Agenda Item	8.
Report No	SCC/15/17

#### HIGHLAND COUNCIL

Committee: Sutherland County Committee

Date: 13 September 2017

Report Title: Elphin Speed Limit

Report By: Director of Community Services

# 1. Purpose/Executive Summary

- 1.1 The Committee is asked to consider the reduction of the current 40mph speed limit in Elphin to 30mph.
- 1.2 The Committee is asked to consider the extension of the 40mph speed limit to the east of the village over a distance of 650m from the existing 40mph limit.

## 2. Recommendations

- 2.1 Members are invited to agree:
  - a reduction in the 40mph speed limit to 30mph over the stretch of road from the current western limit of the 40mph speed limit to just east of the Abhainn a' Chnocain bridge
  - ii. the remainder of the 40mph speed limit not to be reduced to 30mph
  - iii. that the 40mph speed limit is not extended 650m to the east of the existing 40mph limit
  - iv. that an engineering investigation should be carried out to investigate the construction of a level verge footpath along the length one side of the A835 to connect houses to the phone box, post box and Community Hall to encourage healthy life styles and reduce isolation.

# 3. Background

- 3.1 The residents of Elphin have requested that the speed limit through the village be reduced from the current 40mph to 30mph and extended 650m eastwards from the existing limit boundary.
- 3.2 A copy of the existing order and extent of the current 40mph speed limit is attached at **Appendix A**.
- 3.3 Speed limits are set in accordance with the guidance provided in DfT 01/2013 "Setting Local Speed Limits".
- 3.4 Speed limits should be evidence-led and self-explaining and seek to reinforce people's assessment of what is a safe speed to travel. They should encourage self-compliance. Speed limits should be seen by drivers as the maximum rather than a target speed.
- 3.5 The analysis of the road under the Design Manual for Roads and Bridges assesses the design speed of the road geometry over the whole length of the road within the current 40mph speed limit.

# 4. Analysis

- 4.1 The A835 through Elphin is a single carriageway varying in width from 5.5m to 6.5m with its principal function being to convey through traffic.
- 4.2 The current order applies over a length of 2.4km. There are 19 houses and a hall within the limits of the limit giving an average interval of approximately 1 house per 240m with a similar interval for accesses.
- 4.3 The public telephone box is located approximately in the centre of the limit with the post box and Community Hall situated near the east end of the limit.
- 4.4 The Mean speed of vehicles through the village is 38.3 and 38.8 mph which is within the acceptable range for a 40mph limit. The most up to date speed analysis figures are attached at **Appendix B** and reflect the current speeds of traffic at the peak of the NC500 season.
- 4.5 The Mean Speed would indicate that the current road geometry and density of development along with other visual effects is insufficient to justify a 30mph limit.
- 4.6 The Mean Speeds do not sit within the range where a reduction of the speed limit from 40mph to 30mph would be sustainable without significant engineering cost to change the geometry of the road to ensure effective driver perception of the reduced speed limit.
- 4.7 An analysis of the factors to be considered when analysing a proposed reduction of speed limit is attached at **Appendix C**. This shows overwhelmingly that a blanket reduction in the speed limit from 40mph to 30mph is not supported by the analysis.
- 4.8 While the guidelines do not support a blanket lowering of the speed limit throughout the length of the current 40mph limit it does make allowance for local mitigation measures to ensure pedestrian safety and to take into account local user opinion.

- 4.9 Fast approach speeds from the west along with the numerous tight bends at that end of the limit highlight a local problem over a short distance which needs to be considered as a separate issue within the overall speed limit.
- 4.10 Given the tight geometry of this section along with the lack of pedestrian footpath and the number of accidents in this area a reduced speed limit over this section of road should be considered.
- 4.10 The guidance also recommends measures to mitigate possible separation of the accommodation where a road effectively severs a residential area.
- 4.11 Given the length of the speed limited section of road where the community hall is situated at one end along with the post box and the phone box at the other, the provision of pedestrian and cycle access should be considered.

### 5. Conclusions

- 5.1 While the general geometry of the road through Elphin does not support the reduction of speed limit there is a case for special measures to be taken at the west end of the village due to the fast approach speeds, the severity of the bends and lack of safe pedestrian access.
- 5.2 It is therefore recommended that a 30mph limit be promoted for the section from the west end of the existing 40mph speed limit to the east end of Abhrainn a' Chnocainn bridge as shown in **Appendix D**.
- 5.3 Due to the sparse development and road geometry from the east end of Abhrainn a' Chnocainn bridge to the east end, the reduction of the existing speed limit and beyond cannot be supported under the guidelines.
- 5.4 Investigation of the provision of a footpath/cycleway should be investigated.

# 6. Implications

- 6.1 Resource: Promotion of a new speed limit order including engineering measures £10000. Engineering design of level verge footpath £5000.
- 6.2 Legal included in £10000 for traffic order above.
- 6.3 Community (Equality, Poverty and Rural) improvement of quality of life in the area.
- 6.4 Climate Change / Carbon Clever Neutral.
- 6.5 Risk The main risk will be to the funding of the schemes given the current budget situations.
- 6.6 Gaelic No implications.

Designation: Director of Community Services

Date: 30 August 2017

Author: Graham Mackenzie, Road Operations Manager,

Caithness and Sutherland

Background Papers: The Department of Transport Circular 01/2013 Setting Local

Speed Limits

### THE HIGHLAND REGIONAL COUNCIL

THE HIGHLAND REGIONAL COUNCIL (A835 ELPHIN, SUTHERLAND) (40MPH SPEED LIMIT)
ORDER 1995

The Highland Regional Council in exercise of the powers conferred on them by Section 84 of the Road Traffic Regulation Act 1984 and of all other powers enabling them in that behalf and after consultation with the Chief Officer of Police in accordance with Part III of Schedule 9 to the said Act, hereby make the following Order:-

- This Order may be cited as "The Highland Regional Council (A835 Elphin, Sutherland) (40mph Speed Limit) Order, 1995" and shall come into operation on 9th November 1995.
- The Interpretation Act 1978 shall apply for the interpretation of this order as it applies for the interpretation of an Act of Parliament.
- 3. No person shall drive or cause or permit any vehicle to be driven at a speed in excess of forty miles per hour on the length of road specified in the schedule to this Order.

Sealed with the Common Seal of The Highland Regional Council and signed for them and on their behalf at Inverness on 27 SEP 1995

Member

do. L. Delin w. J.

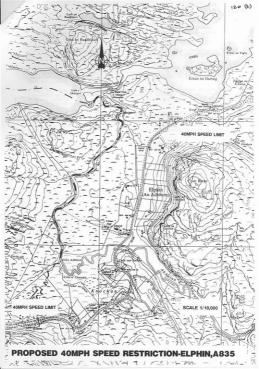
Member

Sextor Reput Director of L Administration

SCHEDULE

LENGTH OF ROAD AFFECTED

Route A835 Ullapcol to Ledmore Road, at Elphin, Sutherland from a point 315 metres or thereby west of a point in line with the western gable of the property known as Greenside, eastwards then northeastwards to a point 65 metres or thereby northeast of the centre line of Elphin School access road, a distance of 2.4 Kilometres or thereby.



Site No: 39000100 Site Reference: 39000100 Suth - A835 Elphin Speed Summary (Mon to Fri)-Lim From 28/07/2017 To 10/08/2017 Channel: Nb from Ullapool

				,	,	, .	.,																
Time	Total	85th		Mean	Std.	Bin	1	Bin 2	Bin 3	Bin 4		Bin 5	Bin 6	Bin 7		Bin 8	Bin 9	Bin 10	Bin 11			3in 13	
Begin	Vol.	%ile	- 1	lve.	Dev.	<16	Mph	16-<21	21-<26	26-<3		31-<36	36-<41	41-<46		46-<51	51-<56	56-<61	61-<6			>71	
00:00	D	0 -		40.7	-		0		0	0	0	0		0	0		)	0	0	0	0		0
01:00	D	0 -		38.9	-		0		0	0	0	0		0	0		)	0	0	0	0		0
02:00	D	0 -		40.2	-		0		0	0	0	0		0	0		)	0	0	0	0		0
03:00	D	0 -		43.5	-		(	)	0	0	0	0		0	0		)	0	0	0	0		0
04:00	D	0 -		40.5	-		0		0	0	0	0		0	0		)	0	0	0	0		0
05:00	D	0 -		44.2	-		0		0	0	0	0		0	0		)	0	0	0	0		0
06:00	D	4 -		43.4		7.1	(	)	0	0	0	0		0	1		)	0	0	0	0		0
07:00	D	12	45.3	40.2		5.2	(	)	0	0	0	1		4	3		ı	0	0	0	0		0
08:00	D	27	45.3	39.3		6.8		1	0	0	0	6		9	6	4	1	0	0	0	0		0
09:00	D	40	44.5	37.9		7	(	)	0	3	2	8		15	6		3	0	0	0	0		0
10:00	D	59	45	38.4		6.7		1	0	1	3	14		19	12		5	0	0	0	0		0
11:00	D	68	42	35.8		6.9	(	)	1	2	8	18		24	10		2	0	0	0	0		0
12:00	D	64	44.3	37.4		7.4		)	1	1	5	17		21	12	4	1	0	0	0	0		0
13:00	D	60	44.2	37.8		6.2	(	)	0	1	5	13	- 2	22	12	4	1	0	0	0	0		0
14:00	D	65	44.5	38.3		6.7	0	)	1	1	2	16		25	11	4	1	1	0	0	0		0
15:00	D	74	43.3	37.1		7.1		1	0	2	7	17		28	10	4	1	2	0	0	0		0
16:00	D	74	45.1	39.3		5.7	(	)	0	0	3	14		30	16		5	0	0	0	0		0
17:00	D	59	44.9	39.5		5.4		1	0	0	2	12		26	13		5	1	0	0	0		0
18:00	D	39	45	39.7		5.5	(	)	0	0	2	5	1	19	10	4	1	0	0	0	0		0
19:00	D	25	46	39.6		5.5	0	)	0	0	0	7		10	4	3	3	0	0	0	0		0
20:00	D	12	47.5	40.5		7.1		1	0	0	0	1		4	2		2	0	0	0	0		0
21:00	D	9 -		39.7		7.3	0	)	0	0	0	2		3	0		)	0	0	0	0		0
22:00	D	5 -		41.1		7.7		1	0	0	0	1		0	0		ı	0	0	0	0		0
23:00	D	2 -		44.3	-		(	)	0	0	0	0		0	0		)	0	0	0	0		0
12H,7-19			44.3	38.2		5.9	(			11	36	142			123	45		4	0	0	0		0
16H,6-22			44.3	38.3		5.8	(			11	36	152			130	50		4	0	0	0		0
18H,6-24			44.3	38.3		5.8	0			11	36	153			130	5		4	0	0	0		0
24H,0-24		696	44.3	38.3		5.8	(		4	11	36	153	26	52	130	5:	l	4	0	0	0		0
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	10																						
Peak		70 -		44.2	-		1		2	3	8	18		25	12		•	1	1	0	0 -		
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Peak	-	75 -		44.3			1		1	2	7	18		31	17			2	1	0 -			
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 Site No: 39000100
 Site Reference: 39000100

 Suth - A835 Elphin
 Speed Summary (Mon to Fril-Lim From 28/07/2017 To 10/08/2017
 Channel: Sb towards Ullapool

Time	Total	85th	M	ean	Std.	Bin 1	Bin 2	Bin 3	Bin	4	Bin 5	Bin 6	Ві	in 7	Bin 8	Bin 9	Bin 10	Bin 11	Bin	12 B	in 13	
Begin	Vol.	%ile	Av	re.	Dev.	<16Mph	16-<21	21-<2	6 26-	<31	31-<36	36-<41	4	1-<46	46-<51	51-<56	56-<61	61-<66	66-	<71 =	>71	
00:00		1 -		43.5	-		0	0	0	0		D	0		0	0	0	0	0	0		0
01:00		0 -		42.9	-		0	0	0	0		D	0		0	0	0	0	0	0		0
02:00		0 -		41	-		0	0	0	0		D	0		0	0	0	0	0	0		0
03:00		0 -		31.8	-		0	0	0	0		D	0		0	0	0	0	0	0		0
04:00		1 -		41.3	-		0	0	0	0		D	0		0	0	0	0	0	0		0
05:00		1 -		35.3	-		0	0	0	0		D	0		0	0	0	0	0	0		0
06:00		4 -		41.9			0	0	0	0		D	0		0	0	0	0	0	0		0
07:00		10 4	48.8	42	7.7		0	0	0	0		1	1		3	2	1	0	0	0		0
08:00			46.6	39.1			0	0	0	1		6	8		5	3	0	0	0	0		0
09:00		47	44.6	38.1	7.2		0	0	0	4	. 1	D	16	1	1	2	0	0	0	0		0
10:00			43.6	37			0	1	2	5			24	1		4	0	0	0	0		0
11:00			43.9	36.3			1	0	4	8			21	1		4	0	0	0	0		0
12:00			44.9	38.1			0	0	1	4			14	1		3	1	0	0	0		0
13:00			44.8	38.4			0	0	0	3			18	1		4	1	0	0	0		0
14:00		54	45	38.9			0	0	0	4			20	1		4	0	0	0	0		0
15:00			44.6	37.2			1	2	1	5			18	1		5	1	0	0	0		0
16:00		61	46	40.1			0	0	0	3			21	1		6	2	0	0	0		0
17:00			46.3	40			1	0	0	1			22	1		8	3	0	0	0		0
18:00			47.4	41.3			0	0	0	0			12	1		4	3	0	0	0		0
19:00		20	48	41.6			0	0	0	1		D	6		6	5	0	0	0	0		0
20:00			47.7	41.9			0	0	0	0		3	5		5	4	0	0	0	0		0
21:00		10 -		42.3			0	0	0	0		D	2		3	2	0	0	0	0		0
22:00		6 -		38			0	0	0	0		D	2		1	0	0	0	0	0		0
23:00		3 -		42.6	4.2		0	0	0	0		D	0		0	0	0	0	0	0		0
12H,7-19		502	45.1	38.6	6.6		3	4	8	39	13	, ,	196	13	5	50	13	0	0	0		0
16H,6-22			45.3	38.8			3	4	8	40			210	14		61	13	0	0	0		0
18H,6-24			45.3	38.8			3	4	8	40			212	15		61	13	0	0	0		0
24H,0-24		566	45.3	38.8	6.5		3	4	8	40	13	5 2	212	15	2	61	13	0	0	0		0
Am	10	:30 -		00:30		11:	00 09	:45 1	1:00	10:45	10:3	0 10	:00	10:1	5 11	.00 07	:45 11	:00 11	:00 -			
Peak		72 -		47.9	-		2	1	4	8	. 2	1	24	1	2	5	2	0	0 -			
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Peak	13	64 -		42.6		13.	2	3	1	14.43			23	17.1		7	3	1	.00	0		0
Collated fo	rom 15 n			42.0	0.0		-	-	*	,		-		-	,		,	-				

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## Appendix C - Elphin Speed Limit Analysis

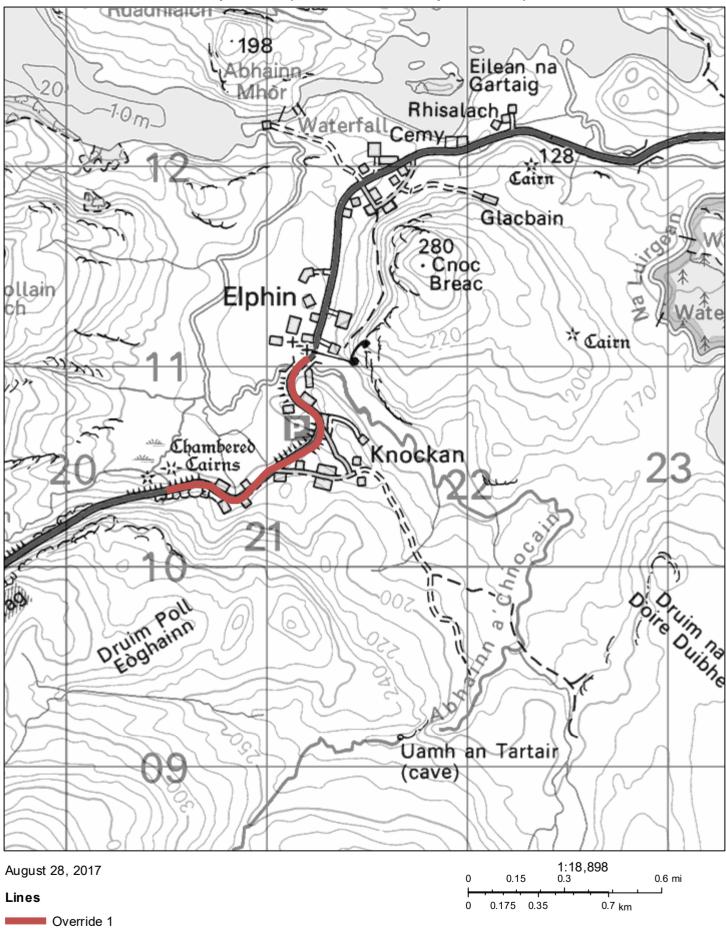
### A835

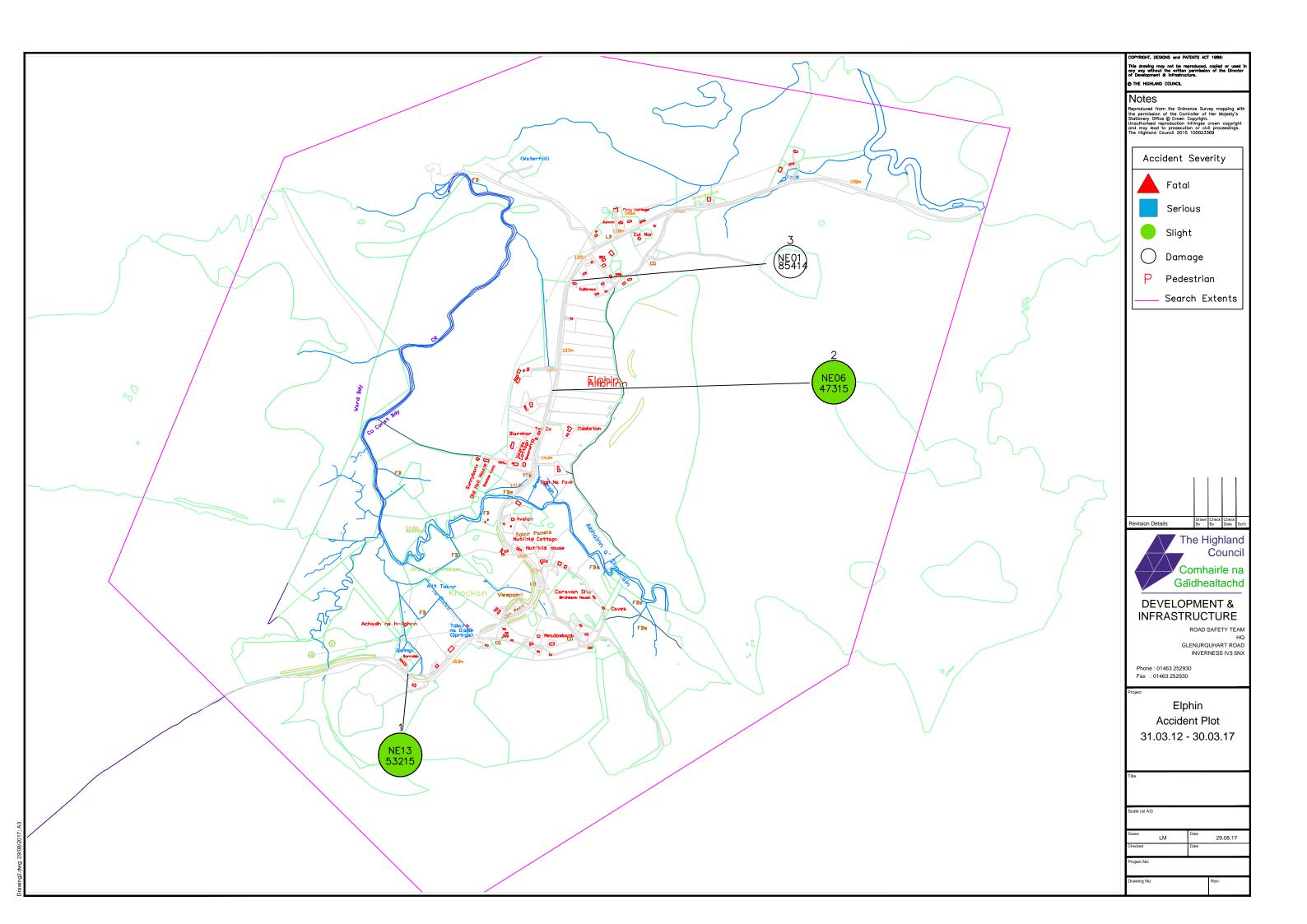
Speed limits are set in accordance with the guidance provided in DfT 01/2013 "Setting Local Speed Limits"

			Conformance with Guidelin				
Issue	Comment	Determination on Specific Issues	None	Partial	Full		
Road Function	A835 Strategic with local access	Is not suitable for further reduction of speed limit	None				
Road Geometry							
	Calculated using TD9/93 Highway Link Design in the Design Manual for Roads and						
	Bridges produces a design speed for the stretch of road within the current 40mph						
Design speed	limits of 50mph	Is not suitable for further reduction of speed limit	None				
	Calculated using TD9/93 Highway Link Design in the Design Manual for Roads and						
	Bridges produces a design speed for the stretch of road within the current 40mph						
Public road junctions	limits of 50mph	Is not suitable for further reduction of speed limit	None				
	Calculated using TD9/93 Highway Link Design in the Design Manual for Roads and						
	Bridges produces a design speed for the stretch of road within the current 40mph						
Bends	limits of 50mph	Is not suitable for further reduction of speed limit	None				
	Calculated using TD9/93 Highway Link Design in the Design Manual for Roads and						
	Bridges produces a design speed for the stretch of road within the current 40mph						
Accesses	limits of 50mph	Is not suitable for further reduction of speed limit	None				
Road Environment							
	Elphin is situated on the A835 with most houses built back from the edge of the						
	road with open land in front of them. It is currently the subject of a 20mph Road						
	Traffic Order and has gateway signs, Countdown signs and yellow backed junction						
Rural	signs in place along with a permannet Smiley face sign.	Is not suitable for further reduction of speed limit	None				
Development							
The majority of houses do not front onto the A835	With reference to TAL 1/04 Edderton does not fall into the 'village' category and a	Is not exitable for further reduction of smood limit					
	therefore 30mph speed limit is not appropriate.	Is not suitable for further reduction of speed limit	None				
Traffic Composition							
Tracffic Common bullet Assessed 2017	The mean speeds are 38.3 and 38.8 which are both below the posted 40mph	This confirms that the 40mph Traffic Order is					
Traffic Survey July/ August 2017	speed limit	appropriate in this location	None				
Accident and Casualty Savings							
Accident statistics over the last 5 years -	Statistics show two slight injury accideents and one damage only accident opver	This does not support a reduction in the second limit					
Appendix E  Traffic Flows and Emissions	the last 5 years	This does not support a reduction in the speed limit	None				
Traffic Flows and Emissions							

		Speed limit reduction would see no change to traffic			
		flows.			
	There will be no effect on traffic flows by the reduction of speed limit. Emissions	Speed limit reduction would see slight reduction in CO2			
	will be very slightly reduced by the introduction of speed limit	emissions.		Partial	
Journey Times for Motor Vehicles					
	A reduction to 30mph over 598m (length of current restriction) will result in an	Speed limit reduction will increase journet time by just			
	additional 68 seconds to the journey time	over 1 minute	None		
Journey Time Reliability					
	No effect	No impact			
Environmental Impact					
	A reduction in speed would see a decrease in CO <sub>2</sub> emissions although this would				
	be minimal. There would be a cost for the manufacture and erection of new signs				
	but again this is likely to be minimal	No impact			
Public Anxiety					
		A reduced speed limit would not significantly improve			
	Elphin is severed by traffic on the A835 but the mean speed of the traffic is below	the ability to cross the road as the traffic volumes are			
Severence by fast moving traffic	the speed limit.	low.	None		
Conditions/Facilities for Vulnerable					
Road Users					
	There is no footway between the Hall and the rest of the village. A SID has been	Reduction in speed limit will not improve access for			
	erected to monitor and woarn motorists about the speed limit	vulnerable road users.	None		
Cost of Engineering Works					
		New speed limit signs and repeater signs and traffic			
	Introduction of 30mph - significant (>£25000)	order	None		
	Maintain 40mph - minimal £1000				
Visual Impact of the Works					
	Minimal	No impact			
Enforcement					
	Current speeds would adhere to the 40mph limit. Lowering the speed limit to				
	30mph will require significant enforcement given the current average speed of	40mph little enforcement required. 30mph will require			
	just over 38mph	significant enforcement by Police Scotland	None		

Elphin - (Possible 30mph limits)





# Accident Date BETWEEN '31-Mar-2012' AND '30-Mar-2017' AND Accident Severity BETWEEN 1 AND 4

		Reference	Severity	Day	Date	Time	Grid Coords	Link/Node	Street	
1 S12	000017	NE1353215	Slight	Tuesday	28/07/2015	16:15	220791/910353			
ocation: A83	2 AT ELPHI	N 1st Rd: A8	35 <b>2nd Rd:</b>							
peed C'Wa	y J	ot Det/Ctrl	<b>Lighting</b> Daylight		Weather Rain	Rd Surf Wet	<b>PedX - Human</b> None	- <b>Phy Fac</b> None	Special None	<b>Hazard</b> None
eh Vehicle t	-			h loc	Junct. loc				obj off S	
1 Car	No	Rt hand ben	id S N Or	n main	Not at	Over	None O/s	& rebouns:	lgn Ma	ale 19 -v
s No Veh ref	Cas Clas	s Sex	-	Severity	Car Pass Ped		Ped Movement	Ped location	n School	Pupil
. 1	Drv/Rid			Slight		ped	Not ped	Not ped	Other	
	Passeng VFH 001 WA			Slight		ped ידאד / חאדי	Not ped E GIVEN. ON NEGO	Not ped	Other	
AND BEND AS	VEH 001 E	NTERED THE V	ILLAGE OF	ELPHIN TH	E DRIVER HAS	OBSERVED (	ONCOMING TRAFFIC TO MOVE INTO THE	WHICH DUE	TO THE	
							AND THE VEHICL			
THE OFFSIDE	OF THE CAR	RIGEWAY. THE	VEHICLE H	HAS MOUNTE	D THE OFFSIDE	VERGE CO	LLIDING WITH A R	OAD SIGN AN	D THEN ROL	
	R IT'S OFF	SIDE BEFORE	COMING TO	REST ACRO	SS THE NORTH	BOUND SID	E OF THE CARRIGE	WAY.NO OTHE	R VEHICLES	
NVOLVED.										
ser Informat	Lon:									
S12	000017	NE0647315	Slight	Tuesday	14/04/2015	17:10	221323/911397			
ocation: A83	5 TRUNK RO	AD AT AN ARE	CA KNOWN A	S ELPHIN 1	Lst Rd: A835 2	nd Rd:				
peed C'Wa		ct Det/Ctrl	Lighting		Weather	Rd Surf	PedX - Human	- Phy Fac	Special	Hazard
0 MPH Sing eh Vehicle t	le c'way N	NotJCT g Manoeuvre	Daylight  Dir Ve	h loc	Rain Junct. loc	Wet	None	None t cway Hit	None bjoff S	None
en venicie ( 1 Car	ype rowing	O/T mov veh		main	Not at	No.	Hit obj in Lef	-	-	Sex Age B/ ale 51 -v
2 Car	No	Going ahead		main main	Not at	No				ale 51 -v ale 56 -v
s No Veh ref		_				Direction	Ped Movement	Ped location		
s NO ven rer 1	Drv/Rid		-	Slight		ped	Not ped	Not ped	Other	Fupii
2 2	Drv/Rid			Slight		ped	Not ped	Not ped	Other	
escription:	CIRCUMSTAN	CES ARE: VEH	ICLE 001	WAS TRAVEL	LING NORTHWAR	RDS ON THE	MAIN A835 ROAD	THROUGH AN	AREA KNOWN	
							THWARDS, ALSO ON			
							VEHICLE ALSO TR			
CROSS BOTH	CARRIGEWAY	S AT RIGHT A	NGLES TO	THE ROAD A	ND SUSTAINED	EXTENSIVE	FRONTAL DAMAGE.	VEHICLE 00		
	THE EDGE	OF THE SOUTH	BOUND CAR	RIGEWAY AN	D ALSO SUSTAI	NED EXTEN	SIVE FRONTAL DAM	AGE.		
	LOII:									
ser Informat	000017	NE0185414	Damage	Sunday	16/02/2014	08:25	221395/911800			
Ser Informat	000017		-	-	16/02/2014 E <b>1st Rd:</b> A835		221395/911800			
ser Informat S12 ocation: A83 peed C'Wa	000017 5 PUBLIC R		-	LAND SHIRE			221395/911800  PedX - Human None	- <b>Phy Fac</b> None	Special None	Hazard None
ser Informat  S S12  cocation: A83  peed C'Wa 0 MPH 0.00	000017 5 PUBLIC R	OAD AT ELPHI	N, SUTHER	LAND SHIRE	E <b>1st Rd:</b> A835	2nd Rd: Rd Surf	<b>PedX - Human</b> None	None	-	None
Ser Informat  S S12  Cocation: A83  Speed C'Wa  O MPH 0.00	000017 5 PUBLIC R	OAD AT ELPHI Ct Det/Ctrl Jnknown	N, SUTHER	LAND SHIRE	E <b>1st Rd:</b> A835 Weather	2nd Rd: Rd Surf	<b>PedX - Human</b> None	None t cway Hit	None bjoff S	None
Jser Informat  3 S12  Location: A83  Speed C'Wa 0 MPH 0.00  Veh Vehicle t	000017 5 PUBLIC R y J t ype Towing	OAD AT ELPHI ct Det/Ctrl Jnknown J Manoeuvre	IN, SUTHER  Lighting  Dir Ve  Uk Uk Or	LAND SHIRE  th loc  main	E 1st Rd: A835 Weather Junct. loc	2nd Rd: Rd Surf Skidding No	PedX - Human None Hit obj in Lef	None t cway Hit	None cobjoff S	None  Sex Age B/ emale 43 N/
Ser Informat  Sociation: A83  Speed C'Wa 0 MPH 0.00  Seh Vehicle t 1 0.00	000017 5 PUBLIC R y J t ype Towing	OAD AT ELPHI ct Det/Ctrl Jnknown J Manoeuvre	IN, SUTHER  Lighting  Dir Ve  Uk Uk Or	LAND SHIRE  th loc  main	E 1st Rd: A835 Weather Junct. loc Not at	2nd Rd: Rd Surf Skidding No	PedX - Human None Hit obj in Lef	None t cway Hit	None cobjoff S	None  Sex Age B/ emale 43 N/

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