Agenda Item	5.4
Report No	PLS-33-23

# HIGHLAND COUNCIL

**Committee:** South Planning Applications Committee

**Date:** 27 June 2023

**Report Title:** 23/02234/PAN: The Highland Council

Former Golf Course, General Booth Road, Torvean North, Inverness

**Report By:** Area Planning Manager – South

# **Purpose/Executive Summary**

**Description:** Proposed residential development of circa 150 units including

associated infrastructure, roads and drainage

Ward: 13 – Inverness West

#### Recommendation

Members are asked to note the submission of the PAN and highlight any material issues they wish to be brought to the attention of the applicant before the submission of an application for planning permission.

#### 1.0 BACKGROUND

- 1.1 This report informs the Planning Applications Committee of the submission of the attached Proposal of Application Notice (PAN).
- 1.2 The submission of the PAN accords with the provisions of the Planning etc. (Scotland) Act 2006 and was made valid on 4<sup>th</sup> May 2023. The PAN is a statutory requirement for planning applications for major or national developments and must be lodged at least 12 weeks prior to the submission of a planning application. Members are asked to note this may form the basis of a subsequent planning application.
- 1.3 The submitted information attached includes:
  - Proposal of Application Notice (Application Form)
  - Location Plan.
- 1.4 The developer proposes to undertake two public consultation drop-in events, the first on 30<sup>th</sup> June 2023 at Charleston Community Complex, Inverness between 1700-2000hrs, and the second on 17<sup>th</sup> June 2023 at Charleston Community Complex between 1300-1700hrs.
- 1.5 Details of the proposals will be hosted on a page linked from the Highland Council Facebook page and YouTube page. There will be a video with a QR code linking to a questionnaire for feedback.
- 1.6 The consultation will be publicised and advertised in accordance with the appropriate statutory requirements with adverts to be placed within The Inverness Courier.
- 1.7 Details of all notified parties are contained in the PAN form and include Muirtown and Inverness West Community Councils, as well as local Members, the MSP and MP.
- 1.8 Any forthcoming application will be accompanied by a Pre-Application Consultation (PAC) report explaining the consultation undertaken, feedback received, and any resultant amendments made to the planning application.

# 2.0 DESCRIPTION OF PROPOSED DEVELOPMENT

2.1 This PAN provides notice of the developer's intention to submit a planning application for a scheme which is classified as a Major Development. The prospective development comprises the erection of a residential development of circa 150 units including associated roads, infrastructure and drainage at the former Torvean golf course, General Booth Road, Torvean North, Inverness.

#### 3.0 SITE DESCRIPTION

3.1 The PAN boundary covers a site area of 12.04 hectares. The land is bounded to the east by the Scheduled Ancient Monument of the Caledonian Canal and General Booth Road to the west. The car park of the Inverness West Premier Inn and the Torvean caravan park lie to the south and playing fields and woodland mark the northern boundary to the site.

- 3.2 The site is largely flat and open with some individual and groups of mature trees across it. There are no natural heritage designations within the site boundary nor is the site within connectivity distance of any Special Protection Area (SPA), Special Area of Conservation (SAC), or Sites of Special Scientific Interest (SSSI).
- 3.3 There are three Core Paths in the vicinity of this site, the Caledonian Canal Towpaths (IN19.10), the Charleston Woods links (IN19.22) and the Caledonian Canal (IN19.57), all of which run adjacent to the boundaries of the site.

#### 4.0 DEVELOPMENT PLAN

The following policies are relevant to the assessment of the proposal:

# 4.1 National Planning Framework 4 (2023) (NPF4)

Policy 1 - Tackling the Climate and Nature Crises

Policy 3 - Biodiversity

Policy 4 - Natural Places

Policy 5 - Soils

Policy 6 - Forestry, Woodland and Trees

Policy 7 - Historic Assets and Places

Policy 13 - Sustainable Transport

Policy 14 - Design Quality and Place

Policy 15 - Local Living and 20 Minute Neighbourhoods

Policy 16 - Quality Homes

Policy 18 - Infrastructure First

Policy 20 - Blue and Green Infrastructure

Policy 21 - Play, Recreation and Sport

Policy 22 – Flood risk and water management

# 4.2 Highland Wide Local Development Plan (2012) (HwLDP)

- 28 Sustainable Design
- 29 Design Quality and Placemaking
- 30 Physical Constraints
- 31 Developer Contributions
- 34 Settlement Development Area
- 51 Trees and Development
- 52 Principle of Development in Woodland
- 56 Travel
- 57 Natural, Built and Cultural Heritage
- 58 Protected Species
- 66 Surface Water Drainage
- 74 Green Networks
- 77 Public Access

# 4.3 Inner Moray Firth Local Development Plan (IMFLDP)

IN32 Land between General Booth Road and Canal. Requirements: Development in accordance with the Torvean and Ness-side Development Brief.

# 4.4 Inner Moray Firth Local Development Plan 2

The plan is at the proposed stage with consultation closed and comments currently under review. INW08 is the designation reference for this site. It allocates the land for housing and community uses over an area of 9.4 ha. The developer requirements are as follows: "development in accordance with Policy 15(e) 'Torvean and Ness-side Development Brief', including safeguarding part of site for a new primary school if required by the Council. Protect and where possible enhance watercourse, provide buffer of at least 6m from built development, Drainage Impact Assessment; holdback distance of 20 metres between trees and development, no construction within root protection area; safeguard the fabric, historic character and setting of the Caledonian Canal Scheduled Monument."

# 4.5 Highland Council Supplementary Guidance

- Developer Contributions (November 2018)
- Flood Risk & Drainage Impact Assessment (Jan 2013)
- Green Networks (Jan 2013)
- Highland Historic Environment Strategy (Jan 2013)
- Highland's Statutorily Protected Species (March 2013)
- Construction Environmental Management Process for Large Scale Projects (Aug 2010)
- Managing Waste in New Developments (Mar 2013)
- Physical Constraints (Mar 2013)
- Roads and Transport Guidelines for New Developments (May 2013)
- Standards for Archaeological Work (Mar 2012)
- Sustainable Design Guide (Jan 2013)
- Trees, Woodlands and Development (Jan 2013)

# 4.6 Torvean and Ness-Side Development Brief (2019)

#### 5.0 POTENTIAL MATERIAL PLANNING CONSIDERATIONS

- a) Development Plan and other planning policy;
- b) Community amenity;
- c) Construction impacts;
- d) Roads and transport;
- e) Drainage impacts;
- f) Impact on trees and woodland;
- g) Design, landscape, and visual impact;
- h) Natural heritage including protected species and habitats;
- i) Built and cultural heritage;
- j) Construction impacts;
- k) Outdoor access; and,
- I) Any Other Material Considerations Raised within Representations.

# 6.0 CONCLUSION

6.1 The report presents the information submitted to date as part of the PAN. The policy considerations against which any future planning application will be considered have been summarised as well as the potential material planning considerations and key

issues based on the information available to date. The list is not exhaustive and further matters may arise as and when a planning application is received and in the light of public representations and consultation responses.

# 7.0 IMPLICATIONS

7.1 Not applicable.

# 8.0 RECOMMENDATION

8.1 It is recommended the Committee notes the submission of the PAN and advises of any material issues it wishes to be brought to the applicant's attention.

Designation: Area Planning Manager – South

Author(s): Elaine Watt

Background Papers: Documents referred to in report and in case file.

Relevant Plans: Plan 1 – Proposal of Application Notice (Application Form)

Plan 2 - Location Plan



# PROPOSAL OF APPLICATION NOTICE MOLADH BRATH IARRTAIS

# The Town and Country Planning (Scotland) Act 1997 as amended by the Planning Etc. (Scotland) Act 2006 and Planning (Scotland) Act 2019

# Town and Country Planning (Pre-Application Consultation) (Scotland) Regulations 2021

The Council will respond within 21 days of validation the Notice. It will advise whether the proposed Pre-application Consultation is satisfactory or if additional notification and consultation above the statutory minimum is required.

Please note that a planning application for this proposed development cannot be submitted less than 12 weeks from the date the Proposal of Application Notice is received by the Council and without the statutory consultation requirements having been undertaken. The planning application must be accompanied by a Pre-application consultation report.

The Proposal of Application Notice will be valid for a period of 18 months from the date of validation of the notice by the Council

# **Contact Details**

Applicant The Highland Council Agent HRI Munro Architecture

Address Housing & Property Address 62 Academy Street

Glenurquhart Road Inverness
Inverness IV1 1LP

IV3 5NX

Phone 01463 702117 Phone 01463 240066

Email Joanne.Duggan@highland.gov.uk Email vicky@hri-architects.com

#### **Address or Location of Proposed Development**

Please state the postal address of the prospective development site. If there is no postal address, please describe its location. Please outline the site in red on a base plan to a recognised metric scale and attach it to this completed Notice

Former Golf Course, General Booth Road, Torvean North, Inverness

Easting: 265189 - Northing: 844067

#### **Description of Development**

Please include detail where appropriate – eg the number of residential units; the gross floorspace in m² of any buildings not for residential use; the capacity of any electricity generation or waste management facility; and the length of any infrastructure project. Please attach any additional supporting information.

Proposed residential development of circa 150 units including associated infrastructure, roads and drainage.

# **Pre-application Screening Notice**

Has a Screening Opinion been issued on the need for a Proposal of Application notice by the Highland Council in respect of the proposed development?

> Χ Yes No

If yes, please provide a copy of this Opinion.

# **Community Consultation**

State which other parties have received a copy of this Proposal of Application Notice.

**Community Council/s Date Notice Served** 

Email - 04/05/23 Muirtown Community Council - <u>muirtown-cc@outlook.com</u>

Inverness West Community Council - invwestcc@gmail.com

**Local Elected Members Date Notice Served** 

Bill Boyd – bill.boyd.cllr@highland.gov.uk Email - 04/05/23

Alex Graham – Alex.Graham.cllr@highland.gov.uk

Ryan MacKintosh – Ryan.MacKintosh.cllr@highland.gov.uk

Members of Scottish Parliament and Members of Parliament Date Notice Served

Drew Hendry – <u>drew.hendry.mp@parliament.uk</u> Email - 04/05/23

Fergus Ewing – Fergus. Ewing.msp@parliament.scot

Names / details of other parties **Date Notice Served** 

**Details of Proposed Consultation** 

**Date and Time Proposed Public Event Venue** 

Community W/C 12th June 2023 - time TBC Drop-in session Charleston

Complex

**Date and Time Proposed Public Event Venue** 

(at least 14 days after Online **TBC** Public Event 1)

Online - video with QR link code to

Questionnaire.

**Publication of Event** 

Newspaper Advert Name of Newspaper Advert Date

Advert Inverness Courier To be placed W/C 5<sup>th</sup> June

2023

Details of any other consultation methods (date, time and with whom)

--

Signed Victoria Hazell Date 4<sup>th</sup> May 2023

