The Highland Council

Resources Committee 25th May 2016

Agenda Item	15
Report	RES
No	33/16

Transformational Savings Programme

Report by Depute Chief Executive/Director Corporate Development

Summary

The Transformational Savings Programme (TSP) is progressing with a target to achieve £18.43m in efficiency savings for the period 2015/16 - 2018/19, as agreed by Council in December 2014.

1 Introduction

- 1.1 This report to Committee on the progress of the TSP provides detail of projects at risk (i.e. projects with a status of Red and Amber) as well as a full listing of all savings per year and their respective status. The Programme is ensuring the focus of effort is on delivering where the biggest saving pressure is, i.e. 2016/17.
- 1.2 The financial position of TSP will be included as a specific section in the Corporate Revenue Monitoring Report to this Committee. That report will also include a summary of all service savings proposals as well as details of the delivery of corporate savings agreed as part of the budget setting process in in February 2016.
- 1.3 The report highlights projects with a status of Red and Amber, and where applicable, alternative projects will be identified to manage risk of not delivering the level of saving required. Until these alternatives are in place, there remains a risk to the overall savings target being achieved, plus, the scale of savings for 2016/17 places a further risk on identifying such alternatives.

2 Projects

2.1 Projects Approved at December 2014 Council

TSP Projects have been identified to enable the delivery of targeted savings, and these projects were approved at December 2014 Council. Each of these projects has a cashable target, defined remit and assigned ownership.

2.2 Deliverability, Risks and Assumptions

All saving proposals approved by Council included an assessment based on known factors at that point in respect of their deliverability, along with note of any risks and assumptions made in this regard.

All Projects will have levels of uncertainty, so risks and issues continue to be managed through effective governance and risk management methods. However the totality of savings cannot be guaranteed and therefore timeous financial decision making including finding alternate savings is part of the governance process.

3 Progress Monitoring & Control

3.1 Governance

The scale of change required to be undertaken by the organisation to meet agreed savings targets requires consistent and robust governance and monitoring to ensure delivery. The Executive Leadership Team, are the Programme Board, chaired by the Chief Executive, and meet monthly to assess progress, and take intervening action as required.

3.2 Portfolio Management

To ensure accountability at a senior level for the delivery of projects and savings, each project is owned by a member of the Executive Leadership Team, fulfilling the role of Portfolio Holder and ultimately accountable for the progress and delivery of the Project.

3.3 Project Lead

Each project has an identified Project Lead, responsible for the day to day management of the project and reporting progress to the portfolio holder.

3.4 Reporting

The reporting format to each portfolio holder is the same, providing a consistent approach across the organisation that will ensure greater transparency and auditability.

3.5 Project Status

All Projects are assessed on their status in terms of progress against their respective targets, and the table below lists the status colours allocated and what these mean. This approach provides visibility of where specific projects are in need of attention (i.e. projects with a status of Red and Amber).

COLOUR	Because
RED	Project is delayed, over budget or out with quality criteria. Immediate action including up to executive leadership action required - recovery will take extra ordinary effort .
AMBER	Project may be at risk if issues are not addressed, however situation is recoverable with specific management actions.
YELLOW	Project has some issues that need watching but no immediate action is required to remain on track in terms of delivering savings.
GREEN	Everything is, as should be

3.6 Scrutiny

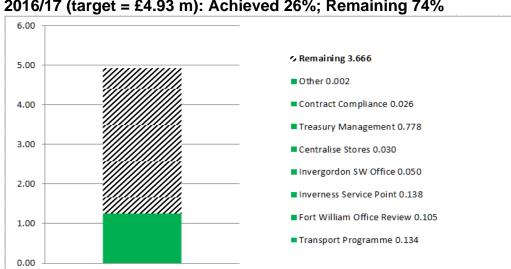
Officers from the Corporate Improvement Team meet with each project lead and their respective portfolio holders on a monthly basis to assess progress against plan. These meetings provide the opportunity to discuss any risks or issues and recommended mitigating actions. The output of these meetings is presented in a monthly report to the Executive Leadership Team, highlighting exceptions, risk and issues, and recommending remedial action as required.

3.7 Support

As well as being responsible for the delivery of a number of key projects, the Corporate Improvement Team provide support and advice (e.g. project and change management) where required to project leads across all TSP projects. In addition to this support, where certain projects are in need of attention, the Chief Executive will call on officers to act as "Trouble shooters", working alongside project leads and portfolio holders to objectively assess issues and problems, and identify solutions where practical to do so.

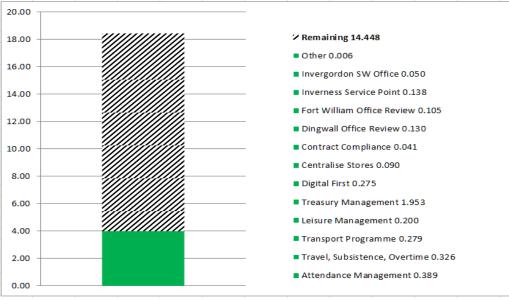
4 **Programme Progress & Status**

4.1 The following provides a running total of savings taken for 2016/17, and for the overall Programme.



2016/17 (target = £4.93 m): Achieved 26%; Remaining 74%





4.2 The status for all savings in each year has been assessed, and is detailed in Appendix 1 of this report. Of the 41 projects totalling £18.43m, 24 with a total value of £11.21m are either on target or have delivered since TSP started.

5 Project Exceptions (Reds and Ambers)

5.1 For projects not on target (Red or Amber status), the following details the actions to be taken, including a change to the timing of the saving, specific intervention to deliver the saving as planned, and to seek alternate savings where assessed as non-deliverable.

5.2 Red projects (9) account for £ 4.597m of TSP savings

Whilst these savings are marked as Red in the context of scrutiny and governance, services are working hard to develop alternative proposals that will deliver the savings target. Alternative projects identified will be reported to Committee.

Project	Year	Saving £m	Action
Support for Council Renewable Projects Capital investment in wind farms, solar panels and exploitation of methane gas from Longman landfill site to generate electricity Employability Social Impact Bonds	16/17 17/18 18/19 16/17 17/18 18/19	0.234 0.116 0.136 0.150 0.150 0.250	Project Plan being produced to cover changes to the scope of work, timescales, resource required and any key risks to be managed in delivering required level of savings Alternative approach being progressed
Waste Disposal - Energy from Waste Replace the current disposal regime with one based on Energy from Waste	18/19	2.800	A Report will be presented to Community Services Committee in August updating members on the strategy, and proposals and timescale for delivering savings
Information Management: Generate cashable savings through the implementation of better information management processes	16/17	0.232	Options being considered as to how project is to be progressed
Shared Services - Learning & Development	16/17	0.025	Final review of opportunities will be undertaken over the next

Shared Service opportunity through more effective working across public sector bodies within and outwith Highland			month and a final decision taken as to whether this saving is achievable or not. Discussions to date have not been positive.
Shared Services - Health & Safety Shared Service opportunity through more effective working across public sector bodies within and outwith Highland	16/17	0.025	Final review of opportunities will be undertaken over the next month and a final decision taken as to whether this saving is achievable or not. Discussions to date have not been positive.
Share Support Services – Trading Standards Lead agency model with Moray Council being explored	16/17	0.040	Outcomes from discussions and Government response on the COSLA report on future of Trading Standards (delayed until after the election) to be reviewed with alternative saving being explored
Share Support Services - Building Standards Lead agency model with Moray Council being explored	16/17	0.040	Alternative saving being explored
Savings to be	16/17	0.152	Savings agreed as not
Identified	17/18		deliverable, with alternative
16/17 Replacing IG2 Catering: £0.052m 16/17 Replacing WPP4-SSJV12 Shared Svs Business Support: £0.100m 18/19 Shortfall in FWOR Fort William Office Review: £0.027m 18/19 Replacing Waste Disposal - Anaerobic Digestion: £0.200m	18/19	0.227	savings to be identified

5.3 AMBER STATUS – Amber projects (8) account for £ 2.622m of TSP savings

Project	Year	Saving	Action
		£m	

Offshore wind farms	18/19	1.000	Council in discussion with
community benefit:	10/19	1.000	SSE regarding potential
Secure community			community benefit
benefit income from			community borion
the development of			
offshore wind farms			
Attendance	16/17	0.148	15/16 saving of £388k
Management	17/18	0.072	taken; Continue to
Reduction in sickness	18/19	0.071	progress as planned and
absence by continuing	10/10	0.071	manage risks to remainder
to adopt a robust and consistent approach to			of saving
attendance			
management			
PFN-SWAN: Scottish	17/18	0.354	Continue to progress as
Wide Area Network to	,		planned and manage risk
replace the Pathfinder			to saving
North Network (for			
Highland Council)			
ICT: Develop ICT	16/17	0.200	Continue to progress as
architecture & related efficiencies	17/18	0.200	planned and manage risk to saving
emciencies	18/19	0.250	- to saving
Procurement:	16/17	0.110	Shortfall of £47k for 15/16,
Examine extent of	17/18	0.062	to be recovered in 16/17
contract use and cost	18/19	0.063	(to date, £26k taken from
of buying off-contract	10/19	0.003	revised 16/17 target of
			£110). This saving is part
			of a revised (additional) saving agreed by the
			Highland Council in
			February 2016 and forms
			part of a prospective
			shared service with
			Aberdeen City and
			Aberdeenshire Councils.
			Work is underway to
			examine opportunities for
			new combined contracts
			and better use of existing
			local and national
Shared Services -	16/17	0.020	contracts. Officers in discussion with
Finance - Computer	10/17	0.020	other Councils to explore
Audit			opportunities. To date
Potential to increase			agreement has been
income by selling			reached with Perth &
service to other local			Kinross and Orkney
authorities			councils which will achieve
			about 50% of the savings
			target. Due to reduced

Shared Services - Care Performance & Contracting Opportunity to generate efficiency savings through a Shared Service model	16/17	0.032	capacity in the audit team it is unlikely that further savings will be achievable. Continue to progress as planned and manage risk to 16/17 saving. Negotiations are ongoing with NHS Highland regarding a resource transfer to the Council and this will facilitate the saving required. The saving will be achieved through reviewing the resource required within the Council arising from the wider Care & Learning Service.
Shared Services - Legal & Democratic Services Potential to share services with neighbouring council and reduce cost of purchasing external legal services	16/17	0.040	Opportunity being explored with other Council's

6 Alternative Savings

As the totality of savings approved in December 2014 cannot be guaranteed, timeous financial decision making including finding alternate savings is part of the governance process, and the following are the potential alternative savings identified to date. A business case for each of the alternative savings is being produced to provide evidence on the validity of the proposal, and these will be reported to the 30/05/16 Programme Board.

Lease Breaks – savings from lease breaks, including opportunity to downsize the office estate as a result of the Voluntary Redundancy exercise

The Highland Council's Water Spend - potential to reduce costs below the typical local authority benchmark

Grey Fleet – reduce occurrence of staff using own vehicles for business travel

Timesheets – investigating efficiencies and savings from reduced effort in processing timesheet data

Stores – existing TSP project saving of £90k has been taken, with work to be scoped on rationalising stores operations with potential to deliver additional savings

7 Allocation of Savings & Governance

- 7.1 To help ensure a balanced budget is delivered, work is being progressed to allocate TSP and Corporate related savings to Services as early in the financial year as possible to provide greatest opportunity for these to be delivered.
- **7.2** Once allocated, these savings will be taken off Service budgets and monitored in the same way as existing Service savings (i.e. through Service Committees).
- **7.3** All TSP savings, allocated and unallocated, will to continue to be reported to Resources Committee, providing an opportunity to focus on transformational work across the Council.

8 Risk Implications

- **8.1** All projects and programmes in the Transformational agenda will maintain a risk and issue management method.
- At this stage, the overall programme will be delivered, subject to re profiling and the identification of alternative savings where the original project is felt not deliverable in part or in full. Until these alternatives are identified and developed, there is a risk to the overall target of saving for the programme.
- 8.3 Those leading the Projects and initiatives within the Programme will need to be mindful of the effect that Voluntary Redundancy (VR) will have on projects and ultimately on TSP savings. The Programme Board have stressed that VR does not mean that work should stop and indeed all efforts will be made to progress projects timeously.

9 Resource Implications

- 9.1 As part of the standards set out for the management of projects, resources are identified on a project by project basis, detailing requirements for support and resource for ICT, Workforce Planning, Finance, Procurement, Project and Change Management.
- 9.2 The Corporate Improvement Team are deployed to deliver specific key projects, and also provide support and advice where required to project leads across all TSP projects.
- **9.3** Service specific resource is managed by Project Leads in conjunction with relevant Portfolio Holders.

10 Legal Implications

10.1 No issues

11 Equalities and Climate Change Implications

- 11.1 All projects or initiatives will undertake equalities and/ or climate change impact screening where appropriate, to date no issues have been identified.
- 12 Gaelic Implications
- 12.1 No issues
- 13 Rural Implications
- 13.1 There are no Rural implications as a result of this report, though Rural Impact Screening and Assessments will be undertaken on individual projects as required.
- 14 Recommendations
- **14.1** Members are asked to:
 - 1. Note progress with the delivery of the Transformational Savings Programme.
 - 2. Note actions being taken to ensure savings are delivered.

Designation: Depute Chief Executive/ Director of Corporate Development

Date: 03/05/16

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Appendix 1: List of all remaining TSP Projects and current status

Saving	Year	Savings £m	Status
Community Development / Health Improvement	2016/17		
Joint Management of Community	2017/18		
Development / Health Improvement	2018/19	0.050	G
	Total	0.050	
Marine Fuel	2016/17		
Commercial approach to the supply of marine fuel	2017/18		
manne ruer	2018/19	0.200	Υ
	Total	0.200	
Income Generation	2016/17	0.180	G
Opportunities to be identified through on-	2017/18		
going work within the IG Project	2018/19		
	Total	0.180	
Income Generation - Planning	2016/17	0.045	Υ
Introduce charge for local pre-application	2017/18		
advice packs	2018/19		
	Total	0.045	
Support for Council Renewable	2016/17	0.234	R
Projects Capital investment in wind farms, solar	2017/18	0.116	R
panels and exploitation of methane gas	2018/19	0.136	R
from Longman landfill site to generate electricity	Total	0.486	
Offshore Wind Farms Community	2016/17		
Benefit Secure community benefit income from	2017/18		
the development of offshore wind farms	2018/19	1.000	Α
·	Total	1.000	
P&D Services	2016/17	0.040	G
Levy a fee for accelerating the delivery of	2017/18		
discharge of conditions for large scale projects (generally renewables) within	2018/19		
specified timescales	Total	0.040	
Employability	2016/17	0.150	R
Social Impact Bonds	2017/18	0.150	R
	2018/19	0.250	R
	Total	0.550	
Share Support Services – Trading	2016/17	0.040	R
Standards	2017/18		

Lead agency model with Moray Council being explored Share Support Services – Building	2018/19 Total		
	Total		
Share Support Services – Building	iolai	0.040	
	2016/17	0.040	R
Standards Lead agency model with Moray Council	2017/18		
being explored	2018/19		
	Total	0.040	
Fort William Office Review	2016/17	0.105	Υ
Savings as included in HC report 13	2017/18		
March 2014, based on report to 27 November 2013 FHR Committee	2018/19	0.268	Y
	Total	0.373	
Invergordon SW Office Relocation	2016/17	0.050	G
Relocation of SW Office, 62 High St,	2017/18		
Invergordon to Osprey House, Alness	2018/19		
	Total	0.050	
Inverness Service Point Relocation	2016/17	0.115	G
Termination of lease for 21-23 Church	2017/18		-
Street, Inverness and relocation of Service Point to Town House	2018/19		
	Total	0.115	
Centralise Stores	2016/17	0.030	G
Centralise stores under one management	2017/18	0.060	G
structure and use suppliers	2018/19		-
	Total	0.090	
Fuel Procurement	2016/17	0.210	G
Rationalise arrangements for fuel	2017/18		
procurement	2018/19		
	Total	0.210	
Transport Programme	2016/17	0.625	G
Seeking contract variation opportunities	2017/18	1.476	G
for school and public bus services provision; home-to-school transport	2018/19		
efficiencies; future services provision re-	Total	2.201	
tendering			
Reduction in Light Vehicles and Plant	2016/17	0.150	G
3 year programme to reduce the number of items of light vehicles and plant utilised full-time by the Council	2017/18	0.150	G
	2018/19	22.23	
	Total	0.300	
Waste Disposal - Energy from Waste	2016/17	5.000	
Replace the current disposal regime with	2017/18		

Saving	Year	Savings £m	Status
one based on Energy from Waste	2018/19	2.800	R
	Total	2.800	
Supporting Community Organisations	2016/17		
Support to community groups to run services for their community as an	2017/18	0.350	G
alternative to council provision of service	2018/19	0.650	G
·	Total	1.000	
Transferring Council Assets into	2016/17		
Community Ownership Support the transfer of assets to	2017/18		
community organisation to run and be	2018/19	0.500	G
responsible for on-going maintenance	Total	0.500	
Digital First	2016/17	0.435	G
Simplifying & streamlining entitlements applications processes	2017/18	0.240	G
Channel shift activity - increase the	2018/19	0.350	G
number of services accessible on-line, via the Council's website, and via the Council's Service Centre	Total	1.025	
Attendance Management	2016/17	0.147	Α
Reduction in sickness absence by continuing to adopt a robust and	2017/18	0.072	Α
consistent approach to attendance	2018/19	0.071	Α
management	Total	0.290	
Travel, Subsistence and Overtime	2016/17	0.124	G
Reduction in the costs of staff travel, subsistence and overtime through	2017/18	0.061	G
management action and greater use of	2018/19	0.060	G
technology	Total	0.245	
Licensing	2016/17		
Creation of a single licensing team to deal with the administration of all licenses	2017/18		
with the administration of an ileenses	2018/19	0.050	G
	Total	0.050	
Mobile Service Delivery	2016/17	0.384	G
Roll out of processes developed for Housing in support of mobile working,	2017/18	0.128	G
scheduling and appointments	2018/19		
	Total	0.512	
PFN - SWAN	2016/17		
Scottish Wide Area Network to replace the Pathfinder North Network	2017/18	0.354	Α
	2018/19		
	Total	0.354	
Managing Information	2016/17	0.232	R
Generate cashable savings through the	2017/18	0.020	R

Saving	Year	Savings £m	Status
implementation of better information	2018/19		
management processes	Total	0.252	
ICT	2016/17	0.200	Α
Develop ICT architecture & related efficiencies	2017/18	0.200	Α
emolerides	2018/19	0.250	Α
	Total	0.650	
Share Support Services – Legal &	2016/17	0.040	Α
Democratic Services Potential to share services with	2017/18		
neighbouring council and to reduce cost	2018/19		
of purchasing external legal services	Total	0.040	
Debt Recovery and Management	2016/17		
Review effectiveness of existing service	2017/18		
	2018/19	0.250	G
	Total	0.250	
Treasury Management	2016/17	0.778	G
Tactical borrowing including continuation	2017/18		
of existing practice of utilising cash balances as an alternative to new	2018/19		
borrowing	Total	0.778	
Procurement	2016/17	0.110	Α
Approach to procurement - examine	2017/18	0.062	Α
extent of contract use and cost of buying off-contract	2018/19	0.063	Α
	Total	0.250	
Procurement	2016/17	0.050	G
Procurement product rationalisation	2017/18	0.050	G
	2018/19	0.050	G
	Total	0.150	
Shared Services - Care Performance &	2016/17	0.032	Α
Contracting	2017/18		
Opportunity to generate efficiency savings through a Shared Service model	2018/19		
1.5 2 2	Total	0.032	
Shared Services - Finance -	2016/17	0.040	Υ
Procurement Shared Service appartunity through more	2017/18		
Shared Service opportunity through more effective working across public sector bodies within and outwith Highland	2018/19		
	Total	0.040	
Shared Services - Finance - Computer Audit Potential to increase income by selling	2016/17	0.020	Α
	2017/18		
		L	l

Saving	Year	Savings £m	Status
service to other local authorities	Total	0.020	
Shared Services - Revenues	2016/17	0.100	Y
Shared Service opportunity through more effective working with other local	2017/18		
authorities	2018/19		
	Total	0.100	
Shared Services - Corporate Fraud	2016/17	0.025	G
Shared Service opportunity through more effective working with other local	2017/18		
authorities	2018/19		
	Total	0.025	
Shared Services - Learning &	2016/17	0.025	R
Development	2017/18		
Shared Service opportunity through more effective working across public sector	2018/19		
bodies within and outwith Highland	Total	0.025	
Shared Services - Health & Safety	2016/17	0.025	R
Shared Service opportunity through more	2017/18		
effective working across public sector bodies within and outwith Highland	2018/19		
3	Total	0.025	
Money Advice	2016/17		
Review internal and external provision	2017/18		
	2018/19	0.130	G
	Total	0.130	
Savings to be Identified	2016/17	0.148	R
16/17 Replacing IG2 Catering: £0.052m	2017/18		
16/17 Replacing WPP4-SSJV12 Shared Svs Business Support: £0.100m 18/19 Shortfall in FWOR Fort William	2018/19	0.227	R
	Total	0.375	
Office Review : £0.027m 18/19 Replacing Waste Disposal - Anaerobic Digestion: £0.200m			