

## Highland Community Planning Partnership

### Chief Officers' Group – 26.11.13

Agenda Item	3
Report No	COG/2/13

#### Report by Head of Policy and Performance, Highland Council

### 1. Background

1.1 The Head of Community Planning in the Scottish Government has written to all CPPs requesting a short up-date on the actions being taken to implement the Agreement on Joint Working on Community Planning and Resourcing. It is requested as information for the National Community Planning Group meeting in early December 2013. The Chair of the National Community Planning Group, Pat Watters, has written to the Group that he expects each sector and CPP to progress '...joint resourcing in a consistent manner which leads to real change in the way in which the public sector engages with community planning around the issues of budget setting.' He seeks this information with a view to demonstrating that '...change is actually happening and that the whole of the public sector is moving forward on this matter.'

1.2 The [Agreement](#) accompanied the Scottish Government's [spending plans](#) for 2014-15 and indicative spending plans for 2015-16 published in September 2013 and it was included in the CPP Board papers for the Board agenda. It requires Chief Officer Group consideration because of its remit for:

'Supporting the thematic groups by removing any barriers to reform that arise from current partnership arrangements, resources and behaviours.'

Also, to deliver the remit of the thematic groups, it was acknowledged in the SOA that the groups would need 'an understanding of the total public resources available for the theme and a willingness to use that collectively (align and/or integrate resources) to meet the agreed outcomes of the joint plan.' (Chapter 11, para 11.8 in the SOA).

1.3 The Agreement refers to:

- sharing resource planning and resource planning assumptions;
- shifts in financial budgets (including committed budgets such as schools and hospitals);
- the deployment of wider resources such as staff, buildings and other assets in support of the delivery of the SOA;
- the provision of resources to and by third sector organisations; and
- CPP engagement in each partner's formal budget making and accountability arrangements.

### 2. Up-date on actions to implement the Agreement.

2.1 A draft of the up-date to be provided to the Government is appended. It is based on the information provided in the SOA, the discussion on this matter with the Quality Assurance Panel fed back to the Government and other

activity known to the author. Partners will be able to contribute to this draft not only for a more comprehensive up-date to be provided, but also for further discussion on how the CPP might develop a more strategic approach to joint resourcing.

**3. Recommendation**

The Chief Officers Group is asked to consider the draft up-date, agree any changes to it for submission by 29<sup>th</sup> November and consider how this might trigger further improvement towards a more strategic approach to implementing the Agreement.

Carron McDiarmid, 21.11.13

## The actions being taken to implement the Agreement on Joint Working on Community Planning and Resourcing: Up-date from the Highland CPP

The Highland SOA included information on the extent to which there was joint resourcing in the CPP. This was described for each of the 6 national policy priorities, in the section on the environment and set out in the partnership prevention plan.

### **Achievements to date**

#### Integrated resources

The integration of health and social care in Highland uses the single lead agency model. Integration was implemented in April 2012, but considerable time prior to that, and with Government support, was needed to identify and quantify the total resources for integration to enable resources to shift between the Council and NHS Highland and be managed through a Partnership Agreement. Resources relate to budgets, staff and assets.

For children the total resource is up to £50m per annum which includes £7.5m for universal health services for children, £3.5m for family support and child care and £8m for early years education. It is supplemented by £2m over 2 years by new preventative funding. It involved 209 NHS staff moving to Council employment.

For older people the total annual resource is approximately £204m per annum. It is supplemented by an additional £2m over 2 years in new preventative spend. It involved over 1500 Council staff moving to employment in NHS.

#### Pooled budgets

Examples of pooled budgets include for drug and alcohol services (£6.76m per annum from Government, NHS and Council funding), Violence Against Women (£1.44m per annum from Government, Council, NHS and Police Scotland) and Anti-social Behaviour (£325k per annum+). These existed prior to the current SOA.

#### Partner contributions for projects

No comprehensive mapping of all partner funding for projects has been undertaken, but they are expected to be considerable and cover a range of policy areas.

For European Regional Programmes (ESF, ERDF and LEADER) we know that £145m of European investment was awarded in the 2007-13 programme to the Highland area with a share of £41m for Highlands and Islands projects. With EU funding providing between 20-60% intervention rates (and up to 90% for LEADER), the total resource from partners could mean over £300m of total resources. This helped to create and safeguard 1160 jobs; create 70 new companies; support 1400 small and medium sized enterprises; support 250 social enterprises; create 1500 sq.m of new business space; and fund nine research and development facilities.

#### Co-location and shared buildings

Co-location examples in the partnership include police counter services and council service points on six sites, out of hours services (including one partner providing the service for another), shared buildings (e.g. fire station and primary school).

#### Third sector resourcing

No mapping of resources to or by the third sector has been done; although this is expected to be considerable and supported by EU programmes, the Council (e.g. contracts and discretionary grants), NHS (contracts and Change Fund) and SNH (environmental projects). A new Council fund, the Community Challenge Fund seeks to encourage third sector groups to take over the running of council services where this means they would be

provided to a higher standard or at a lower cost. Support for community capacity building to enable this shift in resource and empowerment is required.

### **Work currently underway**

The CPP has a Partnership Property Group which aims to collaborate on asset management.

The Council has submitted a proposal to the SFRS Board to support co-located control rooms for police, fire and council services in Inverness with scope to extend this further with other partners.

With CPP partners new models for directing and managing European regional funding for 2014-12 are under development. This will be part of the new CPP structure.

The CPP is exploring how to enable joint and asset-based approaches to community development by mapping partnership activity and employing local co-ordinators. This is being tried in four urban areas and four rural areas with a view to shifting resources across partners and in support of communities' priorities.

It is difficult to quantify the total resource for some policy areas mainly because they are built into mainstream services, e.g. for reducing health inequalities and for supporting physical activity. Some specific partnership resourced activities can be identified e.g. home fire safety visits, Keep Well, and preventative spending to tackle deprivation but this is not comprehensive.

### **Future work planned**

Total partnership resources are still to be quantified for three policy areas in the SOA: economic growth and recovery (currently seen as HIE and Highland Council resources); employability; and environment. This will be done through the new community planning structure in Highland and specifically by the partnership groups for these policy areas.

**Future budget setting in partnership?**

**New models of funding with partner collaboration?**

**Quantifying the total resource for and in the Third sector?**

### **Support from the Scottish Government / National Community Planning Group**

In dialogue with the SAO Quality Assurance Panel, the Highland CPP identified further support from the Government. This included support to develop and facilitate joint resourcing. It remains a request from the CPP.

The CPP recognises that the need to make budget savings can support the move to more collaboration on joint resourcing and sharing budget planning; but it recognises too that where significant savings are required in a short timescale that this can be an impediment to collaboration which usually requires more time. It would help to have Government expectations clarified on this potential barrier.