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| Agenda Item |  |
| Report No   |  |

# The Highland Council

**Committee:** The Highland Council

**Date:** 14 September 2023

**Report Title:** Annual Corporate Performance Report 2022/23

**Report By:** Depute Chief Executive

## 1. Purpose/Executive Summary

1.1 This report provides performance information on the delivery of the Council's Corporate Plan 2022 – 27. The Corporate Plan provides the framework to deliver and monitor the Council's Programme, "Our Future Highland". This is the first reporting year against the Programme and covers the period 1<sup>st</sup> April 2022 to 31<sup>st</sup> March 2023.

## 2. Recommendations

2.1 Members are asked to:

- i. Scrutinise the report at **Appendix 1** which outlines the performance for the period 1st April 2022 to 31st March 2023;
- ii. Note that any data not yet available, including the Local Government Benchmarking Framework (LGBF), will be reported to Council at a later date once published;
- iii. Agree the changes to the Corporate Plan Actions and Performance Indicators as set out in section 5.4.

## 3. Implications

3.1 Resource There are no new financial implications due to this report. However, progress outlined should be noted in the context of the current financial climate.

3.2 Legal Implications relate to meeting statutory requirements for public performance reporting (PPR).

- 3.3 Community (Equality, Poverty, Rural and Island) The report identifies several relevant outcomes as the Corporate Plan recognises resilient communities as one of the Programme's strategic outcomes, with 'Place' as one of the strategic pillars. There are a number of actions within the Corporate Plan to address poverty and inequality including:
- tackling child poverty including promoting access to welfare support (outcome 1.2),
  - working with partners to develop a community wealth building strategy (outcome 2.11).
- 3.4 Climate Change / Carbon Clever Climate Change is recognised through one of the strategic outcomes in the Corporate Plan which has a number of actions to address this (see Theme 4). Quarterly progress reports are provided to the Climate Change Committee for scrutiny and oversight.
- 3.5 Risk Reporting progress on the delivery of the Corporate Plan is an important strategic assessment of the Council's performance and an important element of external audit's assessment of the Council under Best Value. Any inability of the Council to demonstrate Best Value represents a high-level reputational risk, with Best Value assessed annually by Audit Scotland, the Council's external auditor.
- 3.6 Health and Safety (risks arising from changes to plant, equipment, process, or people) There are no direct implications from this report.
- 3.7 Gaelic The Corporate Plan contains a commitment to promote and support Gaelic language and culture with a number of supporting actions (outcomes 1.11 and 1.12). Progress on delivery of the Gaelic Language Plan (GLP4) is reported quarterly to the Gaelic Committee.

## **4. Introduction**

- 4.1 This report provides performance information on the delivery of the Council's Corporate Plan. It is a key annual report forming part of the Council's overall performance management framework and meets the Council's statutory duty on Public Performance Reporting.
- 4.2 An annual report of Corporate Performance is prepared each autumn. It covers performance for the previous financial year and analyses the most recent data available to provide a progress report on the delivery of the Council's Corporate Plan. The Corporate Plan covers the priorities set in the Council's Programme, along with the strategic, operational and improvement priorities of the Council including the Council's budget strategy.
- 4.3 Public performance reporting (PPR) means connecting with the public by measuring our performance, reporting on it publicly and listening to communities, to ensure the Council is delivering services that provide Best Value for Council taxpayers and demonstrate the Council's ambition. This report is therefore a key element of the

Council's PPR. This report will also be scrutinised by Audit Scotland and informs the ongoing assessment of the Council under Best Value.

- 4.4 Where national data is reported, there can be a significant time lag before this is available. This have been identified as such in the comments box within the data presented at Appendix 1. For a number of the indicators, the target is based upon the Council's ranked position using the LGBF data, and this is not available until later in the year.

## 5. Progress on the 2022/23 Corporate Plan

- 5.1 The Annual Corporate Performance Report 2022/23 is provided in full at Appendix 1. The format follows the Corporate Plan and is numbered accordingly. Where there are gaps in the numbering then these relate to measures and actions for future years.

The report analyses the performance indicators and actions set out in the Corporate Plan against the targets set by Council and their related performance thresholds.

- 5.2 In addition to this annual report, quarterly performance reports are presented to the Strategic Committees. These reports include progress on Corporate Indicators and those where the Service either leads or contributes to the Corporate Plan.
- 5.3 The Council is required to report on its Statutory Performance Indicators (SPIs) within 12 months of the end of the financial year they refer to. These SPIs include both Local Government Benchmarking Framework (LGBF) indicators and locally defined performance indicators (LPIs). The Council is currently in the process of completing data returns to the Improvement Service for 2022/23 which will enable LGBF performance indicators to be calculated, and data is being collected for the Council's LPIs. A report for 2022/23 will be presented to a full Council meeting no later than March 2024.
- 5.4 A number of changes to the approved performance indicators and actions within the Corporate Plan have been identified as outlined in the tables below:

| CP Ref | Performance Indicator                                  | FY 22/23 | Recommended change  |
|--------|--|----------|---|
| 3.1    | No. council houses built/purchased per year 2022-27    | G        | This was a new indicator in the Corporate Plan and the target was shown as "To Be Determined" (TBD). A target of 130 per year has been recommended. |
| 3.3    | No. affordable houses built by others per year 2022-27 | G        | This is also a new indicator with the target was shown as TBD. A target of 170 per year has been recommended.                                       |

| CP Ref | Performance Indicator   | FY 22/23 | Recommended change   |
|--------|---|----------|--|
| 3.7    | Planning applications:  |          | All of these indicators had targets as TBD in the Corporate Plan. Recommended targets are as follows:  |
|        | Average time [wks] per planning application - Other Consents    | A        | Target of 11 weeks.  |
|        | Average [wks] per planning application - all Local Developments | R        | Target of 14.5 weeks.  |
|        | Average time [wks] per planning application - all Majors        | R        | Target of 40 weeks.  |
| 3.8    | No. key worker homes made available average p.a. 2022-27        | G        | This was a new indicator in the Corporate Plan and the target was shown as TBD. Target of 10 homes per year is recommended.  |
| 4.6    | Household waste recycled (ENV6a)                                | R        | The Service has requested that the target comparison be changed from the Scottish Average to the LGBF Family Group Average, as this will provide a more accurate comparison. |

Table 2 – Recommended changes to Actions

| CP Ref | Action  | FY 22/23 | Recommended change  |
|--------|---|----------|---|
| 1.10   | Develop & implement new SLA with Eden Court Highlands | A        | This was originally due to complete in Q2 23/24. An extension to February 2024 is recommended in order to ensure all relevant parties are engaged in the work.                                |
|        | HLH contract review completed                         | A        | As above.   |
| 2.1    | Implement Raigmore Bus Gate                           | A        | This was originally due to complete in Q2 23/24. An extension has been requested to November 2023 as this is the revised completion date.   |
| 2.11   | Develop a community wealth building strategy          | G        | This was a new action in the Corporate Plan and the target was TBD. This is recommended as Q4 23/24 which accords with the date of March 2024 agreed by Council for approval of the strategy. |

|     |   |   |   |
|-----|---|---|---|
| 3.9 | Bus Service Improvement Project submitted to Economy and Infrastructure Committee   | G | This was shown as on target for 22/23 but some slippage has now been reported with completion expected in Q3. Date change recommended.  |
| 4.2 | Low carbon travel & transport projects - Local Authority Installation Programme (LAIP) and Low Carbon Travel & Transport (LCTT) project | A | LAIP has been completed. An extension to the target from Q1 23/24 to Q2 23/24 is recommended for LCTT. This will mirror the timescales associated with the extension to the national programme.   |
| 4.8 | Identify income opportunities from renewable technologies   | G | This was originally due to complete Q1 23/24. A change is recommended to make this target 'ongoing', in order to reflect the nature of the work recently approved at Council in June 2023. There are constant changes and introductions of new technologies in this market that offer new income opportunities and horizon-scanning. Updates will be provided to Council annually as the project matures. |
| 5.8 | Deliver £1M savings target from asset rationalisation   | A | This was originally due to complete in Q3 23/24. Following budget decisions approved by Highland Council, it is recommended that the target date for completion is changed to Q4 23/24, and the savings from £1M to £1.2M.  |

Designation: Interim Depute Chief Executive

Date: 1 September 2023

Report Author: Donna Sutherland, Strategic Lead (Corporate Audit & Performance)

Background Papers:

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Appendix 1 – Annual Corporate Performance Report 2022/23

## **Corporate Plan**

# **Annual Corporate Performance Report 2022/23**

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## 1.3 Secure positive destinations including Modern Apprenticeships.

| Performance Indicator  | AY 22/23 |        |     | AY 21/22<br>Actual | Comments   |
|--|----------|--------|-----|--------------------|--|
|  | Target   | Actual | RAG |                    |  |
| Pupils entering positive destinations (CHN11)                            | 95.5%    |        |     | 94.46%             | 22/23 data not yet available. Updates expected from the LGBF in Spring 2024. |
|  | FY 22/23 |        |     | FY 21/22           |  |
| No. newly enrolled and upskilled via THC Modern Apprenticeships per year | 60       | 64     | G   | n/a                | This is a new indicator.   |

## 1.4 Work with partners on suicide prevention.

| Performance Indicator                         | CY 2022 |        |     | CY 2021<br>Actual | Comments   |
|---|---------|--------|-----|-------------------|--|
|   | Target  | Actual | RAG |                   |  |
| Reduce Highland Suicide rate - 5 Year Average | n/a     |        |     | 50.6              | The target is to reduce the 5 year average from the Scottish Public Health Observatory report. 2022 data is not yet available. |

## 1.5 Encourage a diverse range of traditional and emerging sporting activities and active lifestyles.

| Performance Indicator             | FY 22/23 |        |     | FY 21/22<br>Actual | Comments  |
|-----------------------------------|----------|--------|-----|--------------------|---|
|                                   | Target   | Actual | RAG |                    |   |
| Highland population with HLH Card | 36.70%   | 29.0%  | R   | 36.70%             | Provisional population figure used based on 2021 mid-year estimates. Therefore, this will change once the actual is known. Expect an update on population in December 2023. |

**R** = Red (No Significant Progress)    **A** = Amber (Some Slippage)    **G** = Green (On Target)    **C** = Purple (Completed)  
 AY= Academic Year                                      FY=Financial Year                                      CY=Calendar Year







## Economy

1.10 Facilitate strategic sports and cultural planning across the Highlands.

| Actions   | FY 22/23 | Comments   |
|---|----------|--|
| Develop & implement new SLA with Eden Court Highlands | A        | Both actions were originally due to complete Q2 23/24. An extension has been requested to February 2024 to ensure all relevant parties are available for discussion and to progress the work.<br>Change to date recommended. |
| HLH contract review completed                         | A        |  |

1.11 Continue to promote Gaelic language and cultural development.

| Performance Indicator  | AY 22/23 |        |     | AY 21/22 Actual   | Comments  |
|--|----------|--------|-----|---|---|
|  | Target   | Actual | RAG |   |   |
| GM Nursery Pupils  | n/a      | 8.59%  |     | 7.50%   | There is no target set, only actual numbers reported. |
| GM Primary Pupils  | n/a      | 6.64%  |     | 6.44%   |   |
| Gaelic Learner Secondary Pupils  | n/a      | 14.60% |     | 15.69%  |   |
| Gaidhlig Secondary Pupils  | n/a      | 3.14%  |     | 3.12%   |   |
| Actions  | FY 22/23 |        |     | Comments  |   |
| New measures and indicators for Gaelic developed as part of the new Gaelic Language Plan (GLP) | G        |        |     | This was completed as part of GLP4 which was homologated by Council in June 2023. |   |

R = Red (No Significant Progress)    A = Amber (Some Slippage)    G = Green (On Target)    C = Purple (Completed)  
 AY= Academic Year                      FY=Financial Year                      CY=Calendar Year



## Theme 2: Resilient and Sustainable Communities

Help our communities to be prosperous, sustainable and resilient, making a positive difference to the lives of people.

### People

2.1 Develop affordable and reliable public transport.

| Performance Indicator                         | FY 22/23 |        |     | FY 21/22 Actual | Comments  |
|---|----------|--------|-----|-----------------|---|
|   | Target   | Actual | RAG |                 |   |
| No. of community transport projects supported |          | 25     |     | n/a             | This is a new indicator and a baseline was established for 22/23. There is a target of 26 projects supported by Q2 23/24. |

| Actions   | FY 22/23 | Comments   |
|---|----------|--|
| Implement new bus contract management software tool | A        | Due to complete Q3 23/24.  |
| Implement Raigmore Bus Gate                         | A        | Due to complete Q2 23/24. Date change requested as completion date is now November 2023. |

2.2 Continue to work with partners to develop and promote Road and Water Safety.

| Actions   | FY 22/23 | Comments                         |
|---|----------|----------------------------------|
| Ensure annual delivery of SG Safer Routes to School programme | G        | Schools apply for this annually. |

**R** = Red (No Significant Progress)    **A** = Amber (Some Slippage)    **G** = Green (On Target)    **C** = Purple (Completed)  
 AY= Academic Year                      FY=Financial Year                      CY=Calendar Year



## 2.7 Work with communities and partners to keep public spaces clean and safe.

| Performance Indicator            | FY 22/23 |        |     | FY 21/22 Actual | Comments |
|----------------------------------|----------|--------|-----|-----------------|----------|
|                                  | Target   | Actual | RAG |                 |          |
| Street Cleanliness Score (ENV3c) | 94.40%   | 96.10% | G   | 93.70%          |          |

| Actions  | FY 22/23 | Comments           |
|--|----------|--------------------|
| Work with partners to support campaigns to keep public spaces clean and safe | G        | Target is ongoing. |

## Economy

## 2.8 Support Scottish and UK Govt initiatives to ensure maximum digital connectivity across the area.

| Performance Indicator   | FY 22/23 |        |     | FY 21/22 Actual | Comments   |
|---|----------|--------|-----|-----------------|--|
|   | Target   | Actual | RAG |                 |  |
| Proportion of properties receiving superfast broadband (ECON08) | 86%      |        |     | 83%             | 22/23 data not yet available. Updates expected from the LGBF in December 2023. Target is to increase by 1% each year reaching 90% by 2027. |

## 2.9 Work with the Scottish Government on the delivery of improved transport infrastructure throughout the Highlands.

| Actions   | FY 22/23 | Comments   |
|---|----------|--|
| Progression of Inverness Railway Station Master Plan to detailed design | A        | Some slippage recorded as at Q4 22/23 as work is required by Network Rail. Due to complete Q1 24/25. |
| Complete next stages of Corran Ferry replacement project                | G        | Ferry Design complete July 23; Infrastructure Design Sept. 23.                                       |

R = Red (No Significant Progress)    A = Amber (Some Slippage)    G = Green (On Target)    C = Purple (Completed)  
 AY= Academic Year                      FY=Financial Year                      CY=Calendar Year



### Theme 3: Accessible and Sustainable Highland Homes

#### Build houses to support communities and economic growth.

#### People

##### 3.1 Build quality, affordable, accessible homes.

| Performance Indicator                                   | FY 22/23 |        |     | FY 21/22<br>Actual | Comments   |
|---|----------|--------|-----|--------------------|--|
|   | Target   | Actual | RAG |                    |  |
| No. council houses built/<br>purchased per year 2022-27 | 130      | 180    | G   | n/a                | New indicator. A target of 130 each year over the period has been recommended. Whilst the actual number achieved for 22/23 was higher, this cannot be sustained. |

##### 3.2 Provide warm and energy efficient homes.

| Performance Indicator   | FY 22/23 |        |     | FY 21/22<br>Actual | Comments                |
|---|----------|--------|-----|--------------------|-------------------------|
|   | Target   | Actual | RAG |                    |                         |
| Council dwellings that are<br>energy efficient (HSN5)                       | 76.00%   | 77.30% | G   | 76.30%             |                         |
| % Energy Efficient Scotland:<br>Area Based Scheme grant<br>funding utilised | 80.00%   |        |     | n/a                | Update due October 2023 |
| Average time taken to re-let<br>properties in last year [days]              | 35       | 32.07  | G   | 35.49              |                         |

R = Red (No Significant Progress)    A = Amber (Some Slippage)    G = Green (On Target)    C = Purple (Completed)  
 AY= Academic Year                      FY=Financial Year                      CY=Calendar Year



| Actions   | FY 22/23 | Comments   |
|---|----------|--|
| HC and NHS develop strategic proposal to reduce no. residents in Residential Care Homes | <b>G</b> | Draft Strategic Plan agreed July 23. Public engagement underway. |

3.6 Convert Council assets for housing use.

| Actions  | FY 22/23 | Comments                  |
|--|----------|---------------------------|
| Complete project to convert part of HQ building into flats | <b>A</b> | Due to complete Q3 25/26. |

3.7 Work to ensure a balance of residential, recreational and commercial use of properties to sustain vibrant local communities.

| Performance Indicator  | FY 22/23 |        |          | FY 21/22 | Comments  |
|--|----------|--------|----------|----------|---|
|  | Target   | Actual | RAG      | Actual   |   |
| Average time [wks] per planning application - Other Consents         | 11       | 12.1   | <b>A</b> | 9.9      | Corporate Plan targets showed TBD, recommendations now shown. |
| Average time [wks] per planning application - all Local Developments | 14.5     | 16.2   | <b>R</b> | 13.1     |   |
| Average time [wks] per planning application - all Majors             | 40       | 75.2   | <b>R</b> | 56.7     |   |

Red RAG comment:

Planning performance overall was impacted through a significant and continued increase in application numbers. This coupled with the continued impact of the interim measures put in place at the time of the pandemic in 20/21 through staff redeployment, along with delays to information being submitted resulted in an increase in the number of undetermined applications during this time. This ripple effect of the pandemic has continued into 22/23 through the increase in time taken to determine planning applications. This reflects the cumulative impact of the increase in workload, with case officers not being able to process applications as quickly and as efficiently as they previously did. Measures have recently been implemented

to provide additional staffing to address this. Although new staff are currently being appointed it will take a little while for them to be trained and to be able to make significant contribution to addressing the performance measures in the short term.

| Actions  | FY 22/23 | Comments                  |
|--|----------|---------------------------|
| Involved Communities: Area Place Plans for each Council area | G        | Due to complete Q3 25/26. |

### Economy

- 3.8 Work with partners to develop key worker housing opportunities so that sustainable public services and economic growth are not constrained by a lack of housing supply.

| Performance Indicator                                | FY 22/23 |        |     | FY 21/22 Actual | Comments   |
|--|----------|--------|-----|-----------------|--|
|  | Target   | Actual | RAG |                 |  |
| No. key worker homes made available avg p.a. 2022-27 | 10       | 10     | G   | n/a             | A target of 10 homes has been put forward for this indicator |

- 3.9 Future housing developments are integrated into the public transport networks for access to work.

| Actions   | FY 22/23 | Comments   |
|---|----------|--|
| Bus Service Improvement Project submitted to Economy and Infrastructure Committee | G        | This was on target during the year and due to be completed in Q1 23/24. Some slippage has now been reported with completion expected in Q3. Date change requested. |









| Actions  | FY 22/23 | Comments |
|--|----------|----------|
| Undertake a detailed options appraisal of all sites to establish options for energy saving interventions and consumption reduction   | <b>R</b> |          |
| <p><u>Red RAG comment:</u><br/>The need to deliver this priority has been escalated to enable the Energy Team to be focused on the delivery of the site appraisal plan with dedicated assistance and support from the Property Team.</p> |          |          |

4.11 Promote a "Just Transition" by moving to a more environmentally sustainable economy in a way that's fair to everyone.

| Actions   | FY 22/23 | Comments                        |
|---|----------|---------------------------------|
| Increase areas identified for food growing and ecological benefit                 | <b>G</b> | Due to complete Q2 23/24        |
| Incorporate Just Transition principles into strategic planning/ Net Zero strategy | <b>G</b> | This was completed in Q1 23/24. |











