Agenda Item	23
Report No	EDI/59/18

### HIGHLAND COUNCIL

**Committee:** Environment, Development and Infrastructure

**Date:** 16 August 2018

Report Title: Parking Services

**Report By:** Director of Community Services

### 1. Purpose/Executive Summary

1.1 This report provides an update for Members on the delivery of Decriminalised Parking Enforcement; presents a comprehensive Policy Document for Members' acceptance; and clarifies resource implications of the Parking Redesign outcomes adopted at Council on 28 June 2018.

### 2. Recommendations

- 2.1 Members are invited to:
  - i. note the update on Decriminalised Parking Enforcement;
  - ii. approve the adoption of the attached five year Parking Policy; and
  - iii. approve the service review of resources including staffing and structure required to deliver Parking Redesign outcomes.

### 3 Decriminalised Parking Enforcement (DPE)

- 3.1 The Highland Council implemented DPE on 3 October 2016. Consent to decriminalise was granted under three Statutory Instruments laid before Scottish Parliament in 2016. <a href="http://www.legislation.gov.uk/ssi/2016/245/introduction/made">http://www.legislation.gov.uk/ssi/2016/245/introduction/made</a> <a href="http://www.legislation.gov.uk/ssi/2016/247/introduction/made">http://www.legislation.gov.uk/ssi/2016/246/introduction/made</a>
- 3.2 Enforcement began with phase one of a rollout across the authority. Phase one covered Inverness and Fort William.
- 3.3 The agreed implementation was to deliver enforcement through Council employed and managed staff, and to utilise a 3<sup>rd</sup> party to provide the infrastructure and back office processing element of the service.
- 3.4 The Highland Council is in partnership with the City of Edinburgh Council to provide our back office processing. All back office functions, relating to the recovery of tickets issued, is handled by the Back Office Team in Edinburgh. All integrated systems required for delivery are provided by a framework supplier NSL Services Ltd. The Highland Council was the first Local Authority to enter into collaboration with the City of Edinburgh Council and since then 2 further local authorities have joined.
- 3.5 Enforcement centres are currently provided in Inverness, Fort William and Portree, staffed from a team of 11 Council enforcement officers and one supervisor.
- 3.6 To ensure the accuracy of the required Traffic Regulation Orders (TROs) that need to be published for DPE, every waiting and loading restriction on Highland roads was reviewed to ensure its legality. New TROs for every Township will be published prior to rollout of enforcement. We are now using map-based TROs to enable easier and clearer access to the public when understanding restrictions.

### 4 DPE Statistics

- 4.1 The scope of DPE was agreed to deliver a cost neutral service within two to three years of implementation.
- 4.2 Since going live some 16,000 PCNs have been issued. The attached **Appendix 1** details these PCNs Issued
  - Although detail is provided on total PCNs issued and their issue value, the actual sum received will always be greatly reduced due to the discount value of early payment and the quantity of PCNs that will be cancelled or written off.
- 4.3 **Appendix 2** details the Income and Expenditure allocated to the DPE element of Parking Services. This shows that we achieved cost neutral status on completion of the first full financial year 2017/18:
  - Income £591,401
  - Expenditure £572,051
  - Balance £19,350
- 4.4 The service has always been open and transparent on its policy, performance and outcomes, including publishing all data publicly. Due to the Council's informal 'challenge' provision to any PCN issued, we are able to greatly reduce the number of

PCNs that go to independent adjudication. This delivers a fair and more balanced enforcement role, and reduces the costs to be borne when Appeals against PCNs are brought to the Parking and Bus Lane Tribunal Scotland. (PBLTS)

- 4.5 It is a statutory requirement that the Highland Council reports a Parking Account to the Scottish Government annually. Those reported to date are attached in **Appendix 3**.
- 4.6 All income derived from enforcement or On-Street parking charges are controlled under the Roads Scotland Act 1984 & 1991, and any surpluses must be assigned to service delivery or specific transport Infrastructure improvements.

### 5 DPE Looking Ahead

- 5.1 As previously agreed by Council, during 2018/19 further delivery of DPE will include, Skye, Dingwall, Wick, Thurso, Nairn, Invergordon, Ullapool and Tain. We may be able to increase the townships included in Phase 2 dependant on resources available.
- 5.2 As the service expands its responsibility for enforcement in more townships, there will be a continual need to review staffing levels. Any required increase in resources will only be provided on a cost neutral basis and income from enforcement will be reinvested to cover this.
- 5.3 Parking services are continually reviewing operational activities to include the support of other elements of Council service delivery.
- 5.4 During 2018 the service will be implementing the facilities required to allow the uplift of vehicles subject to our standing operational protocols.

### 6 Parking Policy

- 6.1 It is a requirement that DPE is underpinned by an agreed Council Parking Policy.
- 6.2 During our application process to deliver DPE, a draft policy was accepted in our statutory instrument submission.
- 6.3 Historically the Council's parking policy is limited, was last reviewed in 2014, and did not reflect the major change in service delivery caused by the introduction of DPE.
- 6.4 Members are asked to approve the adoption of this updated document as the Council's Parking Policy for 5 years until 2023, and this Policy to be reviewed every 5 years thereafter. The full Policy document is attached at **Appendix 4**

### 7 Resource implications of Parking Redesign Outcomes

7.1 On Thursday 28 June 2018, Council agreed the outcomes of the Parking Redesign as detailed in the report presented under Item 14b <a href="Parking Redesign Report">Parking Redesign Report</a>

7.2 The Service is clear that the significant change in how decisions are made at a local level will impact on resources within Community Services and to ensure Members can be fully supported in their decision making process. Members are asked to note the agreed outcomes:

Redesign Report item 2.2

- (v) To enable meaningful local engagement on local changes to car parking by:
  - Introducing new ways of supporting Members to make local choices across their disaggregated budget, with proposals from Community Services being agreed and implemented for influencing the disaggregated budget for April 2019.
  - Engaging local Members and communities in changes to car parking using a defined process. The Ward Management and Policy teams in the Chief Executive's Office can support Members and the Service with their engagement process.
- (vi) To support the shift to localism, proposals are developed by the Service to respond to the staff impacts expected around training, work load, priorities, staff roles and possibly structure.
- 7.3 The current team structure is attached at **Appendix 5**. Preliminary work has indicated that additional resource will be required to support officers to deliver consultation work; support the technical functions required to deliver infrastructure; and support committee reporting for disaggregated budgets.
- 7.4 Members are asked to agree that work be undertaken to quantify and propose interventions that will deliver these changes within Community Services and that these come to the next EDI committee.

### 8. Implications

- 8.1 Resource Review of Ward and Community Services support.
- 8.2 Legal No implications.
- 8.3 Community (Equality, Poverty and Rural) No implications.
- 8.4 Climate Change / Carbon Clever No implications.
- 8.5 Risk No implications.
- 8.6 Gaelic No implications.

Designation: Director of Community Services

Date: 2 July 2018

Author: Shane Manning, Principal Traffic Officer

Background Papers: Appendices 1-5

Number of PCNs issued by The Highland Council since DPE began 1/10/16														
									Oct (pa	t 2016 rt)	Nov-16	Dec-16	Total 2016	
Inverness										449	1035	594		
Lochaber										42	82	68		
Skye										0	0	0		
Other										24	6	0		
TOTAL Issued										515	1123	662	2300	
Issued Value									f	21,150	£52,890	£30,000	£104,040	
Cancelled or Written Off										£9,630	£14,400	£7,140	£31,170	30%
Net Received to date											61%			

	Jan-17	Feb-17	Mar-17	Apr-17	May-17	Jun-17	Jul-17	Aug-17	Sep-17	Oct-17	Nov-17	Dec-17	Total 2017	
Inverness	563	545	662	746	563	594	528	720	951	734	729	534		
Lochaber	71	45	71	123	157	63	75	140	83	106	56	59		
Skye	0	0	0	0	0	0	2	33	36	44	24	28		
Other	0	0	4	0	3	2	0	7	7	3	2	0		
TOTAL Issued	634	590	737	869	723	659	605	900	1077	887	811	621	9113	
Issued Value	£28,170	£25,260	£30,240	£37,920	£21,282	£30,150	£26,910	£39,720	£48,210	£40,140	£35,700	£28,440	£392,142	
Cancelled or Written Off	£6,750	£11,010	£12,630	£6,030	£5,370	£6,660	£4,950	£9,000	£8,311	£7,860	£6,300	£4,470	£89,341	23%
Net Received to date	£18,146	£12,920	£15,802	£25,425	£21,121	£17,959	£17,664	£25,410	£30,667	£24,902	£23,044	£18,340	£251,399	64%

	Jan-18	Feb-18	Mar-18	Apr-18	May-18	Jun-18	Jul-18	Aug-18	Sep-18	Oct-18	Nov-18	Dec-18	<b>Total 2018</b>	
Inverness	529	639	856	1049	693									
Lochaber	63	63	88	183	141									
Skye	14	31	35	12	50									
Other	1	1	0	2	3									
TOTAL Issued	607	734	979	1246	887								4453	
Issued Value	£26,970	£29,790	£34,650	£41,790	£31,350								£164,550	
Cancelled or Written Off	£3,660	£2,910	£4,200	£4,830	£2,220								£17,820	11%
Net Received to date	£16,626	£19,590	£23,850	£29,220	£16,710								£105,996	64%

#### Issued Value is £60 per PCN, wheras received Value will be between £30 & £90

Total No. of PCNs issued to date (includes Warnings)

Total Value of PCNs issued to date

15866

Top three cancelation reasons:

10 Valid Permit held though n

Total Value of PCNs issued to date £660,732 1) Valid Permit held though not displ
Total Value of PCNs Cancelled or Written Off to date £138,331 2) Error in ticket issue – not all evide
NET Value of PCNs received to date £420,401 3) Vehicle was permitted to park

Total Number Formally Appealed 23

Total Number Challenged or Representation received 2700 Average fine paid value = £43

<sup>&</sup>quot;Pease note that these figures are subject to Monthly Reconcilliation which may lead to amended totals."

COST MODEL - LIVE FI	NACIAL YEAR					PCNs	NET £	PCNs	NET £	PCNs	NET £
PCN VALUE	-£90	-£60	-£30		Apr			869	-£25,425	1246	-29220
Clamp	-£40				May			723	-£21,121	887	-16710
Removal(£80 of £180)	-£80				Jun			659	-£17,959		
Permits	2,000	-£50	-£80	-£160	Jul			605	-£17,664		
	3,000				Aug			900	-£25,410		
	4,000				Sep			1077	-£30,667		
					Oct	515	-£10,007	887	-£24,902		
					Nov	1123	-£32,954	811	-£23,044		
					Dec	662	-£20,045	621	-£18,340		
					Jan	634	-£18,146	607	-£16,626		
					Feb	590	-£12,920	734	-£19,590		
					Mar	737	-£15,802	979	-£23,850		
					Other						
						4261	-£109,874	9472	-£264,598	2133	-£45,930
							YEAR 1		YEAR 2		YEAR 3
INCOME							16/17		17/18		<b>18/</b> 19
		PCNs Is	sued				4261		9472		2133
	PCNs						-£109,874		-£264,598		-£45,930
	CLAMP & REMOVAL						0		0		0
	PERMITS						-45,000		-96,000		J
	Car Parks (10%)						-15000		-162,000		
	On Street						-15000		-68,803		
	G. 1 G. 1 G. 1						25000		00,000		
		Total R	eciepts				-£184,874		-£591,401		-£45,930
COSTS											
	Operational Manage	ement					50,000		25,000		25,000
	Staffing						223,000		356,851		356,851
	Clamp & Removal						0		0		5,000
	Ticket & Permit Proc	essing					29,827		61,200		61,200
	Back Office ICT						70,000		66,000		66,000
	Adjudication								3,000		8,000
	Sundry								10,000		10,000
	Lining & Signing				+				50,000		50,000
		Total Co	osts			1	372,827	Г	572,051	Г	582,051
		N C	.1			<u> </u>	407.053	ļ	40.252		F2C 424
		Net Sur	plus				187,953		-19,350		536,121

# DPE: INCOME AND EXPENDITURE 2016/17 (1st October 2016 to 31st March 2017)

**LOCAL AUTHORITY: The Highland Council** 

200/12/to 11101/11 1110 Inginana Ocanon							
Income (£)							
Penalty charges	70,575						
Charges for removal of vehicles	0						
Ticket sales: on-street	276,303						
Ticket Sales: off-street	512,967						
Other income (broken down if appropriate): e.g. car park season tickets, business parking permits	78,657						
Annual income total	£938,502						

Expenditure (£)		
Set up costs *(only applicable for local authorities that	t have recently	
obtained DPE powers)		
Car park purchase	0	
Signs and lines	189,453	
Enforcement equipment	22,798	
Parking attendant equipment	9,040	
Back office set up costs/equipment	121,218	
Traffic regulation order work	124,727	
DPE Set Up Total	£467,236	
On-going Capital costs		
Operating costs		
Employee costs	179,719	
Signs and lines	0	
Enforcement equipment	25,892	
Parking attendant equipment	0	
Back office running costs	29,646	
Premises	210,157	
Transport	11,722	
Adjudication	0	
Cash collection/bank charges	25,818	
Repairs and maintenance	11,359	
Traffic management	81,664	
Operating costs total	£575,977	
Annual expenditure total (capital + operating costs)	£1,043,213	

Annual Balance 2016/17	
Annual Balance (i.e. income minus expenditure)	(£104,711)



# Highland Council Parking Policy and Guidance

2018 to 2023

Community Services
Roads and Transport
Traffic and Parking Team
2018

### **Document Control**

Date	Revision	Description	Revised by
01/10/2016	1.0	Creation of the current draft Policy	Shane Manning
20/07/2017	1.1	Major update	Shane Manning
2018	1.2	Updated, adopted and published	Shane Manning



### 1.0 Introduction

**Road Network** The Highland Council adopted road network is approximately 6,745km long and is contained within a statutory boundary covering a land mass of 26,484 square kilometres. There are around 5000 named streets in Highland, of which many are subject to Traffic Regulation Orders including waiting and loading restrictions.

There are currently 228 regulated off street car parks with approximately 10,000 off street bays available for use.

With the introduction of Decriminalised Parking Enforcement (DPE) in 2016 The Highland Council is now responsible for enforcing all on-street and off-street parking controls throughout the authority instead of Police Scotland. (See Section 2.1)

It is the intention of this document to lay out the Council's policy and approach to parking for the next 5 years to ensure sustainable service delivery and consistent enforcement across the authority.

### We Aim To:

- ensure consistent traffic management through car parking;
- recognise the effect car parking charges can have in our cities, towns and villages;
- be cost effective;
- manage long-term and short-term parking opportunities; and
- raise public awareness, consider the needs of all users and encourage behavioural change where appropriate.

### 1.1 Policy Framework – How We Make Decisions

Parking Policy should be an integral and essential part of transport and traffic management arrangements. Strategies within the planning framework provided by structure plans and local plans should take account of any identified parking priorities.

The objectives of a parking policy should be clearly identified and may include those objectives which contribute to wider transport policies such as traffic restraint, support of sustainable transport or accident prevention.

Parking policies can be particularly effective in helping to achieve traffic restraint, whilst at the same time, providing adequate parking spaces for residents and customers to local facilities and businesses.

The total amount and balance of parking spaces in an area should be considered in devising appropriate parking proposals. On-street and off-street parking, including private parking, should be considered together, as complementary parts of the overall facilities available.

In dense urban areas, where demand for spaces at peak parking periods is likely to exceed the supply, proposals are needed on the allocation of the available space. This should include the various categories of potential users and the charging regime required. Similarly, rural areas may also be subject to peak demands during tourist seasons or special events.

Policy should support local economies and tourist activity by reflecting demand and the sustainability of parking services to ensure adequate maintenance and seek the highest standard of all public parking facilities provided.

Standards and tariffs applied to both on-street and off-street parking should be equitable across the statutory authority to ensure a consistent, fair and transparent service is provided to the public.

### **Charging For Car Parks**

The Council will identify the method of control and charging levels for offstreet parking relative to location and use. Following a redesign review of car parking, the Council agreed in June 2018 the vision that car parking should:

- Contribute significantly to good traffic management.
- Be a key component of the Council's strategy for integrated transport and active travel.
- Promote growth in the local economy, especially around tourism.
- Provide opportunities that meet the aspirations of users.
- Allow key decisions to be taken locally.
- Ensure that good local data is available to decision-makers.
- Be based on transparent rules which are applied consistently and fairly across Highland.
- Ensure that parking revenue contributes to local infrastructure improvement, (including expansion of the parking estate and sustainable travel) and any other local priorities as agreed by the local committee.
- Ensure that pricing strategies are adopted which differentiate the market (e.g. residents, visitors and shoppers) and support behavioural change.
- Be delivered in a cost-effective way.

# 1.2 Off-Street Parking charges and Localism

The Council agreed in June 2018 that decision-making for off-street parking income and expenditure will be delegated to Local/City Committees.

The Council also agreed that to roll-out to new locations, or to make changes to existing tariffs, there needs to be dialogue with local committees on which specific car parks to include and how to construct a rational approach to a charging regime which supports local needs and preferences.

The Council agreed that it will disaggregate car park income and expenditure for each local committee. Members and local communities will be able to see how much their local charges for car parking are contributing to the provision of Council services. The revenue from local car parking arrangements will be identified.

Any income achieved over and above budgeted sums (as agreed by Highland Council when setting its budget) will be retained for local use through the governance of the local committee. This additional income will be available to apply to other local Community Services' budgets.

Qualifying budgets include roads maintenance, winter maintenance, the provision of village officers, added value public toilet provision etc. Local community transport initiatives in support of parking implementation could also be considered through this route. There will be opportunities for engaging with local communities on the options to reinvest surplus income from car parking.

There will be sufficient flexibility to allow local committees to change tariff levels based on modelling which must demonstrate that budgeted income levels would not be prejudiced. A standard reporting template will highlight the impact of any proposed changes locally.

Where local/ city committees decide not to apply new charges or increase charges and this results in a shortfall against budgeted sums agreed by Council, then local/city committees will agree how to deal with the shortfall of income, i.e. they will decide which other Community Services budgets to reduce. They will make these decisions based on evidence, including workforce implications and they can engage communities on the options for service reductions.

# 1.3 Further development in support of the car parking policy

The Council agreed in June 2018 that the following actions would be undertaken to support the implementation of the car parking policy:

- The Council should encourage transport operators to offer end-to-end journeys rather than separate buses, trains and planes.
- Consider establishing Quality Park and Ride Schemes in conjunction with other transport providers.
- Ensure car parking arrangements across the Highlands are integrated with development plans.
- Draw on the experience of other mixed rural and urban Regions to understand how to predict future changes in behaviour; in particular the impact of the change to electric vehicles
- Ensure integration of car park provision and charging regimes to encourage growth and investment in our tourist based economy
- Roll out the new policy across the Highlands utilising local committees and community partnerships.

- Work with national government and partner agencies such as Hi Trans and HIE to meet the challenges and maximise the opportunities of changes in behaviour.
- Recognise the need to promote the local and community benefits of effective traffic management for residents, visitors and the local economy.
- Develop the present car park data model in support of transport planning.
- Incorporate the Service's policy work to date into the new policy on car park management.
- Agree a Communications Plan as part of the process to be followed when applying the revised policy to include consultation with local bodies, including business representatives and community councils, utilising local committees and community partnerships. (Recommendation 8/06 in relation to communications refers).
- Build in feedback on use of car parks into future survey work and link to improvement in wellbeing, including the use of active travel options.
- Link survey work into the benefits that income generated from car parks could bring.
- Consider a 'Highland Rover' ticket aimed at the tourist market.
- Offer combined ticketing (Highland Rover) in conjunction with car hire companies.
- Consider "seasonal parking tickets" with attractive pricing options. The benefit is that the money is paid up front regardless of the level of use.
- Evaluate the opportunities to provide car park management services to owners of other public sector or privately managed car parks.
- Ensure appropriate minimum standards are maintained, maximising the number of spaces available within car parks.
- Simplify and expand public access to parking services.
- Ensure effective communication in all future developments.

### 1.4 Tourism & Visitors

The Highland Council is responsible for many aspects of Roads infrastructure which impacts on Tourism and we will work with all relevant agencies to secure sustainable parking facilities for the tourism sector, including but not limited to:

- Managed short stay and long stay parking provision
- Coach parking management and facilities
- Motorised Caravan parking (Motorhomes)
- Off Street provision of tourist related services in Car Parks
- Control of parking during night time hours where it is possible for the Council to do so. Encouraging the use of provided camping based facilities wherever available.

### 2.0 Objectives – What do we base our Decisions On

The key objectives of our parking policy are to:

- Contribute significantly to good traffic management.
- Be a key component of the Council's strategy for integrated transport and active travel.
- Promote growth in the local economy, especially around tourism.
- Provide opportunities that meet the aspirations of users.
- Allow key decisions to be taken locally.
- Ensure that good local data is available to decision-makers.
- Be based on transparent rules which are applied consistently and fairly across Highland.
- Ensure that parking revenue contributes to local infrastructure improvement, (including expansion of the parking estate and sustainable travel) and any other local priorities as agreed by the relevant local committee.
- Ensure that pricing strategies are adopted which differentiate the market (e.g. residents, visitors and shoppers) and support behavioural change.
- Be delivered in a cost-effective way

### 2.1 Understanding Impacts

Local Councillors may have a view on potential impacts of any changes proposed to car parking. Views on impacts can be gathered from a range of perspectives and evidence. The Council has statutory duties to consider and assess the potential impact changes may have on:

- protected groups as defined by the Equality Act,
- potential socio-economic impact as per the Fairer Scotland Duty.

In addition the Council's practice is also to consider and assess the potential impacts on:

- rural communities
- staffing

These considerations, where possible, should be made at an early stage and should take account of what evidence there is and identify how these may be incorporated into any engagement or consultation. Impacts may be positive or negative but where negative, mitigating actions or changes to the proposal should be considered. Corporate guidance and support is available from the policy team and service representatives.

### 2.2 Local Benefit and Decision-Making

The Council has several commitments in its Programme to develop localism and strengthen local democracy and this is in keeping with national policy on

community empowerment. This Policy supports the Council's ambitions on localism in a number of ways by:

- Devolving more decision-making powers to local Council committees;
- Enabling local benefit from car parking opportunities, including the reinvestment of off-street car parking income locally and potentially new car parking provision, especially to improve local facilities and the tourist experience; and
- Enabling meaningful engagement with communities on local changes to car parking and local choices on how the Council spends its money locally.

As this Policy enables more decisions to be made by local committees, it brings more opportunity for those decisions to be informed also by local community views. There is a defined process for this to happen. The approach for considering local changes to car parking is set out below (Local Engagement). This includes the internal and external engagement process that is to be followed and the impact assessment done before decisions are made at Committee as well as the action following any Committee decision. This allows local Councillors to:

- be fully involved in any changes proposed,
- be aware of the implications of the choices they can make, including workforce implications; and
- choose the right methods for engagement.

The Council agreed in June 2018 that it will utilise the following Local Engagement Framework:

### 2.3 Local Engagement with Councillors

Local Councillors (Councillors who sit on the relevant Local Committees) should meet to consider the key issues around car parking proposals prior to reaching any local committee decision. This could be done in a Ward Business Meeting, or where committees cover more than one Ward in a local Member workshop. Ward Managers, who assist with local community engagement, can help and support the right forum for Local Councillors and Council Officials to attend.

Key issues for Councillors to consider will be:

### Preparing for discussions

It is important that Councillors and officers come to the discussion with an open mind, willing to think through scenarios and choices and to work constructively together to identify next steps.

Identification of existing car parks and potential sites for new car parks
 For existing car parks, officers will provide a street plan. All car parking should be identified, along with a description of current parking controls. It should differentiate any car parking provision associated with Common Good Funds. This provides an opportunity for checking all correct information is used. For potential sites for new car parking, any options should be identified by Officers with Councillors' views also sought.

### • Identification of the budget associated with each car park

Officers would prepare this and draw on the proposed individual budget associated with each car park location and any target for car parking income set for the local committee by Councillors may have questions for Officers to clarify.

### • Discuss the proposals from Officers

This provides an opportunity for Councillors to seek clarity on the proposals and to share ideas on other potential proposals.

### Data Analysis

Review the information provided by Officers on the income modelling used, including assumptions around car park usage and different tariff options. Consider if the reasons for the proposals are clear. These should include the potential benefits e.g. improved traffic management, supporting active travel, how the surplus income raised could be used locally. Options for reinvestment of the surplus income could include local priorities for and protection of a range of Community Services, across the disaggregated (qualifying) budget lines.

If at this stage Councillors do not support the proposals, they will need support from Officers to consider:

- how else income could be generated to support Community Services locally; and
- which spending could reduce within the disaggregated budget to counter the shortfall in car parking income.

This will require further discussions on service impacts and workforce planning. Officers will clearly specify which services are in scope for reduction and which are not, i.e. some services may not be reduced because minimum statutory requirements will have to be met. The potential impact on staff, especially any job reductions, will be spelt out, along with the process to follow when changes are expected to the workforce. This will also involve advice on statutory processes as well as Council policy on managing changes to the workforce and workforce planning, including consultation with staff and Trade Unions.

### 2.4 Local Engagement with Communities

The Council agreed in June 2018 that this is fundamental. It will involve officers from Community Services briefing Councillors on any existing data gathered from earlier engagement and discussion about any new engagement to take place. This will involve a discussion which can be supported by the Ward Management and Policy Teams to identify:

• who the stakeholders are (including Community Councils and local businesses).

- the purpose of engaging with them, which should be honest about the Council's funding position, the choices to be made and how engaging others should help make better local choices.
- the key messages about the proposals and where feedback is needed e.g.
  - what the proposals are
  - why they are proposed
  - the benefits of them and if there are choices around this (e.g. choices on re-investing surplus income)
  - specific views sought e.g. charging hours, charging seasons, tariff ranges, tariff types (e.g. residents, visitors, shoppers)
  - whether there are other ideas/options
  - what would happen if the proposals cannot be taken forward -and if there are choices around this (e.g. choices on service reduction and workforce implications)
  - views on impacts of the proposals (see above)
  - the most appropriate methods to use. This might include survey work, focus groups, on-line engagement, participatory budgeting or other approaches
  - the timing around engagement to fit with e.g. committee meeting timetable.
  - which officers and Councillors will take part.

A **communications plan** should be prepared. This will support the engagement above. It should also provide clarity on the local budget and an explanation as what the additional income could be used for (all within the new car parking policy), and what else would need to reduce if car parking income is not changed. This should help make the options transparent for communities.

Amending proposals and confirming proposals - when analysis and engagement has concluded Members should feel they have enough evidence to be ready for final proposals to be prepared by the Service for a Committee meeting. Ideally this approach should enable consensus but that may not always be possible. Debate on the proposals would take place at Committee before a decision is made.

**Preparation of the Committee report –** this will include the proposals for change, the reasons for them and how engagement has influenced them. It should specify the impacts identified and what, if any, mitigation is possible if they are negative. Positive impacts should also be reported. A template report to ensure consistency can be provided to the Service to ensure consistency across all local committees.

**Action following the Committee decision** – in addition to implementing the changes agreed at the local committee, Councillors should be supported to communicate the change effectively to the public.

In considering developing any proposals, it is proposed that the following matters will also be taken into account:

Table 1.3: Key Parking Considerations

Ref	Key Considerations
1	Parking should be considered on an area wide basis taking account of all parking facilities including off-street, on-street and private parking. All in the context of the process set out for Local Engagement
2	Infrastructure enhancements should be promoted to make parking attractive and user-friendly by upgrading facilities and equipment, while considering the needs of people with mobility impairment. Efforts should be made to improve safety and personal security standards in parking areas.
3	Enforcement should be provided to improve turnover of parking spaces whilst adopting a customer friendly service by allowing a 10 min period of grace at the start of any parking period.
4	In areas where there is insufficient parking, charging should be determined by traffic management needs to ration excess demand for available spaces.
5	Council managed parking provision should not burden any other service budgets and should be funded from parking revenues wherever possible.
6	Charges should be levied and time limits imposed so as to maximize the use of space available. However, care should be taken not to raise charges to levels which might discourage vehicle users from visiting an area. Charging should be set to try to ensure that there is always at least 15% spare capacity available.
7	Charging for parking should consider the viability of business areas and not adversely affect local roads or the environment.
8	Substantial alterations to parking management arrangements should not be made without adequate public consultation all in line with the Local engagement process
9	Short term parking should have priority over long term parking.
10	Parking tariffs should be reviewed annually to ensure a suitable level of charging and will be amended, if necessary, by Notice to the public.  These charges will be promoted by the delegated service/officer but will be subject to committee decisions required.
11	Parking arrangements should make due allowance for disabled vehicles, electric vehicles, motor cycles, pedal cycles and pedestrian movements.
12	The Council which will deliver fairness and equality in provision and enforcement standards
13	The Service will monitor, collate and review existing data on parking and car park revenue. This data will be modelled to provide information on which to base future proposals.

# 3.0 Decriminalised Parking Enforcement (DPE) – How Do We Manage Parking, including Enforcement

### 3.1 Background

Since June 1997, Local Authorities in Scotland have had the powers to implement Decriminalised Parking Enforcement (DPE) Service under the Road Traffic Act 1991.

The Highland Council have operated a Decriminalised Parking Enforcement Service since 4 October 2016.

The DPE process defines a Permitted Parking Area (PPA), including parking places and a Special Parking Area (SPA) covering waiting and loading restrictions encompassing the whole Council boundary by means of Statutory Instruments "laid" before Scottish Parliament.

When DPE commenced in Highland, Police Scotland ceased to issue tickets relating to waiting, loading and parking except on the majority of the Trunk Road Network where they are still responsible for enforcement and the issue of Fixed Penalty Notices. Police Scotland is still responsible for criminal or reportable offences across all public roads, such as Obstruction or Dangerous Parking. The Highland Council also received increased powers to uplift vehicles.

It should be noted that Parking Enforcement Officers (PEO) will not be set targets in issuing a specific number of Penalty Charge Notices (PCN) when undertaking their duties. Income generated will be used to fund the scheme's operational costs. Under the Road Traffic Regulation Act 1984 and 1991 as amended, the application of any surplus funds from these activities is limited to meeting the cost of providing and maintaining parking facilities, road improvement schemes and public passenger transport services. A "Parking Account" must be established and reported to central government annually.

The model of Service delivery chosen by Highland Council Community Services Committee in November 2014 is as follows:

- All enforcement staff are employed and managed directly by The Highland Council.
- The back office functions of processing Penalty Charge Notices and recovery of said charges are to be provided by a third party.

# 3.2 Highland Parking Enforcement Protocol

This is a comprehensive document available online that covers detailed protocols for enforcing every traffic regulation found in the public space. This document forms part of THC parking policy and it can be found at: www.highland.gov.uk/parking

# The Highland Council approach to parking enforcement will be fair and firm.

#### Fair

- We will explain and communicate the parking rules.
- We will photograph parking contraventions to support the issue of a penalty charge notice.
- We will regularly monitor traffic signs and road markings to help motorists with parking throughout the Highlands.
- We will monitor parking services performance to see ensure best practice.

### Firm

- We will take consistent enforcement action to deter inconsiderate parking.
- We will pursue people who try and evade penalty charges to recover debt owed to The Highland Council.
- We will work with the police to prevent crime and anti-social behaviour and to protect our Parking Enforcement Officers against abuse and violence.

### Best possible service

- We will reply quickly to representations against penalty charge notices whilst fully investigating motorists' comments.
- We will aim to get penalty charge notices right first time using accurate "hand-held" technology.
- We will develop on-line services to improve customer access to information.
- We will develop the on-street parking service to include: Blue Badge enforcement, cashless parking, nearfield card payment and virtual permits.

Parking Enforcement Officers will adopt a helpful attitude and a consistent approach to enforcement in order to encourage lawful and considerate parking.

### Our customer promise

We will always:

- Be professional, fair and courteous.
- Be polite, calm and understanding.
- Be open and honest.
- Offer advice on parking and enforcement procedure if asked.

### Our goals through enforcement

- Encourage safe and sensible parking.
- Ease congestion on roads.
- Improve safety for drivers and pedestrians.
- Improve access to shops, offices, schools and other premises.
- Improve the built environment for all users.
- Provide a single responsible authority for parking strategy and enforcement.
- Integrate off-street (car parks) with on-street parking enforcement.
- Enable the Council to provide effective enforcement of new and existing restrictions.
- Improve enforcement of disabled and permit holder bays.

- Introduce facilities that reflect sustainable transport objectives.
- Deliver consistent parking provision across the Authority.

#### **Duties**

The main duties we will carry out in order to meet our goals are:

- To patrol allocated areas in order to maintain traffic flow.
- To deal with waiting and loading contraventions by way of issuing advice or a Penalty Charge Notice.
- To advise and direct motorists regarding parking facilities.
- To provide assistance and/or direction to the public.
- To carry out administrative tasks relevant to the good running of a Parking Enforcement Service.
- To provide observations on lookout requests for vehicles and missing persons to the Police.
- To liaise with public services on commission of construction work and road maintenance.
- To monitor parking meters, waiting restrictions and other schemes to improve safety and prevent traffic flow problems.
- Take action on illegally parked cars by issuing a Penalty Charge Notice.
- Arrange the uplift of vehicles from enforced roads when required as a result of traffic management problems or removal of persistent offenders.

**Note:** Parking Enforcement Officers (PEO) are unable to direct or stop traffic unlike Police Traffic Wardens. PEOs are able to request a vehicle committing a contravention be moved and refusal can lead to the issue of a PCN and/ or the uplift of the vehicle.

### Security

To assist in the fair and transparent goals of enforcement activity, The Highland Council will deploy Body Worn Video (BWV) with all enforcement staff. This technology will record both video and audio to "evidence" quality and its use will be controlled by a Privacy Impact Assessment which is available to view at www.highland.gov.uk/parking. This document forms part of THC parking policy.

# Services provided to support parking enforcement

- On-street enforcement, for all areas of the Council, during the controlled hours of operation seven days per week where coverage is required.
- Enforcement of disabled persons' parking places, within the Council boundary, is provided seven days a week.
- A vehicle removal, relocation and storage service and a wheel clamping service.
- On-street enforcement for major events.
- Routine collection of cash from ticket machines, replenishment of pay and display vouchers and regular maintenance.
- Processing of applications for the suspension of parking places.
- Processing of applications for dispensations to park in restricted streets.
- An alternative to cash payments on all our ticket machines termed "Cashless Parking".

- A dedicated Parking Services back office team which deals with penalty charge notices (parking tickets) and general enforcement enquiries. See **Appendices 1 and 2.**
- A 24 hour, seven days per week on-line and phone payment service for parking tickets.
- We will assist in investigation of Disabled Person's Blue Badge and permit fraud.
- The Council issue and manage all parking related permits.
- We are part of a Council wide contract that allows Sheriff Officers (SOs) to recover debt associated with non-payment of parking tickets and charge notices. (The SOs are requested to recover any outstanding debt on completion of the legislative process).
- We provide a dedicated parking section on our website and update it on a regular basis. The website address is: www.highland.gov.uk/parking
- All Traffic Regulation Orders (TROs) that are used to enforce DPE will be mapping based TRO's to improve public understanding and transparency.

### Penalty Charge Notices (PCN) and Related Actions

The Council's enforcement team operates seven days per week in order to properly implement our policies. Parking Enforcement Officers (PEOs) are trained to provide parking related advice, assist with general enquiries and will issue a Penalty Charge Notice (parking ticket) to any vehicle parked in contravention of the regulations. Any vehicle parked in contravention of the regulations is liable for removal. Vehicles belonging to high level debtors (those with multiple outstanding parking tickets) are liable to be either removed to the car pound or wheel clamped.

The Statutory charges for penalty charge notice progression can be found at **Appendix 4** 

#### Removals

The current charges for removal activities can be found in Appendix 4

 Any parking ticket must be paid in conjunction with the vehicle removal fee or wheel clamp release fee and any storage fees incurred.

**Note:** Two forms of identification are required to be presented at a car pound prior to the release of the vehicle or removal of the wheel clamp. In the event that payment is not made to allow the removal of the wheel clamp, the vehicle will be removed to the car pound and the vehicle removal fee will be charged.

### **Recovery of Loss of Income and Fees**

The Highland Council shall recover any loss of income experienced when a parking area is not available to the paying public. This shall be agreed with the party requesting the closure or suspension of the location in advance of the agreed period of closure or suspension.

The approval to close or suspend a parking place will solely be at the discretion of The Highland Council.

The Highland Council will also charge fees to recover the cost of administration of any closures, dispensations or suspensions for all other types of formal on and off street bays.

The current range of charges to be applied can be found at <a href="https://www.highland.gov.uk/parking">www.highland.gov.uk/parking</a> and form part of this parking policy.

### **Recovery of Penalty Charge Notices**

The Highland Council shall recover any and all unpaid Penalty Charge Notices that have not been cancelled or written-off under due diligence. This may include the use of the Sherriff's Officers and or Court action.

### 3.3 Use of CCTV

# The Highland Council utilises CCTV technology to support enforcement and traffic management activities.

All enforcement officers are deployed with body worn CCTV cameras that record both audio and video images. This activity is subject to a comprehensive privacy impact assessment available to review at <a href="https://www.highland.gov.uk/parking">www.highland.gov.uk/parking</a> and forms part of this parking policy.

The Council also deploys cameras at fixed locations on the road network to assist with traffic monitoring and management which is subject to the Councils public space CCTV policies.

The Council will seek to implement Bus Lane enforcement camera technology at such time as is required for approved enforcement activity.

# 4.0 Permit Parking

In addition to the pay and display parking areas, the Highland Council provides Permit Schemes in various locations across Highland. Permit holders pay an annual fee to The Highland Council for which a permit is issued. The permit is normally issued to a particular vehicle with the registration mark printed on the permit.

- Permit parking spaces are not allocated to individual permit holders.
- A Residents Parking Scheme does not guarantee the availability of a parking space or a space outside the permit holder's residence.
- The permits only entitle residents to park their vehicles if space is available.
- Permits are a traffic management tool used by local authorities at the request of residents to "exclude" vehicles during restricted periods.
- The number of permits issued is determined by the number of eligible users.
- There is a finite number of permits issued therefore numbers are not unlimited and permit schemes are not a revenue raising exercise.

Customers may also purchase a Visitor Permit which can only be used by bonafide visitors. The permit has a number which relates to the premises for which it has been issued. The issue of a permit does not give any exemption from any waiting or loading restrictions.

Resident Permit Bays are usually in an area close to an urban centre. The restriction times are normally between 8am to 6pm to prevent commuter parking through the day and give residents the opportunity to park. They may be 24 hours in congested areas. Normal operating days for permit schemes will vary depending on location.

Permit bays may have white road markings sectioning off the bay area and may be accompanied by informative plates. Only vehicles displaying valid Resident, Business, Trade, Essential User Permit or Visitor permits are permitted to park.

We will provide a range of Permit types of varying tariffs to address parking issues across the Council.

We will provide an appeal process for permit applications.

All Permits will be subject to specific terms and conditions which can be found at <a href="https://www.highland.gov.uk/parking">www.highland.gov.uk/parking</a> and form part of this parking policy.

### 4.1 Forms of Permit Parking \*

Permit Parking is available on-street and off-street and may be defined by street or a group of streets forming a Permit Zone. Permits may be printed or virtual. Charges and conditions of use will apply and these can be found at <a href="https://www.highland.gov.uk/parking">www.highland.gov.uk/parking</a> and form part of this parking policy.

Residents Permit - RP

Residents Visitor Permit – RVP

Business Permit - BP

Business Visitor Permit – BVP

\*Trade Permit - TP

\*Essential User Permit - EUP

\*Visitor Parking Voucher - VPV

\* May not all be available at time of publishing

# 5.0 Blue Badge Parking Provision

The Highland Council will support national policy in the delivery of effective Disabled parking provision.

On 1 October 2009 the Disabled Persons' Parking Places (Scotland) Act 2009 came into force. While the rules for using disabled parking places remain the same, the Act allows for the enforcement of disabled parking places on public roads and car parks as well as private car parks, within the Council boundary, where the land owner has granted permission. The Council processes Traffic Regulation Orders for the enforcement and placing or removal of disabled persons' parking places.

Blue badge holders may park on a single yellow line or double yellow line provided there are no loading restrictions in force (a valid badge must be displayed) and they are not obstructing traffic.

Blue badge holders are not permitted to park where there is a restriction on loading or unloading (indicated by yellow lines marked on the kerb edge and during the operating periods shown on an adjacent sign). They may not park in "Loading Only Bays" during operational periods. This is detailed in the Department for Transport's Blue Badge Scheme advisory booklet which explains the conditions imposed on its use.

Blue badge holders may park free of charge and without time limit in any on street, chargeable, public parking spaces.

The blue badge must be displayed on the dashboard or fascia of the vehicle so that the front of the badge (showing the date of expiry, issuing authority and serial number) is clearly legible from the outside of the vehicle.

"Disabled" bays may also be provided solely for the use of blue badge holders and these bays may have time restrictions applied to them which will limit the maximum stay period per visit.

### 5.1 Misuse of a Blue Badge

It is a criminal offence to misuse a blue badge.

A blue badge should not be used to allow non-disabled people to take advantage of the benefits the scheme brings to its intended recipients. Misuse of the blue badge scheme will be challenged and appropriate enforcement action taken.

Misuse is Fraudulent and will be subject to PCN issue, seizure and possible criminal prosecution.

Parking Enforcement Officers have the right to ask for a blue badge to be presented for inspection and it is an offence to refuse the inspection of a blue badge.

All cases of blue badge fraud will be reported to the procurator fiscal.

# 6.0 Traffic Regulation Orders (TROs)

The Highland Council will promote Traffic Regulation Orders (TRO) to support all parking regulation and enforcement.

The Highland Council will replace all existing waiting and loading related TROs with Map based schedules to improve accessibility to the public. All new TROs will also be published online.

#### **TYPES**

### **Traffic Regulation Orders**

The introduction or amendment of any traffic restriction requires the initiation of a Traffic Regulation Order. The Order is the subject of a statutory procedure which is laid down by legislation and involves consultations with bodies representing persons likely to be affected, the drafting of the necessary Schedules and the advertising of the proposals to the public. The average time for an Order to pass all stages of the process is approximately six months depending on the level of objections received. Depending on the nature of the TRO, objections may be resolved by Council committees or could be subject to a public hearing.

### **Powers Retained By Scottish Government**

The stopping up of a road or the re-determination of a carriageway to footway, footway to cycle path etc. is undertaken by an Order under the terms of the Roads (Scotland) Act 1984. The Order is the subject of a statutory procedure, laid down by government, involving the drafting of the necessary Schedules, consultations with public utilities, the advertising of the proposals to the public for any objections and the making of the Order. The average time for an Order to pass all stages of the process is approximately six months depending on the level of objections received. Should objections be forthcoming, these must be passed to the Scottish Government for consideration and they may make the amendment or abandon the Order.

### **Temporary Traffic Regulation Orders**

As an example, where work or an event is being undertaken on, or adjacent, to the road which may place other road users in danger, the Council may introduce a Temporary Traffic Regulation Order. This short term traffic restriction may prohibit vehicles using the road, suspend parking or loading, or change the manner in which vehicles travel on the road. The Order is the subject of a statutory procedure, laid down by government, involving the drafting of the necessary Schedules and the advertising of the proposals to the public. There is no right of objection to these Orders as they are considered necessary for public safety. The average time for an Order to pass all stages of the process is approximately one month. However, emergency orders may be made in exceptional circumstances within two weeks.

### **Lining and Signing**

We will make every effort to insure that all lining and signing is clear and unambiguous to support TROs.

The implementation of all Traffic Regulation Orders is subject to statutory procedures and specific service operating procedures.

# 7.0 Partnership approach

The Highland Council will work with all agencies civic, commercial and private in the promotion of sustainable parking provision and effective enforcement. This may include expansion of enforcement services to other public sector bodies upon agreement. It may also include partnership to enforce and/ or manage private parking provision within current legislation.

The Highland Council will continue to work closely with Police Scotland in all aspects of Parking Management including assisting in the detection and prevention of crime via our enforcement activities.

# 8.0 Un-adopted Roads under Council Control

Roads not adopted by the Roads Authority but managed by the Council, such as some roads situated in council housing, are not always governed by waiting and loading Traffic Regulation Orders but are all governed by relevant Road Traffic Acts in relation to reportable offences, such as speeding, dangerous parking, obstruction etc.

### 9.0 Reporting

We will report all of our parking outcomes online and with full visibility in the form of policies and statistics, including the annual parking account returns to the Scottish Government.

# 10.0 Parking Guidance to the Public

The guidelines below have been produced to aid members of the public and further information can be found at <a href="https://www.highland.gov.uk/parking">www.highland.gov.uk/parking</a>

- Park only in designated parking places.
- Check the signs, lines and information on the ticket machine, when applicable, at the location where you want to park to ensure that you have parked correctly. Different rules apply in different streets. If the ticket machine is not functioning or you are in doubt, please park elsewhere.
- Ensure your vehicle is parked within the markings of the parking place/ parking bay.
- Check that the parking place is available for use each day you park (parking places can be suspended from time to time).
- To report faulty, damaged or vandalised pay and display machines, signs or lines and tell us about the signs that you consider misleading please call us on 01463 239786 or visit www.highland.gov.uk.

- Give at least 72 hours' notice if you wish to suspend a parking place. (There is a charge for this service). For more information visit www.highland.gov.uk/parking.
- Give at least 24 hours' notice if you want dispensation to wait for longer than the permitted 30 minutes on a yellow line while loading/ unloading (permitted if excessive loading/ unloading is required). For more information visit www.highland.gov.uk/parking.
- Renew your parking permits or apply for visitor permits leaving at least 7
  working days before their date of expiry. For more information visit
  www.highland.gov.uk/parking.
- If you have to drive your children to school, never park on the school keep clear zigzag markings and ensure that you park correctly out with these areas.
- If you want to pay a parking ticket, do so within 14 days of the date of issue to take advantage of the discount period. Remember, you don't need to pay initially if you challenge the ticket or notice.
- If your vehicle is not in the location in which it was left, then please contact
  Police Scotland, in the first instance, on 101. Your vehicle may not have
  been stolen; it could have been relocated or removed to the car pound. The
  police are notified when vehicles are relocated or held in the designated car
  pound.
- If your vehicle is taken to the car pound, reclaim it as soon as possible as
  you will have to pay daily storage charges from midnight the day after the
  vehicle was removed. Please take two forms of identification with you when
  reclaiming the vehicle as we want to ensure that vehicles are returned to
  their rightful owner. (Please note that staff do not have the authority to
  release the vehicle free of charge or without proof of ownership.)
- Report any misuse of Disabled Blue Badges or parking permits. Please report such abuse to communityservices@highland.gov.uk
- If you are consulted on a parking proposal within Highland then please take the time to respond or attend public meetings as relevant. Your views are important to us.
- If you are unhappy with the manner in which you have been dealt with by any member of staff then please ask to speak with their line manager as soon as possible after the incident, to attempt to resolve the issue.
- You should never under any circumstances speak or behave in an abusive or aggressive manner to any staff member.
- Please quote any relevant reference numbers, charge notice numbers or your vehicle registration number when corresponding with us on parking issues.
- The quality and responsiveness of our service relies on your co-operation.
   Without it, we may not be able to meet the standards we have set ourselves.

# 11.0Other Factors to be taken into Account in managing Parking

The following points will be considered in applying our parking policy:

- Improving the commercial vitality and viability of city and town centres.
- Enhancing the user experience for tourists and other visitors.
- Making the most of our historic buildings and sites.
- Increasing connectivity and active travel to, from and within key connection points.

The Scottish Government 'Town Centre Action Plan' document recognises that footfall is key to achieving thriving successful town centres. Footfall from residents, who use local shops and facilities and help make places safer in the evenings and night, is vitally important. Removing barriers to enable more town centre living is a key priority.

Visitors by coach are vital to the economy of all tourist destinations. It has been agreed that support must be given to safe and convenient coach parking to sustain and grow this vital tourist service.

Action taken to address parking issues will require taking into account all of the factors set out above and in the Objectives set out earlier and balance what are often competing demands.

# 11.1 Linkage with Other Policies & Standards

A range of policies have been reviewed in the context of parking and city centre regeneration and are commented on below.

The Town Centre first principle requires that Scottish Government, local authorities, the wider public sector, businesses and communities put the health of town and city centres at the heart of proportionate and best value decision making. They should seek to deliver the best local outcomes regarding investment and deinvestment decisions, alignment of policies, targeting of available resources to priority town centre sites, and encouraging vibrancy, equality and diversity.

Scottish Planning Policy currently recommends that planning authorities should set their own maximum parking standards, which should have the overall aim of encouraging modal shift away from the private car. It does also recognise that if an area is well served by active and sustainable modes of travel, it may be appropriate for a Local Authority to consider accepting reduced parking provision.

The National Roads Development Guide (2014) suggests that in urban areas it may be appropriate to consider a reduction in parking standards where public transport, walking and cycling access is of a good level. The Guide also puts

forward that Local Authorities should explore securing developer contributions in lieu of full parking standards in sustainable locations.

# **12.0 Local Transport Plan**

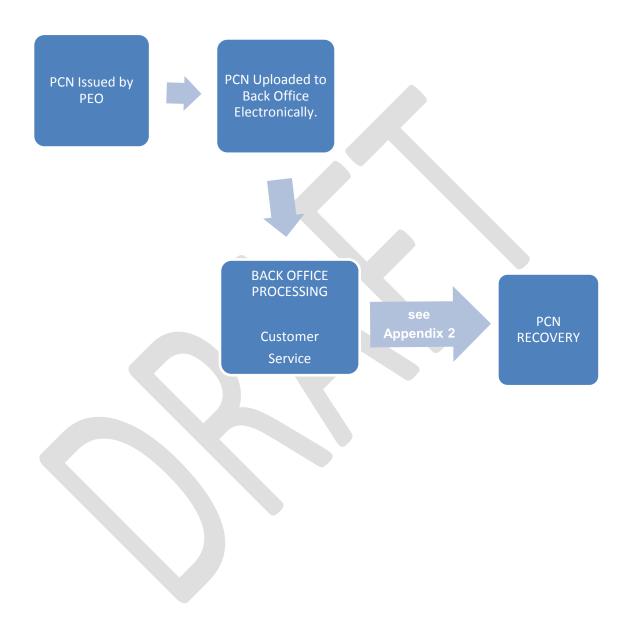
The Council's Local Transport Plan and Active Travel Masterplans are available through the Local Transport Planning page at the link below: https://www.highland.gov.uk/info/1523/transport\_and\_streets/121/local\_transport\_planning

These documents may be used in the process to inform where developer contributions can be utilised in reference to parking provision or mitigation measures.

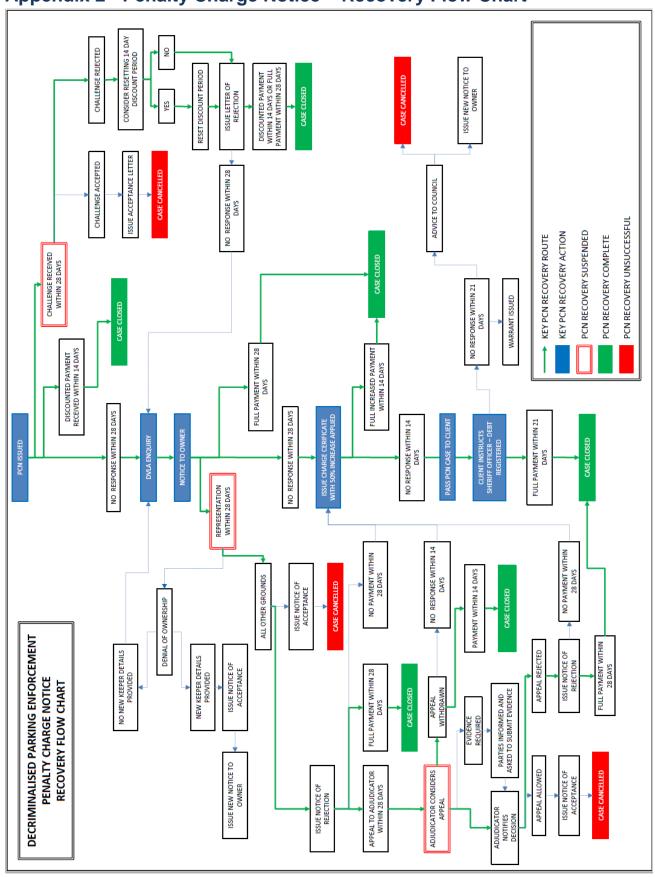


# 13.0 Appendices

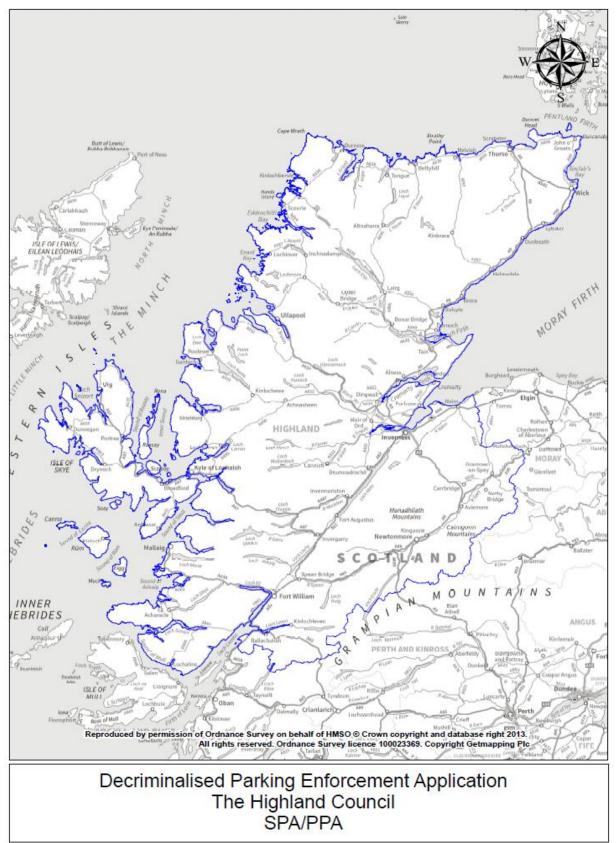
# Appendix 1 – PCN and back office delivery proces



Appendix 2 - Penalty Charge Notice - Recovery Flow Chart



**Appendix 3 – Special Parking Area and Permitted Parking Area** 



### Appendix 4 – Statutory Charges & Vehicle removals/fees

### **Statutory Penalty Charge Notice Progression**

Stage	_	Level of Penalty Charge	Standard Process
1	0-14	£30	50% Discount if paid within 14 days
2	14-28	£60	Full Price
3	>28	IF60	Notice to Owner (28 days to pay)
4	>56		Charge Certificate (Penalty Increases by 50%)
5	>70	£90 + Standard Sheriff Officer Charge	Debt Transferred to Sheriff Officer

### Note:

- **Notice to Owner** is a statutory notice served by the council on the person appearing to be the owner of a vehicle issued with a penalty that remains unpaid after 28 days.
- Subsequent to Notice to Owner but PCN has not paid within the statutory time limits, a Charge
  Certificate increases the full penalty charge by 50% and requires payment within 14 days of
  service if registration of the debt is to be avoided.
- An Appeal against Council decisions on PCNs can be made to the Parking & Bus Lane Tribunal Scotland the independent adjudication service which has a judicial standing.

### VEHICLE REMOVALS AND RELOCATIONS

Vehicle removal fee - £150.00 Vehicle storage charge - £20.00 per day Wheel clamp release fee - £40.00

- Any vehicle may be authorised for removal after the issue of a Penalty Charge Notice.
- The Council prioritises the removal of certain contraventions over others. The removal priorities are outlined in Appendix 3.
- In certain cases, the vehicle will be left in position, or possibly relocated to a nearby area if it is deemed to be causing an obstruction, rather than be removed to the car pound; for example:
  - If the vehicle is displaying a valid disabled badge
  - o If the vehicle is displaying a valid Parking Permit
  - If the vehicle is parked in a pay and display parking place and displaying a valid permit for the zone in which it is parked

- Any vehicles displaying an altered blue disabled badge should be issued with an instant PCN and be authorised for removal. Details of this action must be forwarded to the Council's Fraud Prevention Officer at the earliest opportunity
- Should a vehicle which has been authorised for removal be deemed to large to be lifted by a Council removal truck, then arrangements may be made to have the offending vehicle towed to the car pound through a private contractor.

### PERSISTENT EVADERS

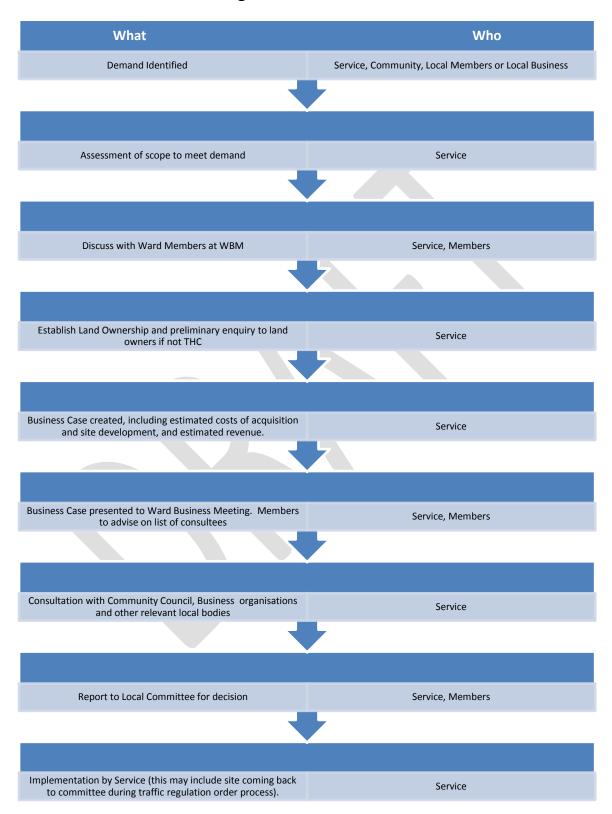
- Any vehicle which has five or more outstanding parking tickets (parking tickets which have not been paid), is considered to be a Persistent Evader.
- Vehicles classed as Persistent Evaders are deemed to be high priority removals after being issued with a Penalty Charge Notice.
- Persistent Evader vehicles which have high levels of debt (above £500) are classed as High Value Debtors.
- Vehicles classed as Persistent Evaders and High Value Debtors are not entitled to the standard observation periods, with **instant** Penalty Charge Notices issued in most circumstances.

### **CLAMPING**

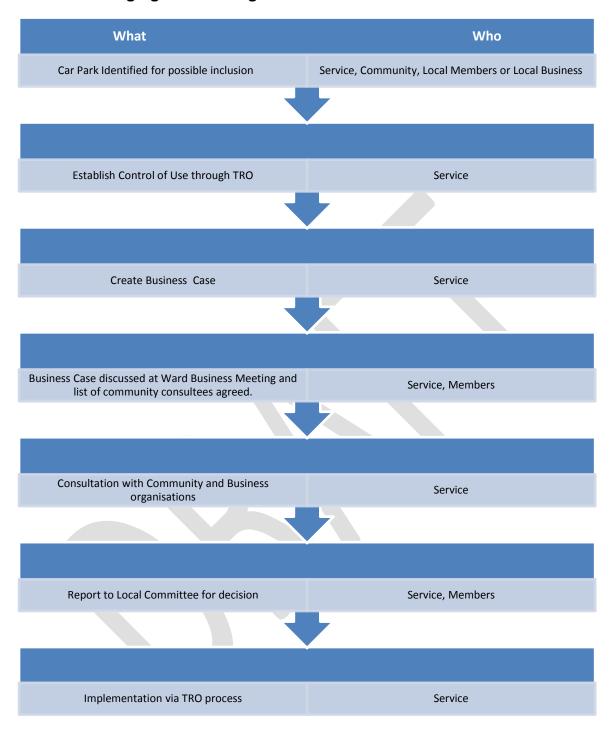
- Any vehicle which is classed as a Persistent Evader or High Value Debtor and has more than 20 Penalty Charge Notices outstanding may also be clamped.
- Vehicle owners must provide the Council with current address details and pay the clamp release fee in order to have their vehicle unclamped.
- Any vehicle which remains clamped through the day will be removed or towed to the car pound. In such cases the clamping fee will be waived and the higher removal fee will become payable.

# **Appendix 5 - Decision making - Flow Charts**

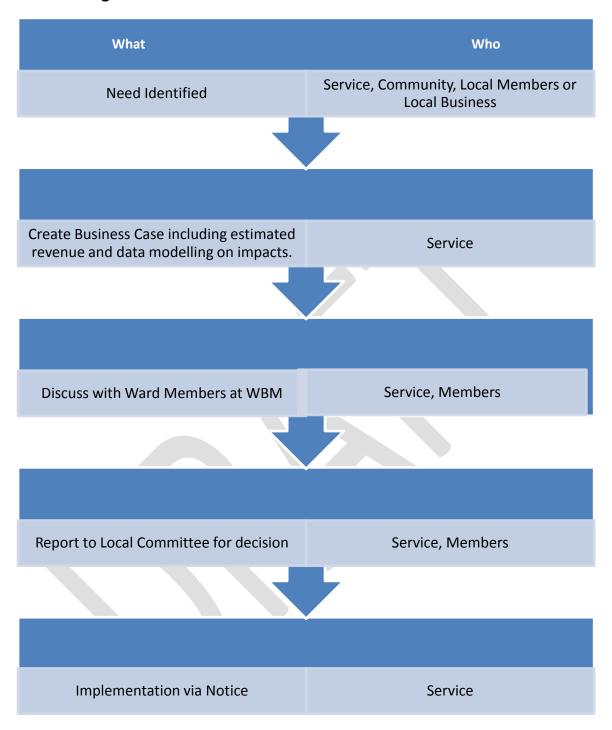
### Creation of a new Car Parking Site - Control of Use TRO



# **Car Park Charging - Traffic Regulation Order**



# **Tariff Change - Notice**



### Appendix 6 - Off Street Parking Conditions of Use

All council Off-Street parking provision is subject to conditions of use. The schedule, all or in part, will be applied and each location will have a sign with a version of the following:

### **CONDITIONS OF USE**

### PERMITTED VEHICLES

Vehicle types listed (Cars, Motorhomes, Motorcycles, Light Goods Vehicles etc.)

#### RESTRICTIONS UPON USE

The following are not permitted:

- a) Storing Goods or depositing materials.
- b) Unlicensed or un-roadworthy vehicles.
- c) Vehicle repair or maintenance work.
- d) Running of vehicle engine except when entering or leaving.
- e) Mobile trading and commercial promotions except for (by special and specific consent) the motoring organisations, the military, charitable organisations, and other organisations providing a public information service of a non-commercial nature.
- f) Party Political activities.
- g) Parking continuously longer than maximum allowed.
- h) Parking out with a lined bay when such bays are provided
- i) Parking in a bay not classed for vehicle.
- j) Use of the car park for any purpose other than the parking of vehicles without prior written permission from the Local Authority
- k) Failing to display a Valid permit when required
- I) Parking of vehicles manufactured for or adapted for the purpose of sleeping between the hours of 21:00 and 08:00
- m) Parking of vehicles manufactured for or adapted for the purpose of sleeping.
- n) Parking of vehicles with trailers

### **IMPORTANT NOTICE**

- (1) The Highland Council reserve the power to remove vehicles, goods or materials and store at the owners expense, and retain until such expenses have been reimbursed.
- (2) Contravention of parking regulations will lead to a Penalty Charge Notice being issued and or the removal of vehicles.

Full details governing the conditions of use of Highland Council car parks are contained within:

"RELEVANT TRAFFIC REGULATION ORDER"

The Highland Council is not liable for any loss of or any damage to any vehicle or the fitting thereof parked in this parking place.

# <u>CURRENT FUNCTIONS OF THE TRAFFIC MANAGEMENT & CONTROLTEAM</u> <u>PAN HIGHLAND</u>

Manager - Principal Traffic Officer - Shane Manning

- Operation, Design & Management of 138 sets of Traffic Signals across the Authority
- Liaison with other Local Authorities and the Scottish Executive on policy and strategy in relation to National traffic and transportation issues.
- Traffic Signal capital asset value circa £5mil
- Management, surveillance and control of the SCOOT Urban Traffic Control system for Inverness.
- Delivery of Intelligent Transport Systems to target congestion and Public Transport Improvements, ie Bus Priority and Real Time Passenger information.
- Assessment of site suitability & authorisation of Pedestrian crossing facilities.
- Manage & Publish relevant data to the public HC Travel website.
- Provision of designs, procurement and commissioning of Highland Council Traffic Signals, co-ordination of traffic control strategies and policies.
- Abnormal Load notification monitoring
- Collect and Administer data from the Highland Council Automatic Traffic Count Network.
- Fault management of traffic control systems and liaison with Electrical Technicians, Street Lighting Section
- Provide Policy, Strategy and Guidance on transportation technologies and traffic legislation to other services within the council.
- Network monitoring in real time via a suite of CCTV Traffic Cameras.
- The Headquarters Office also acts as the communications hub for any data carried on RADIOLINK or FIBRE. The team also manage the Common Database system which combines data from any relevant standalone system and allows data chosen to be published to the <a href="https://www.Travelhighland.info">www.Travelhighland.info</a> website, including stills from the CCTV cameras, Incidents, Road works, Real Time Bus Info, Rail, Ferry, Air, Car Park data etc.

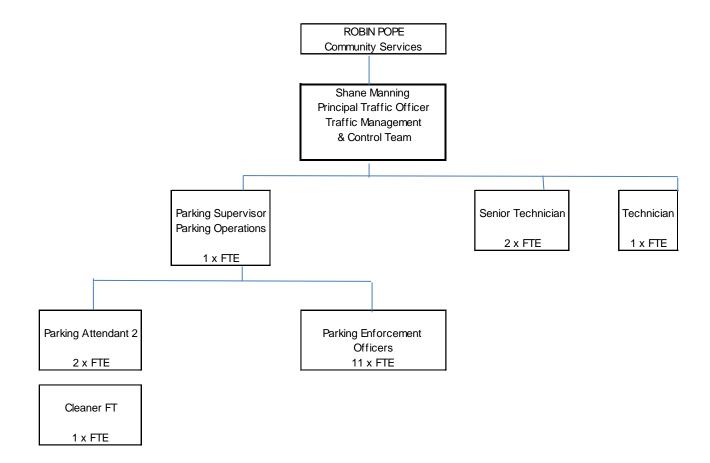
### **De-criminalised Parking Enforcement - Road Traffic Orders**

- The implementation of DPE for the Highland Council
- Establishment and management of the delivery infrastructure for DPE Enforcement
- Management and oversight of all Enforcement across THC
- Procedural authorisation of all future TROs
- Parking Policy Management On-street & Off-Street
- Capital asset Value circa £15.0M
- Income/revenue budget management circa £2.6M
- Manage external partners
- Operate & manage MSCP Inverness
- Management of cash collection across THC circa £1.8M per annum

Report to committee, liaise with stakeholders internal & external, represent THC on Traffic & Parking matters ensuring legal compliance within statutory instruments and represent THC in judicial matters relating.

spm 2.7.18

### **Service Structure**



spm 2.7.18