

Agenda Item	7
Report No	WRSL/16/25

The Highland Council

Committee: Wester Ross, Strathpeffer and Lochalsh Area

Date: 4 August 2025

Report Title: Bereavement Services – Project Updates

Report By: Assistant Chief Executive – Place

1 Purpose/Executive Summary

- 1.1 This report provides an update to members on the work being undertaken on burial ground capacity and new and/or extended burial grounds in the Wester Ross, Strathpeffer and Lochalsh area.

2 Recommendations

- 2.1 Members are asked to:-
- i. **Note** the current capacities and progress of burial ground extensions in the Wester Ross, Strathpeffer and Lochalsh area; and
 - ii. **Note** the challenges with identifying and developing suitable land for burial ground development.

3 Implications

- 3.1 **Resource** – The Council on 14 September 2023 approved a capital budget for bereavement services of £2.226m for 2023/24 and £4.168m for 2024/25 - 2028/29.
- 3.2 **Legal** – The Council has a statutory obligation to manage burial provision, memorial safety and cremations as set out in the Burial and Cremation (Scotland) Act 2016.
- 3.3 **Risk** – If burial ground extensions or new sites are not provided, there is a risk that the Council will be unable to provide burials in some locations to meet the expectations and preferences of communities. The establishment of a project board for proactive oversight and support for projects serves to reduce service risks.
- 3.4 **Health and Safety (risks arising from changes to plant, equipment, process, or people)** – The safety of staff and visitors in burial grounds is a statutory obligation for local authorities and memorial safety inspections are undertaken to reduce risks.

3.5 **Gaelic** – There are not considered to be any Gaelic implications.

4 Impacts

- 4.1 In Highland, all policies, strategies or service changes are subject to an integrated screening for impact for Equalities, Poverty and Human Rights, Children's Rights and Wellbeing, Climate Change, Islands and Mainland Rural Communities, and Data Protection. Where identified as required, a full impact assessment will be undertaken.
- 4.2 Considering impacts is a core part of the decision-making process and needs to inform the decision-making process. When taking any decision, Members must give due regard to the findings of any assessment.
- 4.3 This is an update report and therefore an impact assessment is not required.

5 Background

- 5.1 Section 3 of the Burial and Cremation (Scotland) Act 2016 requires each local authority to provide at least one burial ground within its area. The Highland Council has 247 burial grounds, with 34 being within the Wester Ross, Strathpeffer and Lochalsh area. Of these, 23 are operational and 11 are closed. **Appendix 1** provides a breakdown of lair availability and capacity data for burial grounds within the area.

6 Burial Ground Capacity Projects in the Wester Ross, Strathpeffer and Lochalsh area

- 6.1 Through the Capital Programme the Council aims to provide appropriate burial ground provision in the Highlands. The team are reviewing burial ground extensions where current capacity is less than 10 years based on past trends. Information on burials and lair sales is monitored on a weekly basis following submission from all bereavement services administrative teams.
- 6.2 The Bereavement Services Project Board meets regularly to support the work of the team delivering burial ground extensions and new sites. The Board ensures good governance in delivering the programme and membership includes key internal partners in delivering the projects such as the Estates management team, the Project Design Unit and Finance.
- 6.3 The Board recognises the challenges in some areas with burial ground provision with it becoming increasingly difficult to identify available land for development of extensions or for new burial grounds. The reasons include: -
- a) land availability and purchase cost;
 - b) developmental costs;
 - c) land suitability and geology – land conditions and requirements must comply with SEPA guidelines for burial grounds and be relatively flat land with little or no rock formations;
 - d) regulatory requirements – the selection of any new sites or extensions must not cause any pollution to the environment, including groundwater, and this is regulated by SEPA; and
 - e) acceptability with local planning considerations.

6.4 The following projects have recently been completed within the Wester Ross, Strathpeffer and Lochalsh area:-

- Annat Burial Ground – The local amenities team has identified space for an additional 10 lairs within the existing burial ground boundary, making efficient use of the available area.
- Gairloch Burial Ground – The local amenities team has installed additional strip foundations within the existing cemetery, effectively increasing its capacity for several more years.
- Mellon Charles Burial Ground – The local amenities team has cleared a section of Council-owned land adjacent to the burial ground in preparation for a future extension. The area can accommodate over 50 lairs, securing burial provision for at least the next 25 years.

6.5 Although outwith the present Capital Programme, one burial ground in the Wester Ross, Strathpeffer and Lochalsh area has less than 10 years capacity:-

- Urray West Church / Urray New Burial Ground – The burial ground is estimated to have 9.4 years of remaining capacity. All potential options for future provision will be thoroughly investigated and reviewed.

6.6 Work is still ongoing to review detailed projects for the current capital budget for 2024/25 - 2028/29 of £4.168m. The bereavement services team will continue to engage with local members on projects in their area and their ongoing support is appreciated.

Designation: Assistant Chief Executive - Place

Date: 8 July 2025

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Background Papers: None

Appendices: Appendix 1 – Wester Ross, Strathpeffer and Lochalsh Burial Ground Capacities & Lair Figures

Appendix 1
Wester Ross, Strathpeffer and Lochalsh Burial Ground Capacities & Lair
Figures

Figures as of 06/07/2025

Name	Ward	Status	Number of prepared lairs available	Average Lairs sold per year	Current capacity in years
Achanault	5	Open	18	0.0	18.0
Annat	5	Open	27	2.2	12.1
Applecross	5	Open	39	2.2	18.1
Ardearg	5	Open	176	1.6	110.0
Arnisdale	5	Closed	-	-	-
Badenscallie (Achiltibuie)	5	Open	86	0.6	153.6
Balmacara	5	Open	250	9.6	26.0
Clachan	5	Open	8	0.4	20.0
Clachan Duich	5	Open	86	4.5	19.2
Cnoc an Angel (Angel Hill)	5	Closed	-	-	-
Contin	5	Open	36	1.1	32.1
Dundunnell (Barbuie)	5	Closed	-	-	-
Gairloch New	5	Open	221	6.1	36.3
Gairloch Old	5	Closed	-	-	-
Garve New/Old	5	Open	86	0.3	268.8
Glenelg	5	Open	64	2.1	30.8
Glenelg Churchyard	5	Closed	-	-	-
Gruinard	5	Open	21	0.5	43.8
Kinettas	5	Closed	-	-	-
Kinlochewe	5	Open	29	0.2	181.3
Kinlochluichart	5	Open	24	0.0	24.0
Kirkton (Lochalsh)	5	Closed	-	-	-
Kishorn	5	Open	23	1.5	15.1
Laide	5	Open	40	1.4	27.8
Lochcarron	5	Open	148	5.8	25.3
Mellon Charles (Aultbea)	5	Open	24	2.0	12.0
Plockton	5	Closed	-	-	-
Poolewe	5	Open	30	1.8	17.0
Strathconon New/Old	5	Open	6	0.2	37.5
Ullapool Mill Street	5	Closed	-	-	-
Ullapool Morefield	5	Open	461	3.6	128.1
Ullapool Museum (East Church)	5	Closed	-	-	-
Urray Old	5	Closed	-	-	-
Urray West Church / Urray New	5	Open	79	8.4	9.4