Progress against all priorities will be monitored by the respective partners. An interim and final review of the 2015-17 plan will be brought to future meetings of the Committee.

4. Implications

4.1 There are no known resource, legal, climate change/carbon clever, equalities, Gaelic or rural implications associated with this report.

Recommendations

Members are invited to:

- approve the review of the Joint Health Protection Plan 2012-2014; and
- approve the Joint Health Protection Plan 2015-2017.

Designation: Head of Environmental & Regulatory Services

Date: 27 January 2015

Author: Alan Yates 01463 228728

Background Papers:

NHS Highland 'The Annual Report of the Director of Public Health 2014' <u>http://www.nhshighland.scot.nhs.uk/Publications/Documents/Director%20of%2</u> <u>0Public%20Health%20Annual%20Report%202014.pdf</u>

The Scottish Government guidance of implementation of the Public Health etc. (Scotland) Act 2008 <u>http://www.scotland.gov.uk/Topics/Health/Policy/Public-Health-Act/Guidance</u>

Outcome	Details	Work plan	Argyll and Bute Council actions/comments	Highland Council actions/Comments	NHS Highland actions/Comments	Status
A potential pandemic of influenza	The NHSH pandemic influenza plan informed the management of the H1N1 epidemic.	Audit and evaluation to identify further opportunities to improve preparedness and learn lessons for other health protection issues. Revise pandemic flu plans for future emergent strains.	Argyll and Bute Council and NHS Highland have updated plans	Highland Council are in process of developing the pandemic plan into a general business continuity plan.	NHS Highland area wide plan and the Operational Unit plans have all been updated	complete
		Resources have been developed and systems evolved as a result of the experience of the H1N1 swine flu situation and the subsequent vaccination campaign	-	-	Lessons learned have been incorporated into the revised plans	complete
Healthcare associated infections and antimicrobial resistance	Guidance for the management of viral outbreaks in Promoting effective infection control practices in care homes		Contributed to review of norovirus in hotels	Guidance in place.	Infection Control Guidelines for care homes reviewed and updated	complete
Vaccine Preventable Diseases and the impact of them on current and planned immunisation	Continuation of routine vaccination programs (Childhood, seasonal influenza)	Embedding annual HPV vaccination of S2 pupils in routine service. Introduce measles vaccination into school leaving booster programme	Significant work in rotavirus (drops) which will reduce GI infections in children and may also reduce instances of norovirus	-	All 4 new national Immunisation programmes now in place and been running for past year.	complete

Appendix 1 – Review of 2012-2014 Joint Health Protection Plan

Outcome	Details	Work plan	Argyll and Bute Council actions/comments	Highland Council actions/Comments	NHS Highland actions/Comments	Status
programs						
		Continuation of HPV vaccination program	On-going	-	HPV programme continues. Likely to be reduction in doses from 3 per year to 2 per year in 2014/15	complete
Environmental exposures which have an adverse impact on health		To consider and prevent specific environmental exposures associated with public and private water supplies, contaminated land, air quality and radioactive materials.	Ongoing, service plans in place	Ongoing, service plans in place	-	Completed and work ongoing at operational level as part on service plans
		The investigation and resolution of noise related complaints. Ensuring that noise attenuation measures are integrated into new developments. Increase awareness in the community and promotion of a good neighbourhood noise guide	MOU with police reaffirmed, procedures reviewed; enhanced use of ASB case meetings with other agencies; and publicity being organised for Noise Action week (May 2013)	Work ongoing with Police and ASB team on addressing community noise.	-	Achieved and an ongoing workload.
Gastrointestinal and Zoonotic Infections	Joint protocols are available for the management of specified infections	Review of relevant joint plans and procedures	Norovirus blue- green algae, and enteric plan all reviewed together with information leaflets for diseases	Norovirus blue- green algae, and enteric plan all reviewed together with information leaflets for diseases	-	Targeted plans reviewed over 12-14

Outcome	Details	Work plan	Argyll and Bute Council actions/comments	Highland Council actions/Comments	NHS Highland actions/Comments	Status
Improving communications with the public on risks to health	Information leaflets available for all major infectious diseases and on website.	Joint training in managing incidents/outbreaks and chairing these meetings	Training event on E.coli undertaken together with NHS Highland and Highland Council. Further exercise between ABC and NHS Highland. Exercises proved effective and worthwhile. Incident Officer training provided to key staff within Argyll and Bute Councils EH team	Training event on E.coli undertaken together with NHS Highland and Argyll & Bute Council.	-	Completed and further work to be included in 14-16 plan
Resilience to response to a Pandemic Flu outbreak through effective multi- agency response		1. Review pandemic flu plans, 2. Liaison to ensure effective multi- agency response	Ongoing through Contingency Planning	Ongoing through Contingency Planning	NHS Highland area wide plan and the Operational Unit plans have all been updated	ongoing
Effective sea and airport health plans to provide adequate disease control measures		1. Review existing sea and airport health plans across Argyll and Bute Council and Highland Council. 2. Develop a generic approach to sea and airport plans to ensure compliance with International Health Regulations	Work was delayed pending Scottish Government advice on implementation of International Health Regulations. Also some delay due to competing priorities. Some work undertaken and revised plans due to be issued	Work was delayed pending Scottish Government advice on implementation of International Health Regulations. Also some delay due to competing priorities. Some work undertaken and revised plans due to be issued	Work was delayed pending Scottish Government advice on implementation of International Health Regulations. Also some delay due to competing priorities. Some work undertaken and revised plans due to be issued	Ongoing - Carry forward to 2014-16 JHPP

Outcome	Details	Work plan	Argyll and Bute Council actions/comments	Highland Council actions/Comments	NHS Highland actions/Comments	Status
			late 2014.	late 2014.	late 2014.	
Enhance recovery planning for a major incident		 Further develop a generic Recovery Plan outlining multi- agency responses. Review and update specific incident plans relating to the recovery of an incident. Review and update procedures on rest/reception centres. Review and update procedures for radiation monitoring units 	Generic Recovery Plan included within Argyll and Bute Council Generic Emergency Response Plan, and training provided to key staff. Exercised joint working at Operation Short Sermon in 2012 with other partners, including the recovery phase Severe weather and power failure in Kintyre (March/April 2013) allowed the Council to implement its Contingency Plan and the recovery phase.	Generic recovery plan in place and exercised in Scottish Government lead events.	-	Completed but further work planned for 2014-16 on recovery from major incidents

Outcome	Details	Work plan	Argyll and Bute Council actions/comments	Highland Council actions/Comments	NHS Highland actions/Comments	Status
To minimise the risk to the public from E.coli contamination and protect public health		 Further develop a local E.coli O157 strategy and action plan based on the national VTEC action plan to provide a holistic approach for reducing the risks of E.coli 0157 cases in the community. Implement the action plan across food safety, environmental health, public health and through enhanced public and professional education 	E.coli strategy in place. Work done to minimise direct transmission of E.coli and other illness through direct contact with farmed animals and form farm parks etc. Responded well to reported and confirmed cases of E.coli	E.coli strategy in place. Work done to minimise direct transmission of E.coli and other illness through direct contact with farmed animals and form farm parks etc. Responded well to reported and confirmed cases of E.coli	-	Completed targets for 2012-14. Ongoing priority and will be carried forward into 2014-16 JHPP
Control of Norovirus and biotoxins in the shellfish industry		 Through food safety enforcement and regulation, ensure that adequate steps are taken to minimise risks from norovirus. Working with the FSAS and the industry to develop standards and controls to minimise norovirus risks. Investigate suspected or confirmed cases, taking appropriate controls. Liaison with Scottish Water regarding wastewater treatment processes and their investment programme for public sewer systems adjacent to shellfish harvesting sites and SEPA for private sewage schemes 	Ongoing. No of outbreaks have occurred and been responded to. Re- emphasised the importance of controls with target businesses in 2013- 14 and to undertaken audits of higher risk premises	Ongoing through food safety team.	-	Complete

Outcome	Details	Work plan	Argyll and Bute Council actions/comments	Highland Council actions/Comments	NHS Highland actions/Comments	Status
Effective and proportionate arrangements in place to protect public health		 Review and update joint local plans and procedures. Exercise emergency incident plans in accordance with programme. Joint training exercise on foodborne outbreak. Review service arrangements following publication of the Health Protection Stocktake Report from the Scottish Government. Develop key performance standards for the response, investigation and actions for public health incidents 	Good progress with items 1-3 complete. For item 4 there are ongoing national developments taking place regarding Health Protection in Scotland. For item 5 no significant progress due to competing priorities. Will be carried forward.	Good progress with items 1-3 complete. For item 4 there are ongoing national developments taking place regarding Health Protection in Scotland. For item 5 no significant progress due to competing priorities. Will be carried forward.	Good progress with items 1-3 complete. For item 4 there are ongoing national developments taking place regarding Health Protection in Scotland. For item 5 no significant progress due to competing priorities. Will be carried forward.	Items 1- 3 complete. Cary forward items 4 & 5 into 2014- 16 JHPP.
To minimise the risk to the public from Lyme Disease		 To assist with on-going research and reviews. To consider joint work to minimise risks 	Discussed but not delivered	Some promotional work done but requires to be developed further.	National Lyme Conference held in Inverness summer 2013. Some ongoing work with GP in Lochaber and ongoing research about prevalence in Highlands	To be included in JHPP 2014-16

Outcome	Details	Work plan	Argyll and Bute Council actions/comments	Highland Council actions/Comments	NHS Highland actions/Comments	Status
Protecting the vulnerable in our community		Under-age sales regulation relating to alcohol, tobacco, sunbeds and regulation of tattooing/skin piercing	Underage sales programme completed and disappointedly found that the number of premises selling tobacco to our volunteers increased after last 2 years of improvement. No sales related to fireworks	Trading standards colleagues have taken forward a number of initiatives targeting under-age sales activity.	-	Further work in 2014-16 JHPP on joint work re tobacco with NHS
Protecting the vulnerable in our community		 Implement Care for People – welfare and guidance including recovery planning for major incidents. Facilitate good infection prevention practice in the community and care homes and work to prevent and manage C. Difficile infection 	NHS progressing with Community Services	NHS Progressing	Considerable progress with Care for People arrangements in Highland Council area. Experience gained from severe weather incidents. Care Homes training sessions ongoing and infection control guidelines revised	Good progress and will be carried forward into 2014-16 JHPP.
Education and advice programme		 Raising awareness of communicable disease and controls through improved public information. Extend use of Food Hygiene Information System and Eat Safe awards in the food sector 	-	FHIS fully implemented.	-	Complete

Outcome	Details	Work plan	Argyll and Bute Council actions/comments	Highland Council actions/Comments	NHS Highland actions/Comments	Status
Preventing and minimising the spread of infection	minimising the spread ofconfirmed cases of communicable disease and		Ongoing. To date, norovirus, E.coli etc.	Ongoing. To date, norovirus, E.coli etc.	Achieved a very good response to all cases, incidents and outbreaks that have occurred.	Ongoing priority

Appendix 2: Joint Health Protection Plan 2015-2017







NHS HIGHLAND AREA JOINT HEALTH PROTECTION PLAN

APRIL 2015 – MARCH 2017

SGÌRE NHS GÀIDHEALTACHD CO-PHLANA DÌON SLÀINTE

GIBLEAN 2015– MÀRT 2017

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Introduction

The Public Health etc. (Scotland) Act 2008 requires NHS Boards, in consultation with Local Authorities, to produce a Joint Health Protection Plan which provides an overview of health protection (communicable disease and environmental health) priorities, provision and preparedness for the NHS Board area. Guidance on the content of joint health protection plans has been published by the Scottish Government.¹

This is the third Highland Joint Health Protection Plan, with the first plan being in 2010, and this plan covers the period 1st April 2015 to the 31st March 2017.

It is a public document and is available to members of the public on the NHS Highland website (<u>www.nhshighland.co.uk</u>) and on request. We hope that you will find this plan to be of interest, and of value, and that its production will contribute to protecting the health of the people who visit, work and live in the Highlands and Argyll & Bute.

Signed

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¹ <u>www.scotland.gov.uk/Resource/Doc/924/0079967.doc</u>

SECTION 1 – OVERVIEW

1. The Joint Health Protection Plan

- 1.1 This plan has been created following the requirements set out in the Public Health etc. (Scotland) Act 2008. NHS Highland, Argyll and Bute Council and Highland Council have prepared this plan in collaboration and consultation. This plan is herewith referred to as the Joint Health Protection Plan.
- 1.2 The plan relates to the period 1st April 2015 to the 31st March 2017.
- 1.3 The plan requires to be formally approved by the NHS Highland Board and the Executive Councils of the local authorities.
- 1.4 The format of the plan meets the details of Annex D of the Scottish Government Guidance "Joint Health Protection Plans".
- 1.5 The purposes of the plan are:
 - i. To provide an overview of health protection priorities, provision and preparedness for NHS Highland, Highland Council and Argyll & Bute Council.
 - ii. To outline the joint arrangements which Argyll and Bute Council, Highland Council and NHS Highland, have in place for the protection of public health.
 - iii. To improve the level of "preparedness" to respond effectively to a health protection incident and emergency.
 - iv. To clarify the priorities for the period of the plan 2015 2017.
 - v. To identify and subsequently secure the resources which are required to meet the plan.
 - vi. To detail the liaison arrangements between NHS Highland, the 2 Local Authorities and other Agencies (e.g. Scottish Water, SEPA etc.).
 - vii. To develop "learning" across the agencies.
 - viii. To provide a mechanism for reviewing and recording outcomes and achievements.
- 1.6 The plan will be reviewed annually by the multi-agency Environmental Health Liaison Committee and any necessary changes made. However the plan will only be formally changed and updated in accordance with the legislation which requires this every 2 years.

2. Health Protection Planning

- 2.1 The prevention, investigation and control of communicable diseases and environmental hazards require specialist knowledge and skills. These include risk assessment, risk management and risk communication amongst others. These specialist skills and knowledge are applicable to a wide range of potential incidents or scenarios and are often facilitated by the existence of agreed plans and procedures for specific disease or situations. There are many such national and local plans.
- 2.2 Effective working arrangement are in place to support partnership working between NHS Highland and the environmental health services within Argyll and Bute Council and Highland Council. This is evidenced through the work undertaken to develop common plans to ensure a systematic and consistent approach to tackling common public health issues, learning from best practice in both local authority areas.
- 2.3 A list of the plans which are common to all 3 agencies are in <u>Appendix 1</u>.

3. Risks and Challenges

- 3.1 The geographical profile of the area presents several challenges to effective and timely management of a health protection incident. This poses a significant risk to the delivery of the service. The area covered by the health board is vast; travelling arrangements must be factored into the planning of a response to an incident. This is especially the case for island communities where access is dependent on ferries. Many communities, within the NHS Highland area, are remote and can be isolated, particularly during periods of adverse weather. Maps of the areas are provided in <u>Appendix 2</u>.
- 3.2 All three agencies are heavily dependent on effective telecommunications systems. Lack of mobile telephone network coverage is a common problem in remote areas and some island communities. The response to a public health incident would be compromised in the event of a significant failure of the telecommunications system.
- 3.3 Staff from all three agencies may be required to travel to the site of a public health incident. This may necessitate several hours of journey time, increased by the need for specific transport or adverse weather conditions. As such the duration of deployment is increased. It is accepted that any reduction in staffing for either agency would impact even further on capacity to respond appropriately and timeously to health protection incidents.

- 3.4 Collection and analysis of samples forms a key step in the management of a disease outbreak. The specimens are delivered to the regional or national laboratories by road. There may be a longer turnaround time from submitting the sample to receiving a result depending on the analysis required. A recommendation from reviews of several previous outbreaks is that in some circumstances couriers and specialist transport should be used in order to reduce sample transit time.
- 3.5 NHS Highland collates the surveillance data and information relating to disease outbreaks and environmental incidents. Local Authorities have systems in place for the recording of investigative and monitoring work associated with health protection. These systems include in-house systems and also include the use of the national Food Surveillance System, supported by Health Protection Scotland. These systems may also utilise Geographical Information Management Systems (GIS). HP Zone Scotland was introduced by all NHS Boards prior to the Commonwealth Games in 2014. This aims to provide a standardised Health Protection IT system for national surveillance and managing cases and incidents across the country.
- 3.6 Both Highland Council and Argyll and Bute Council have published local risk registers. These highlight specific high risk facilities, events or scenarios within each area and are available through the Regional and Local Resilience Partnerships –West of Scotland Regional Resilience Partnership and the Highlands and Islands Local Resilience Partnership (HILRP) and North of Scotland RRP.

4. Capacity and Resilience

- 4.1 Review of capacity and resilience is on-going, particularly in response to the current pressure on all services to reduce expenditure.
- 4.2 Human resource capacity of specialist health protection skills in NHSH, Argyll and Bute Council and Highland Council is limited. <u>Appendix 3</u> lists designated competent persons in terms of the Act. NHSH services are located in Inverness. The local authorities deliver their services from a number of geographical centres. This approach is an efficient use of limited human resources. However this also creates small teams where the absence of an individual staff member stretches the resources available to respond to an incident. The occurrence of two or more simultaneous incidents in different parts of the board area would present significant challenges. NHS Highland also provides out of hours Public Health cover for NHS Western Isles.
- 4.3 As a consequence of small team size, individuals may be required to take on both strategic and operational roles during a large incident. Regular multi agency training exercises and debriefs give strategic leads flexibility in the roles taken during an outbreak.

4.4 Staff from the wider department of public health are utilised as required on a large incident and beyond that staff from other teams/departments in NHS Highland. Formal arrangements for mutual aid with other NHS Boards in the North of Scotland are recorded and reviewed through the Resilience procedures. Informal arrangements for mutual aid exist within the local authorities and act to support the provision of the service in remote and isolated areas.

5. Supporting information

- 5.1 <u>Appendix 4</u> provides the following background information in support of the plan:
 - 1. Health Protection definitions
 - 2. Overview of NHS Highland and its local authority partners
 - 3. Resources and operational arrangements for Health Protection
 - 4. Information and Communication Technology
 - 5. Emergency Planning and Business Continuity
 - 6. Inter-organisation collaboration
 - 7. Mutual Aid
 - 8. Out-of Hours arrangements
 - 9. Maintenance of competencies for Health Protection staff
 - 10. Public Feedback

SECTION 2 - HEALTH PROTECTION: NATIONAL AND LOCAL PRIORITIES

6. National Priorities

- 6.1 The Chief Medical Officer and the Scottish Health Protection Advisory Group have previously identified various national priorities (see table 1 below). NHS Highland commits to meeting these in the term of this plan.
- 6.2 Further national priorities may arise out of the work of the Scottish Government's review of public health to build on the progress made to tackle health inequalities. The review began in December 2014 and is due to report its first findings in summer of 2015. Further work may be directed by the Health Protection Oversight Group (HPOG) and the evolving Health Protection Managed Network.
- 6.3 Developing areas that will require further work in future years includes:
 - improving health in early years (especially in reducing respiratory infections);
 - ensuring the effective implementation of the next Sexual Health and Blood Borne Virus Framework; the Scottish TB Action Plan; and the VTEC Action Plan.
 - enhancing the prevention and management of life threatening or lifelong conditions (as is already occurring with HPV (vaccine for cervical cancer));
 - further developing a coherent, measurable strategy to reduce the risks to health from environmental risk factors;
 - improving food, water and environmental safety;
 - protecting vulnerable groups, especially older people in health and social care, against exposure to hazards and their adverse effects.

7. Local Priorities

- 7.1 Health Protection is a core part of the services delivered by NHS Highland, and Argyll & Bute Council and Highland Council, particularly through protective services remits (environmental health, trading standards and animal health and welfare). The plan recognises that work is undertaken on a daily basis relating to areas of responsibility and service delivery:
 - Preventing the spread of communicable diseases in the community
 - Improving standards of food safety
 - Ensuring safe and potable drinking water supplies
 - Improving standards of workplace health and safety standards
 - Ensuring adequate plans are in place to respond to incidents and emergencies.
- 7.2 In addition, a number of local health protection priorities requiring joint action have been identified through a variety of mechanisms including regular review of surveillance data, and joint meetings.

7.3 The local priorities, which are detailed in Table 1 below, will be progressed through them being incorporated within the operational service plans of each Local Authority or NHS Highland, and where they are common, delivered through effective working and partnership between the agencies.

Table 1.	National	and Loca	al Priorities
	Huttoniul		

Ref	Source	Outcome	Work plan	Agenci es involve d
1	National priority	Reduce Vaccine Preventable Diseases	 Continuation of routine vaccination programs (Childhood, seasonal influenza) Continuation of HPV vaccination program in secondary schools Continue rollout of seasonal flu vaccine to children 	NHSH THC ABC
2	National priority	Addressing health inequalities	 Utilise Private landlord registration scheme to assist with housing and anti-social behaviour. Continue work on Housing improvement including licensing of HMO's Implementation of the national initiative "Beyond the School Gates" Review approaches to incivilities to identify good practice and specific projects to implement. Incivilities can include issues such as vandalism, graffiti, litter, dog- fouling and fly-tipping. 	ABC THC
3	National priority	Minimise the risk to the public from E.coli contamination	 To deliver the E.coli strategy relating to the implementation of the national cross contamination guidance for food safety Ensure that public health interventions are taken for any failing drinking water supply, whether public or private, as necessary for E.coli failures Promotion of safe practices and procedures where there is contact with livestock at animal parks and farms Monitoring of bathing water quality (designated beaches/lochs). Take forward recommendations of the VTEC/E. coli O157 Action Plan for Scotland, 2013 - 2017 	THC ABC NHSH
4	National priority	Monitoring and Improving drinking water quality	 Collaboration between all 3 agencies and Scottish Water in the monitoring and improvement of public and private water supplies Work to deliver the Scottish Governments Private Water Supply – Strategy for Improvement 2014. 	THC ABC NHSH
5	Local priority	Control Environmental exposures which have an adverse impact on health	 Tackle the effects of antisocial or excessive noise in the communities Report on local air quality within each local authority area. Review approach to swimming pools and spas to ensure appropriate controls are in place regarding infection control Blue-green algae - Promotion of safe usage of recreational waters where there is a risk of BGA and responding to incidents 	ABC THC

			5. Progress Contaminated land strategies	
6	Local priority	Resilience to respond to a Pandemic Flu outbreak through effective multi- agency response	1. Review business continuity plans and Pandemic Flu Plans	THC ABC NHSH
7	Local priority	Effective sea and airport health plans to provide adequate disease control measures	 Review existing sea and airport health plans across Argyll and Bute Council and Highland Council to include Ebola arrangements. Develop a generic approach to sea and airport plans to ensure compliance with International Health Regulations Review the current situation concerning Port Health and identify whether Argyll and Bute should become a designated Port Health Authority 	THC ABC NHSH
8	Local priority	Enhance recovery planning for a major incident	 Review and further develop a generic Recovery Plan outlining multi-agency responses. Exercise recovery plan Contribute to Regional Resilience Partnerships 	THC ABC NHSH
9	Local priority	Effective and proportionate arrangements in place to protect public health	 Revise joint health protection policies and procedures between all three parties Review existing arrangements/plans as a routine part of each incident that occurs. Undertake specific exercises for the purposes of training and evaluation of contingency plans relating to water and waste-water incidents; recovery phase following a radionuclide incident. Ensure that public health is inbuilt into the revised animal health and welfare contingency plans at a national and local level. Consider key performance standards for the response, investigation and actions for public health incidents Joint training in managing incidents/outbreaks and chairing these meetings Implement the recommendations from Health Protection Oversight Group (HPOG) and work with other agencies to deliver. To investigate and take appropriate action in response to service requests which have the potential to impact adversely on the environment or to public health. To ensure that appropriate public health measures are embedded into the regional Animal Health Notifiable Disease Plans as they relate to zoonotic diseases to humans 	THC ABC NHSH
10	Local priority	Minimise the risk to the public from Lyme Disease	 Assist with on-going research and reviews. Continue to raise public awareness. Review and develop websites/links to provide suitable information 	THC ABC NHSH

11	Local	Reducing the	1. Continued regulation of the smoking ban in enclosed	ABC
	priority	impact of tobacco, alcohol and other harmful substances on public health	 and public places 2.Continued work with licensed trade in respect of responsible drinking and challenge 25, or similar, scheme 3. Continue regulatory work on Age- related sales activity of cigarettes and other products 4.Implementation of the display ban for all retail premises in respect of tobacco 5. Promotional campaign targeted at reducing the under- age sale of tobacco to children and young adults. 6. Joint working with the police relating to the sale of Novel Psychoactive Substances (NPS) - ("Legal Highs") 7. Continue to review and consider possible health issues related to e-cigarettes. 8. Implement the smoking ban on NHS grounds 	THC
12	Local priority	Strong and Safe Communities	 To investigate and implement effective controls to minimise the spread of suspected and confirmed cases of communicable and notifiable diseases in the community The protection of the vulnerable in communities from the impact of cold calling and rogue traders 	ABC THC
13	Local priority	Protecting the vulnerable (older generation) in our community	 Continue implementation of Care for People guidance Continue work to prevent and manage C. Difficile infection and other community infections Ensure health protection through transition period of Health and Social Care Services Integration in Argyll & Bute area. 	NHSH ABC THC
14	Local priority	Radon protection	 Ensure that the public in radon affected areas are provided with adequate information relating to the risks of radon and the mitigation measures which can be taken to reduce the risk. Promoting radon monitoring programmes in public bodies Raising awareness of radon monitoring responsibilities to employers and landlords. Produce a Radon Strategy for ABC to include council owned property, rented property 	ABC THC
15	Local priority	Education and advice programme	 Raising awareness of communicable disease and controls through improved public information. Development and review of existing information leaflets and improvements to website Where possible, consider and co-ordinate seasonal promotions e.g. summer - ticks, bbqs Increase awareness of health protection issues with local businesses through use of alternative enforcement plans 	THC ABC NHSH
16	Local priority	Preventing and minimising the spread of infection	 Investigation of suspected and confirmed cases of communicable disease and implementation of appropriate controls to prevent further spread Monitoring trends by surveillance and reporting Delivering vaccination programmes Participate in HPS/FSA national research on Campylobacter infection 	THC ABC NHSH

17	Local priority	Food safety priorities	 To undertake the statutory duties of the food authority in protecting food safety in the food industry, and deliver the Councils Food Safety Law Enforcement Work plan Review arrangements in light of the new Food Standards Scotland agency Work with other agencies to reduce impact of illegal shellfish harvesting and distribution. 	ABC THC
18	Local priority	Health and safety at work initiatives	To complete the Councils Health and Safety at Work Law Enforcement Plan	ABC THC
19	Local priority	Minimise the adverse impact of climate change	Work together to mitigate the effects of climate change	ABC THC NHSH
ABC -	- The Highlar - Argyll and B I – NHS High	Bute Council		•

SECTION 3 – REVIEW

8. Review of Joint Health Protection Plan 2012-14

8.1 In preparing the JHPP 2015-17, we have considered the findings of the review of the JHPP 2012-14.

This review identified that:

- Good progress had been made in delivered the national and local priorities in the plan, having achieved 91% of our planned activities
- The established working arrangements promoted through this plan, proved to be effective in responding to controlling communicable disease outbreaks (e.g. Salmonella hoffit in a private residential school) and general incident management (e.g. blue-green algae, drinking water incidents)
- Areas which we did not achieve or complete have been taken forward into the 2015-17 JHPP, where they have been deemed appropriate.

9. Review of Health Protection Standard Operating Procedures, Protocols and Plans

9.1 NHS Highland and its two local authorities have numerous standard operating procedures and policies. These concern a variety of health protection issues including food safety.

- 9.2 Each policy held by NHS Highland has a scheduled date of review.
- 9.3 The Environmental Health Liaison Group provides an opportunity for members to highlight policies that may require revision in light of new evidence or legislation.

APPENDIX 1

List of joint NHS/Council Plans

	Title
1	Public Health Incident Plan
2	Investigation of enteric disease protocol
3	Hepatitis A Protocol
4	Protocol for failures following scheduled statutory sampling of Private Water Supplies
5	Lead in Water Supplies
6	Blue Green Algae in Inland and Inshore Waters: Assessment and Control of Risk. Action Plan
7	Protocol for the investigation and management of viral outbreaks in the Tourist and leisure Industry
8	Protocol for the investigation and Management of viral outbreaks in Care homes
9	Procedure for cases of illness in vessels arriving at ports/harbours in Highland & Argyle & Bute
10	Procedure for cases of illness in aircraft arriving at Inverness airport
11	Highlands & Western Isles Notifiable (Animal) Disease Plan
12	Argyll & Bute Council Generic Animal Disease Plan
13	Scottish Waterborne Hazard Plan
14	Scottish Water Wastewater Pollution Incidents Plan

Appendix 2

NHS Highland Area Map



Argyll and Bute Council Area Map



Highland Council Area Map



Appendix 3

Designated Competent Persons under the Public Health etc. (Scotland) Act 2008

NHS Highland

Dr Hugo Van Woerden Dr Ken Oates Dr Cameron Stark Dr Rob Henderson Liz Smart Abhayadevi Tissington Lorraine McKee

Highland Council EH

Archie Lang John Lee Chris Ratter Alan Yates Angus Hoga Helen Gordon Andy Hurst Jane Cutting Clifford Smith Robin Fraser Fiona Yates **Carol Rattenbury** Gregor MacCormick Zoe Skinner Patricia Sheldon Karen Johnstone Robert Murdoch Stephen Cox Coila Hunter Sharon Stitt Graeme Corner **Trevor Mitton** John Murray

Argyll & Bute Council EH

Lead Local Authority competent person: Alan Morrison, Depute Local Authority competent persons: Iain MacKinnon, Depute Local Authority competent persons: Jo Rains Depute Local Authority competent persons: Jacqueline Middleton

The Council policy is that professional staff are authorised by the Regulatory Services Manager according to competency, and experience

Appendix 4 Supporting information

1. <u>Health Protection - Definitions</u>

1.1 Health Protection is the branch of public health which seeks to protect the public from being exposed to hazards which damage their health and to limit any impact on health when such exposures cannot be avoided. The hazards are categorised as biological (bacteria, viruses), chemical and radiological.

Health Protection historically was known as Communicable Disease and Environmental Health (CD&EH). More recently Resilience and Emergency Planning, especially for Public Health Incidents is also an integral part of Health Protection services in NHS Highland.

Health Protection services carry out a range of functions as indicated in the figure below.



1.2 Environmental Health is the branch of Public Health that is concerned with all aspects of the natural and built environment that may affect human health. This remit is delivered within local authorities.

The Environmental Health Service has a lead role in Health Protection through its regulatory core functions of Food Safety, Health and Safety at Work, Communicable Disease control, Public and Private Water Supplies, Monitoring bathing water quality, Contaminated Land, Air Quality, Noise control, Nuisance abatement, Smoking Enforcement, and prevention and control of Zoonotic diseases.

1.3 The **Trading Standards** Service performs the Council's Consumer protection function, which includes tobacco controls; product and consumer safety; licensing of persons, explosive and petroleum; feeding stuffs and fertilisers; age related sales and weights and measures.

2. Overview of NHS Highland and its Local Authority partners

NHS Highland's territorial area is shared between two local authorities, Highland Council and Argyll and Bute Council. The resident population is estimated to be 304,000. The population is ageing, this profile is increased by the large number of young people leaving to continue

education or seek employment in other urban settlements. Immigration, from outside of and within the European Union has increased in recent years.

The territorial area covers 32,518 km² (12,507 square miles), which represents approximately 41% of the Scottish land surface. It extends across the most northerly and westerly fringes of the Scottish mainland and includes 29 inhabited islands. A large proportion of the population lives in remote rural towns and settlements.

Transport infrastructure across much of the Highlands and Argyll and Bute consists of single road or rail networks. Island communities are reliant on ferries with few inter island connections.

Due to the geographical profile of the region, a higher than average proportion of people have a private water supply.

A large number of tourists visit the area throughout the year pursuing a variety of activities. This influx, particularly to remote and rural areas increases demands on both health and local authority services. In order to facilitate trade and tourism, the area contains several air and sea ports providing local and international connections.

3. <u>Resources and Operational Arrangements for Health Protection</u>

The human resources available for delivering health protection services are outlined in the table below.

Job Title	Role and Responsibility	WTE
Director of Public Health	Strategic and Operational Lead for Public Health activities in NHS Highland.	1
Consultant in Public Health Medicine	Provide leadership and strategic oversight for health protection development and implementation in NHS Highland. To co-ordinate the provision of an effective service for the control of communicable disease, and environmental health hazards 24/7.	1
Health Protection Nurse Specialist	Coordinate, lead and deliver activities surrounding the prevention, investigation and control of communicable disease and immunisation programmes.	2
TB Liaison Nurse	Co-ordinate the contact tracing for TB cases/contacts	0.4
Public Health Surveillance Officer	Responsible for disease surveillance records and reports.	0.2
Emergency Planning Officer	Ensuring NHS Highland is prepared for a major incident.	1
Administration	Provision of administrative support.	1.4

3.1 NHS Highland – Health Protection Team

3.2 Argyll and Bute Council

Job Title	Role and Responsibility	WTE
Regulatory Services Manager	Strategic and operational management of environmental health, animal health and trading standards, including debt counselling within the Council. Delivery of effective health protection interventions. Lead and support the development of staff. Effective management of resources. Council's Head of Food Safety.	1
Environmental Health Managers	Management and delivery of the environmental health service within a geographical area of Argyll and Bute – east and west regions	2
Environmental Health Officer (Food Control and Service Support)	Provide specialist food safety advice and expertise within Argyll and Bute Council. Provides specific advice and supports the development of protocols, service plans and ensure that they are in line with current legislation. The inspection of high risk and EC approved food premises.	1
Environmental Health Officer Health and Safety and Service Support)	Provide specialist health and safety advice and expertise within Argyll and Bute Council. Provides specific advice and supports the development of protocols, service plans and ensure that they are in line with current legislation.	1
Environmental Health Officers	Full range of environmental health duties including public health, food safety, environmental protection and health and safety.	10
Environmental Protection Officer	Carrying out the Council's statutory duty to identify contaminated land and local air quality. To deal with historic contamination under the planning process and by programmed inspection; to carry out risk assessments in accordance with legislation, statutory guidance and the Council's published Strategy.	1
Regulatory Services Officers	To undertake a specific range of environmental health duties principally in food safety.	4.6
Technical Assistants/Sampling Officers	To support the environmental health service and undertake environmental sampling and monitoring programmes.	5.2
Senior Animal Health and Welfare	To supervise the delivery of animal health and welfare service. To undertake programmed visits relating to animal health and welfare and primary food production. Investigate all cases of notifiable animal disease including zoonotic diseases.	1
Animal Health and Welfare	To undertake programmed visits relating to animal health, welfare and primary food production. Investigate all cases of notifiable animal disease including zoonotic diseases	1
Civil Contingencies Manager	Ensuring Argyll & Bute Council is prepared for a major incident.	1
Civil Contingencies Officer	Ensuring Argyll & Bute Council is prepared for a major incident.	1
Trading Standards Manager	Manage, co-ordinate, lead and support activities surrounding Trading Standards. Develop protocols, service plans in line with current legislation.	1
Trading Standards Officers and Regulatory Services Officers	Carry out Trading Standards interventions in accordance with current plans, protocols and legislation	7.6

3.3 Highland Council

Job Title	Role and Responsibility	WTE
Environmental Health	Strategic and Operational Lead for Environmental Health	1
Manager	and Public Health activities in Highland Council.	
Area Environmental	Operational Lead in respective areas for Environmental	3
Health Managers	Health and Public Health activities.	
Principal	Coordinate, lead and support activities surrounding	1
Environmental Health	Environmental Health and Public Health.	
Officer		
Environmental Health	Carry out Environmental Health and Public Health	17.6
Officers	interventions and inspections in accordance with current	
	plans, protocols and legislation.	
Environmental Health	To undertake a specific range of environmental health	7.6
Technical Officers	duties principally in food safety and Health & Safety.	
Environmental Health	To support the environmental health service and	7.7
Technical Officers –	undertake environmental sampling and monitoring	
sampling	programmes.	
Scientific Officer	Carrying out the Council's statutory duty to identify	4.6
(Contaminated Land)	contaminated land.	
Information	Maintenance of the Council's contaminated land	1
Technician	information records.	
(Contaminated Land)		
Senior Animal Health	Management of Council's statutory duties in relation to	1
& Welfare Officer	Animal Health & Welfare including management of Animal	
	Health & Welfare Officers.	
Animal Health &	Carry out Council's statutory duty in relation to Animal	2
Welfare Officer	Health and Welfare.	
Emergency Planning	Strategic and Operational Lead for Emergency Planning	1
and Business	and Business Continuity	
Continuity Manager		
Emergency Planning	Ensuring Highland Council is prepared for a major	2
Officer	incident.	
Administration	Provision of administrative support.	
Trading Standards	Strategic and Operational Lead for Trading Standards.	1
Manager		
Trading Standards	Coordinate, lead and support activities surrounding	2
Team Leader	Trading Standards.	10
Trading Standards	Carry out Trading Standards interventions in accordance	16
Officers & Assistant	with current plans, protocols and legislation.	
Trading Standards		
Officers		

3.4 Laboratory Services

Arrangements to access laboratory facilities vary across the two local authorities. Argyll and Bute services tend to be provided by laboratories located in Central Scotland for logistical and practical convenience. Further details on laboratory services are detailed below.

Sample type	Argyll and Bute Council	Highland Council	NHS Highland	
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Sample type	Argyll and Bute Council	Highland Council	NHS Highland
Public Analyst services including food examination	Glasgow Scientific Services	Edinburgh Scientific Services	n/a
Environmental monitoring including drinking water analysis	Glasgow Scientific Services	Scottish Water, Inverness	n/a
Faeces and blood samples etc.	Royal Alexandra Hospital Paisley	Raigmore Hospital, Inverness	Raigmore Hospital, Inverness
	Inverclyde Royal		National reference laboratories
Shellfish Biotoxin analysis	Weymouth	Weymouth	n/a
Chemical and Biological Toxins e.g. anthrax			Porton Down

4. Information, Communication Technology

- Video conferencing and tele-conferencing is widely used for communication across the health board and within the local authorities. Argyll and Bute Council are also using Microsoft Lync communication system which provides added benefits with the ability to undertake telephone and video conferencing from individual laptops, as well as other functions including screen sharing. This supports the mobile and flexible working approach which has been adopted within Argyll and Bute Council. Highland Council have started a rollout of Microsoft Lync.
- The majority of incidents are remotely managed due to the geographical constraints of the area. Reliable network coverage is essential to remote management.
- NHSH is responsible for disease surveillance. Since mid 2014 information collected is entered onto HP Zone. Routinely collected surveillance data and reports are fed back to the local authority. Databases can be adapted to suit the needs of individual outbreaks. The limitation on this service is the few individuals available who can create or manipulate databases as information requirements change. This limitation could significantly delay the collection and dissemination of essential data during a large outbreak.
- Adequate arrangements are in place for the reporting and recording of work electronically within local authorities. However, these systems, with the exception of the Food Surveillance system, are not compatible with the NHS systems or between local authorities.

5. <u>Emergency Planning and Service Continuity</u>

The NHS Highland Emergency Planning & Business Continuity Group (EPBCG) convenes as a strategic forum to shape and inform the emergency planning and business continuity agenda. The Group meets on a quarterly basis and the work programme consists of reviewing and updating all Major Incident Plans and Business Continuity Plans for operational units, overseeing a programme of training and exercising, and ensuring arrangements are in place to warn and inform the public.

The Group links with the work carried out by the Emergency Planning Groups located within each of the operational Units, ensuring a co-ordinated and integrated response to any emergency or crisis that might arise.

Following the formation of Police Scotland, national arrangements for resilience changed significantly. Highland Council and NHS Highland are members of the North Regional Resilience Partnership. Argyll & Bute Council and NHS Highland are members of the West Regional Resilience Partnership. In addition there is the Highland & Islands Local Resilience Partnership and various locality groups as well. Plans and procedures under these new arrangements are still evolving.

6. Inter-organisational collaboration

- Feedback on disease surveillance collected as part of routine and statutory monitoring is given from NHSH to both Highland Council and Argyll and Bute Council quarterly.
- The Environmental Health Liaison Group which meets twice per year provides an opportunity to evaluate the management of significant incidents. Lessons learnt can be shared and disseminated within each partner agency.

Meeting / Group	Membership	Frequency
Environmental Health Liaison Group	NHSH, ABC, HC, Scottish Water, SEPA, Animal Health, SRUC, FSA, HPS	6 monthly
Scottish Water Liaison Group	Scottish Water, NHSH ABC, HC, DWQR	6 monthly

• Following a significant incident, debriefing is organised routinely for the involved agencies. This provides an opportunity for those involved operationally and strategically to evaluate the management of the incident and provides a forum for critical reflection. A final incident report should be produced within 6 weeks of the debrief.

The 3 agencies are fully committed to the principles of co-operation for planning and preparing for emergencies. Much of this work is carried out under the auspices of the Highlands & Islands LRP, and the Strathclyde Emergencies Co-ordinating Group in respect of Argyll & Bute CHP. NHS Highland has appropriate representation at strategic and tactical levels ensuring the obligations as a Category 1 responder under the Civil Contingencies Act are met. This work has led to the creation of a number of multi-agency contingency plans, many of them site specific, detailing NHS Highland's role during the response and recovery phases of an incident or emergency.

7. <u>Mutual Aid</u>

Due to the vast geography of NHS Highland, it has been necessary to develop arrangements with NHS Greater Glasgow and Clyde in relation to the initial response to major incidents occurring within Argyll and Bute. In particular, there are specific arrangements written into the HM Naval

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Base, Clyde, Off Site Contingency Plan, which is designed to cover radiation emergencies at HM Naval Base, Clyde and the Faslane, Coulport and Lochgoil berths. While NHS Highland retains overall responsibility for the NHS response, they would be assisted, particularly in the initial stages, by personnel from NHS Greater Glasgow and Clyde, with staff from both boards being deployed to manage the incident from the Clyde Off-Site Centre. Additionally, depending on the extent and volume of casualties, designated receiving hospitals would be nominated within NHS Greater Glasgow and Clyde for the reception of casualties.

Across the North of Scotland Public Health Network all 5 participating public health departments have signed a mutual aid agreement which states that each Board will assist any of the others which has pressures it cannot meet on its own. For example, in a large outbreak or incident.

There is also an informal mutual local authority support arrangement in place with neighbouring authorities.

8. <u>Out-of-hours arrangements</u>

NHS Highland

A senior member of public health staff is available 24 hours a day 7 days a week. Outside of office hours, this service is provided by health board competent persons which comprise medical public health consultants, health protection nurses, public health specialists, as well as training grade public health doctors. The service can be accessed through the Raigmore hospital switchboard on 01463 704000. Raigmore laboratory provides a microbiology service out of hours. Urgent sample requests can be performed for some diseases following discussion with the on call microbiology team. National Reference laboratories will perform analysis of urgent specimens following discussion of their appropriateness.

Highland Council

No on-call service is provided by the Council, however there are out-of-hours arrangements in place to access the service in case of emergency. This can accessed through the following number: 01349 886690 Arrangements are in place to access laboratory services outwith normal hours.

Argyll and Bute Council

No on-call service is provided by the Council, however there are out-of-hours arrangements in place to access the service in case of emergency. This can be done through the Regulatory Services Manager or the Civil Contingencies Manager (Telephone 01436 658988). Similar arrangements are in place to access laboratory services outwith normal hours.

9. Maintenance of Competencies for Health Protection Staff

NHS Highland

NHS Highland staff undergo an annual appraisal to ensure that their knowledge and skills remain up to date. Staff are encouraged to identify their own learning needs and attend external conferences and meetings as part of continuing professional development (CPD) activities. Nursing staff meet the requirements of the Knowledge and Skills Framework.

Highland Council

Highland Council has a corporate performance and development review process. Actions and competencies are identified periodically and objectives set for CPD. Details of this are held centrally on a register which managers review at regular intervals and as part of the employee appraisal process. The individual learning needs of each member of staff can be identified and targeted through this mechanism.

Argyll and Bute Council

Argyll and Bute Council has a corporate performance and development review process with its entire staff. Appraisals are carried out on an annual basis. Details of this are held centrally on a register which managers review at regular intervals and as part of the employee appraisal process. The individual learning needs of each member of staff can be identified and targeted through this mechanism. Within Regulatory Services, professional and technical officers are required to meet the continued development requirements in the Royal Environmental Health Institute of Scotland's CPD scheme.

10. Public Feedback

NHS Highland

Information is provided to the public through the use of local media and the NHS Highland website along with written information where required. NHS Highland Health Protection Team does not have any formal processes for obtaining feedback from the public.

Argyll and Bute Council

Customer and business surveys are regularly undertaken as part of the customer engagement strategy. Whilst not specific to health protection, these surveys provide useful information about the service provided and are used to inform improvements and developments. Recent surveys have indicated that on average 94% of customers are satisfied with the service provided to them

Highland Council

Information is provided to the public through the use of local media and the Highland Council website along with written information where required. Business surveys are regularly undertaken.
